### **Financial Report**

Year Ended Tuesday, April 30, 2024





Financial Statements and Supplementary Information

Year Ended April 30, 2024

### **Table of Contents**

| Independent Auditor's Report  | 1  |
|---|----|
| Management's Discussion and Analysis                                      | 5  |
| Basic Financial Statements  |    |
| Government-wide Financial Statements:                                     |    |
| Statement of Net Position   |    |
| Statement of Activities   | 15 |
| Fund Financial Statements:  |    |
| Balance Sheet - Governmental Funds  | 16 |
| Reconciliation of the Balance Sheet of Governmental Funds                 |    |
| to the Statement of Net Position  | 19 |
| Statement of Revenues, Expenditures and Changes In Fund                   |    |
| Balances - Governmental Funds   | 20 |
| Reconciliation of the Statement of Revenues, Expenditures and Changes in  |    |
| Fund Balances of Governmental Funds to the Statement of Activities        | 23 |
| Proprietary Fund Financial Statements:                                    |    |
| Combining Statement of Net Position                                       | 24 |
| Statement of Revenues, Expenses and Changes In Net Position               |    |
| Statement of Cash Flows   | 26 |
| Notes to Financial Statements   | 27 |
| Required Supplementary Information  |    |
| Multiyear Schedule of Changes in Net Pension Liability and Related Ratios | 55 |
| Multiyear Schedule of IMRF Contributions                                  | 56 |
| Schedule of Revenues and Expenditures Compared with Budget:               |    |
| General Fund  | 57 |
| Police Fund   | 59 |
| Civil Defense Fund  | 61 |
| IMRF Fund   | 62 |
| Economic Development Fund   | 63 |
| Street and Alley Fund   | 64 |
| Motor Fuel Tax Fund   | 66 |
| City Group Insurance Fund   |    |
| Road and Bridge Fund  | 68 |
| TIF Fund  | 69 |
| Notes to Required Supplementary Information                               | 70 |

Financial Statements and Supplementary Information

Year Ended April 30, 2024

### Table of Contents (Continued)

### Supplementary Information

| Schedule of Revenues and Expenses Compared with Budget:                   |   |
|---|---|
| Water and Sewer Fund72  | 2 |
| Nonmajor Governmental Funds:  |   |
| Combining Balance Sheet74   | ŀ |
| Combining Schedule of Revenues, Expenditures and Changes in Fund Balances | , |
| Schedule of Expenditures from Taxes Extended for Tort Immunity Purposes80 | ) |

### Other Information

| Schedule of Long-term Debt - Business-type Activities              | 82 |
|--|----|
| Schedule of Assessed Valuations, Rates, Extensions and Collections |    |
| Schedule of Information Required by Alternate Revenue Source Bonds | 85 |

### Compliance

| Independent Auditor's Report on Compliance with State of Illinois Public<br>Act 85-1142   | 87 |
|---|----|
| Independent Auditor's Report on Internal Control Over Financial Reporting and on<br>Compliance and Other Matters Based on an Audit of Finanical Statements<br>Performed in Accordance with <i>Government Auditing Standards</i> | 89 |
| Schedule of Findings and Responses  | 91 |
| Summary Schedule of Prior Audit Findings  | 92 |

## WIPFLI

### **Independent Auditor's Report**

Honorable Mayor and Members of the City Council City of Oregon, Illinois Oregon, Illinois

### Report on the Audit of the Financial Statements

### Opinions

We have audited the accompanying financial statements of the City of Oregon, Illinois (the "City"), as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the City of Oregon, Illinois as of April 30, 2024, and respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of City of Oregon, Illinois and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP), and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Oregon, Illinois' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Oregon, Illinois' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Oregon, Illinois' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that a management's discussion and analysis and required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information, as listed in the table of contents,, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information, as listed in the table of contents, does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 1, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City of Oregon, Illinois' internal control over financial report of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance and compliance.

Wiffei LLP

Wipfli LLP

Sterling, Illinois August 1, 2024

## **Management Discussion and Analysis**

### **City of Oregon, Illinois** Management's Discussion and Analysis

As management of City of Oregon, Illinois, we offer the readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Oregon, Illinois for the year ended April 30, 2024.

The MD&A (other information) is provided at the beginning of the report to provide an overview of the City's financial position at April 30, 2024 and the results of operations for the year. This summary should not be taken as a replacement for the annual financial report, which consists of the financial statements, notes to the financial statements, and required, supplementary and other information.

### Using This Financial Report

The financial section of this annual report consists of five parts - Independent Auditor's Report, required supplementary information, the basic financial statements, supplementary information, and other information. The basic financial statements include two kinds of statements that present different views of the City:

### **Government -Wide Financial Statements**

The first two statements are government-wide financial statements that provide both short term and long-term information about the City's overall financial status, similar to a private sector business. In the government-wide financial statements the City's activities are shown in two categories - governmental activities and business-type activities. The City's governmental activities are general government, public safety, public works, and culture and recreation. These activities are largely financed with sales taxes, income taxes, property taxes, and user fees. The City's business-type activities include water and sewer. These activities are largely financed with user fees.

The statement of net position presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the overall health of the City you need to consider additional non-financial factors such as the condition of the City's buildings and facilities.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. The government-wide financial statements are prepared under the accrual basis of accounting, whereby revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

### Fund Financial Statements

The fund financial statements provide more detailed information about the City's funds - not the City as a whole. Funds are accounting devices the City uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law, while others are established to control and manage money for particular purposes or to show that the City is properly using certain revenues.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for each. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

Information is presented separately in the governmental fund balance sheet and in the fund statement of revenues, expenditures, and the changes in fund balances for all these funds. The City has major fund which are identified with non-major funds presented in supplementary information. More detail of the individual revenues and expenditures for these funds is presented in the supplementary information section of this report.

The City maintains one individual business-type fund. Information is presented separately in the proprietary statement of net position and in the proprietary statement of revenues, expenses, and the changes in net position for this fund. This fund is considered a major fund of the City. More detail of the individual revenues and expenditures for these funds is presented in the supplementary information section of this report.

The City adopts annual budgets for all funds. The term budget, used throughout the financial statements, represents the estimated revenues and appropriations set forth in the City's annual appropriation ordinance. A budgetary comparison statement has been provided for the major funds only.

### **GOVERNMENTAL FINANCIAL HIGHLIGHTS**

- The City's governmental assets exceeded its liabilities at the close of the fiscal year by \$9,575,554 (net position). Of this amount, \$1,541,104 (unrestricted net position) may be used to meet the City's ongoing obligations.
- The City's governmental total net position increased by \$1,397,272 during fiscal year 2024 as reported in the statement of activities.
- The City's major revenue consisted of \$1,183,887 in sales taxes and \$1,150,151 in property tax distributions.
- At of the close of fiscal year 2024, the City's governmental funds reported combined ending fund balances of \$4,928,117, an increase by \$288,408 in comparison to the prior year.
- At the end of fiscal year 2024, the unassigned fund balance in the General Fund was \$1,984,887.

### **BUSINESS-TYPE FINANCIAL HIGHLIGHTS**

- The City's business-type assets exceeded its liabilities at the close of the fiscal year by \$9,622,113 (net position). Unrestricted net position is \$2,068,110. The restricted net position of \$839,283 is restricted for bond payments.
- The City's business-type net position increased by \$511,714 during fiscal year 2024 as reported in the statement of activities.
- The City's major business-type revenue consisted of \$1,807,846 in charges for services.

### **Government-Wide Financial Analysis**

As previously addressed, net position may serve the purpose over time as a useful indicator of a government's financial position. To that end, City of Oregon, Illinois' assets exceeded its liabilities by \$9,575,554 for FY2024.

The following table represents a condensed Statement of Net Position of the County for governmental and business-type activities as of April 2024:

| April 30, 2024                                      |    |            |    |              |               |
|---|----|------------|----|--------------|---------------|
|   |    |            | В  | usiness-Type | Total Primary |
|   |    | Activities |    | Activities   | Government    |
| Current assets                                      | \$ | 6,727,128  | Ś  | 2,994,828    | 9,721,956     |
| Noncurrent assets                                   | Ŧ  | 6,654,781  | Ŧ  | 12,643,301   | 19,298,082    |
| Total assets  |    | 13,381,909 |    | 15,638,129   | 29,020,038    |
|   |    | 13,381,909 |    | 15,058,125   | 23,020,038    |
| Deferred outflows of resources                      |    | 413,182    |    | 109,514      | 522,696       |
| Total assets and deferred outflows of resources     |    | 13,795,091 |    | 15,747,643   | 29,542,734    |
|   |    |            |    |              |               |
| Current liabilities                                 |    | 700,157    |    | 716,779      | 1,416,936     |
| Noncurrent liabilities                              |    | 1,817,265  |    | 5,347,915    | 7,165,180     |
| Total liabilities                                   |    | 2,517,422  |    | 6,064,694    | 8,582,116     |
| Deferred inflows of resources                       |    | 1,702,115  |    | 60,836       | 1,762,951     |
| Total liabilities and deferred inflows of resources |    | 4,219,537  |    | 6,125,530    | 10,345,067    |
| Net position  |    |            |    |              |               |
| Net investment in capital assets                    |    | 5,237,324  |    | 6,714,720    | 11,952,044    |
| Restricted  |    | 2,797,126  |    | 839,283      | 3,636,409     |
| Unrestricted  |    | 1,541,104  |    | 2,068,110    | 3,609,214     |
| Total net position                                  | \$ | 9,575,554  | \$ | 9,622,113    | \$ 19,197,667 |

### **Condensed Statement of Net Position**

Management's Discussion and Analysis

### Government-Wide Financial Analysis (Continued)

### **Condensed Statement of Net Position**

April 30, 2023

|   | Go | overnmental<br>Activities | Business-Type<br>Activities | Total Primary<br>Government |
|---|----|---------------------------|-----------------------------|-----------------------------|
| Current assets                                      | \$ | 6,322,919                 |                             | 9,192,009                   |
| Noncurrent assets                                   |    | 5,786,671                 | 12,893,497                  | 18,680,168                  |
| Total assets  |    | 12,109,590                | 15,762,587                  | 27,872,177                  |
| Deferred outflows of resources                      |    | 622,421                   | 152,352                     | 774,773                     |
| Total assets and deferred outflows of resources     |    | 12,732,011                | 15,914,939                  | 28,646,950                  |
| Current liabilities<br>Noncurrent liabilities       |    | 630,968<br>2,394,601      | 682,652<br>6,113,842        | 1,313,620<br>8,508,443      |
| Noncurrent habilities                               |    | 2,394,001                 | 0,115,642                   | 6,306,443                   |
| Total liabilities                                   |    | 3,025,569                 | 6,796,494                   | 9,822,063                   |
| Deferred inflows of resources                       |    | 1,528,160                 | 8,046                       | 1,536,206                   |
| Total liabilities and deferred inflows of resources |    | 4,553,729                 | 6,804,540                   | 11,358,269                  |
| Net position  |    |                           |                             |                             |
| Net investment in capital assets                    |    | 3,929,907                 | 6,309,673                   | 10,239,580                  |
| Restricted  |    | 2,786,287                 | 809,264                     | 3,595,551                   |
| Unrestricted  |    | 1,462,088                 | 1,991,462                   | 3,453,550                   |
| Total net position                                  | \$ | 8,178,282                 | \$ 9,110,399                | \$ 17,288,681               |

Current assets consist of cash and investments.

One of the City's largest asset groups is its capital assets. This includes buildings and improvements, infrastructure, equipment, and vehicles.

Current liabilities consist mainly of refundable deposits and current portion of long-term debt.

Bonds payable, notes payable, and the IEPA loans constitute the City's long-term debt.

The City's net position consists of capital assets net of related debt, restricted and unrestricted net position.

### Government-Wide Financial Analysis (Continued)

The following condensed financial information was derived from the Government-Wide Statement of Activities and reflects how the City's net position changed during the fiscal years.

### **Changes in Net Position**

| For the Year Ended April 30, 2024 |       |            |                      |              |  |  |  |  |
|-----------------------------------|-------|------------|----------------------|--------------|--|--|--|--|
|                                   |       | nmental    | <b>Total Primary</b> |              |  |  |  |  |
|                                   | Acti  | vities     | Activities           | Government   |  |  |  |  |
| Revenues:                         |       |            |                      |              |  |  |  |  |
| Program revenues:                 |       |            |                      |              |  |  |  |  |
| Charges for services              | \$ 4  | 486,686 \$ | \$ 1,807,846         | 2,294,532    |  |  |  |  |
| Capital grants and contributions  |       | -          | 20,000               | 20,000       |  |  |  |  |
| General revenues:                 |       |            |                      |              |  |  |  |  |
| Property taxes                    | 1,    | 150,151    | -                    | 1,150,151    |  |  |  |  |
| Sales taxes                       | 1,    | 183,887    | -                    | 1,183,887    |  |  |  |  |
| Income taxes                      |       | 599,780    | -                    | 599,780      |  |  |  |  |
| Motor fuel taxes                  |       | 158,288    | -                    | 158,288      |  |  |  |  |
| Replacement taxes                 |       | 165,676    | -                    | 165,676      |  |  |  |  |
| Video gaming tax                  | :     | 185,897    | -                    | 185,897      |  |  |  |  |
| Other taxes                       | :     | 388,451    | -                    | 388,451      |  |  |  |  |
| Interest                          |       | 58,386     | 18,146               | 76,532       |  |  |  |  |
| Miscellaneous                     |       | 443,691    | -                    | 443,691      |  |  |  |  |
| Total revenues                    | 4,:   | 820,893    | 1,845,992            | \$ 6,666,885 |  |  |  |  |
| Expenses:                         |       |            |                      |              |  |  |  |  |
| General government                | 1,    | 045,731    | -                    | 1,045,731    |  |  |  |  |
| Public safety                     | 1,    | 331,953    | -                    | 1,331,953    |  |  |  |  |
| Public works                      |       | 952,634    | -                    | 952,634      |  |  |  |  |
| Culture and recreation            |       | 60,397     | -                    | 60,397       |  |  |  |  |
| Water and Sewer                   |       | -          | 1,334,278            | 1,334,278    |  |  |  |  |
| Interest and other fiscal charges |       | 32,906     | -                    | 32,906       |  |  |  |  |
| Total expenses                    | 3,4   | 423,621    | 1,334,278            | 4,757,899    |  |  |  |  |
| Change in net position            | \$ 1, | 397,272    | \$ 511,714           | \$ 1,908,986 |  |  |  |  |

Management's Discussion and Analysis

### Government-Wide Financial Analysis (Continued)

### **Changes in Net Position**

For the Year Ended April 30, 2023

|                                       | Governmental<br>Activities |           | В  | Business-Type<br>Activities |    | tal Primary<br>overnment |
|---------------------------------------|----------------------------|-----------|----|-----------------------------|----|--------------------------|
| Revenues:                             |                            |           |    |                             |    |                          |
| Program revenues:                     |                            |           |    |                             |    |                          |
| Charges for services                  | \$                         | 674,076   | \$ | 1,655,615                   |    | 2,329,691                |
| Operating grants and contributions    |                            | 250,690   |    | -                           |    | 250,690                  |
| General revenues:                     |                            |           |    |                             |    |                          |
| Property taxes                        |                            | 1,026,519 |    | -                           |    | 1,026,519                |
| Other taxes                           |                            | 2,282,535 |    | -                           |    | 2,282,535                |
| Gain (loss) on sale of capital assets |                            | 30,774    |    | 6,590                       |    | 37,364                   |
| Miscellaneous                         |                            | 181,164   |    | -                           |    | 181,164                  |
| Total revenues                        |                            | 4,445,758 |    | 1,662,205                   | \$ | 6,107,963                |
| Expenses:                             |                            |           |    |                             |    |                          |
| General government                    |                            | 1,161,126 |    | -                           |    | 1,161,126                |
| Public safety                         |                            | 1,403,558 |    | -                           |    | 1,403,558                |
| Public works                          |                            | 1,029,585 |    | -                           |    | 1,029,585                |
| Culture and recreation                |                            | 48,737    |    | -                           |    | 48,737                   |
| Water and Sewer                       |                            | -         |    | 1,282,196                   |    | 1,282,196                |
| Interest and other fiscal charges     |                            | 37,776    |    | -                           |    | 37,776                   |
| Total expenses                        |                            | 3,680,782 |    | 1,282,196                   |    | 4,962,978                |
| Change in net position                | \$                         | 764,976   | \$ | 380,009                     | \$ | 1,144,985                |

Major sources of operating revenues for the City include: Property and state taxes, charges for services, and fines & fees.

### Government-Wide Financial Analysis (Continued)

### Management's Analysis of the City's Overall Financial Position and Results of Operations

Governmental reporting requirements affect the City's reporting model, but not the day-to-day operations or the budgeting process of the City. The City's total net position increased \$1,908,986 (including Water and Sewer Fund) from the prior year. The General Fund had an increase in fund balance of \$432,314. The Water and Sewer Fund had an increase in net position of \$511,714. Fund balances in the other fund types are limited in use according to the source of revenue.

### **General Fund Budgetary Comparison**

The City adopted the budget (annual appropriation ordinance) in July of 2023. The budget for all funds is prepared on the GAAP basis of accounting.

The General Fund revenues were \$344,700 more than budgeted due mainly to more licenses revenue, state income tax, and replacement tax than budgeted. General Fund expenditures were \$1,003,306 under budget. Including Inter-Fund Transfers, the General Fund had an increase of \$432,314.

#### Capital Assets/Long term Debt

The City has elected to preospectively report infrastructure assets. Therefore, infrastructure assets constructed in years prior to 2004 are not included in capital assets. During the fiscal year 2024, the City purchased two 2023 Dodge Durangos for \$94,940, a 2023 Caterpillar Skid Steer Loader for \$40,730, continued the City Hall Emergency Generators project for \$94,889, other miscellaneous purchases and projects of \$372,113, and completed the 3rd Street Reconstruction project for \$715,506.

As of April 30, 2024, \$7,752,524 of principal and premiums is outstanding on long-term debt. See notes to financial statements for additional information on Capital Assets and on Long-Term Debt.

#### Factors or Conditions Impacting Future Periods

Financial and budget planning is directly related to and supportive of the City's strategic plan and operational needs. The City's financial outlook is influenced by factors such as: the economy, employment, and commercial and residential growth.

#### **Contacting the City's Financial Management**

This financial report is designed to provide citizens, taxpayers and customers with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the City of Oregon, City Clerk, 115 N. Third St., Oregon, IL 61061.

## **Basic Financial Statements**

### Statement of Net Position

|  | Primary Government |              |                |  |  |  |  |
|--|--------------------|--------------|----------------|--|--|--|--|
|  | Governmental       |              |                |  |  |  |  |
| April 30, 2024                                       | Activities         | Activities   | Total          |  |  |  |  |
| Assets   |                    |              |                |  |  |  |  |
| Cash in bank   | \$ 4,762,101       | \$ 2,006,045 | \$ 6,768,146   |  |  |  |  |
| Restricted cash                                      | 75,715             | 839,283      | 914,998        |  |  |  |  |
| Receivables, net of allowance:                       |                    |              |                |  |  |  |  |
| Property tax and customer receivables                | 1,342,843          | 149,500      | 1,492,343      |  |  |  |  |
| Due from other governments                           | 482,876            | -            | 482,876        |  |  |  |  |
| Prepaid items  | 63,593             | -            | 63,593         |  |  |  |  |
| Total current assets                                 | 6,727,128          | 2,994,828    | 9,721,956      |  |  |  |  |
| Capital assets:                                      |                    |              |                |  |  |  |  |
| Land and construction in progress                    | 323,673            | 163,662      | 487,335        |  |  |  |  |
| Depreciable assets, net of accumulated depreciation  | 6,331,108          | 12,479,639   | 18,810,747     |  |  |  |  |
| Total capital assets                                 | 6,654,781          | 12,643,301   | 19,298,082     |  |  |  |  |
| Total assets   | 13,381,909         | 15,638,129   | 29,020,038     |  |  |  |  |
| Deferred outflow of resources                        |                    |              |                |  |  |  |  |
|  | 412 102            | 100 514      | <b>533 606</b> |  |  |  |  |
| Deferred outflows of pension resources               | 413,182            | 109,514      | 522,696        |  |  |  |  |
| Total deferred outflow of resources                  | 413,182            | 109,514      | 522,696        |  |  |  |  |
| Liabilities and Deferred Inflows of Resources        |                    |              |                |  |  |  |  |
| Liabilities  |                    |              |                |  |  |  |  |
| Current liabilities                                  |                    |              |                |  |  |  |  |
| Refundable deposits                                  | -                  | 11,982       | 11,982         |  |  |  |  |
| Accrued payroll                                      | 30,619             | 8,528        | 39,147         |  |  |  |  |
| Compensated absences                                 | 231,139            | 31,508       | 262,647        |  |  |  |  |
| Accounts payable                                     | 295,779            | 40,127       | 335,906        |  |  |  |  |
| Accrued interest                                     | 124                | 8,323        | 8,447          |  |  |  |  |
| Current portion of long-term debt, including premium | 142,472            | 616,311      | 758,783        |  |  |  |  |
| Other payables                                       | 24                 | -            | 24             |  |  |  |  |
| Total current liabilities                            | 700,157            | 716,779      | 1,416,936      |  |  |  |  |

### Statement of Net Position (Continued)

|                                       | Primary Government |               |              |  |  |  |
|---------------------------------------|--------------------|---------------|--------------|--|--|--|
|                                       | Governmenta        | Business-type |              |  |  |  |
| April 30, 2024                        | Activities         | Activities    | Total        |  |  |  |
| Noncurrent liabilities                |                    |               |              |  |  |  |
| Bonds payable, including premium      | 1,645,404          | 790,000       | 2,435,404    |  |  |  |
| Notes and loans payable               | 36,341             | 4,521,996     | 4,558,337    |  |  |  |
| Net pension liability                 | 135,520            | 35,919        | 171,439      |  |  |  |
| Total noncurrent liabilities          | 1,817,265          | 5,347,915     | 7,165,180    |  |  |  |
| Total liabilities                     | 2,517,422          | 6,064,694     | 8,582,116    |  |  |  |
| Deferred inflow of resources          |                    |               |              |  |  |  |
| Deferred revenue-grants               | 182,068            | -             | 182,068      |  |  |  |
| Deferred revenue - property taxes     | 1,290,521          | -             | 1,290,521    |  |  |  |
| Deferred inflows of pension resources | 229,526            | 60,836        | 290,362      |  |  |  |
| Total deferred inflow of resources    | 1,702,115          | 60,836        | 1,762,951    |  |  |  |
| Net position                          |                    |               |              |  |  |  |
| Net investment in capital assets      | 5,237,324          | 6,714,720     | 11,952,044   |  |  |  |
| Restricted for:                       |                    |               |              |  |  |  |
| General government                    | 1,372,786          | -             | 1,372,786    |  |  |  |
| Public safety                         | 204,559            | -             | 204,559      |  |  |  |
| Public works                          | 1,064,561          | -             | 1,064,561    |  |  |  |
| Culture and recreation                | 79,505             | -             | 79,505       |  |  |  |
| Debt service                          | 75,715             | 839,283       | 914,998      |  |  |  |
| Unrestricted                          | 1,541,104          | 2,068,110     | 3,609,214    |  |  |  |
| Total net position                    | \$ 9,575,554       | \$ 9,622,113  | 5 19,197,667 |  |  |  |

### Statement of Activities

|                                      |              |                         | Program Revenu                           | ies                                    | Net (Expense) Revenue and<br>Changes in Net Position |                             |                        |
|--------------------------------------|--------------|-------------------------|--|--|--|-----------------------------|------------------------|
| Year Ended April 30, 2024            | Expenses     | Charges for<br>Services | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions | Governmental<br>Activities                           | Business-type<br>Activities | Total                  |
| Functions/Programs                   |              |                         |  |  |  |                             |                        |
| Governmental activities:             |              |                         |  |  |  |                             | (                      |
| General government                   | \$ 1,045,731 |                         | ş -                                      | -                                      | \$ (959,642)   |                             | (959,642)              |
| Public safety                        | 1,331,953    |                         | -  | -                                      | (931,356)  | -                           | (931,356)              |
| Public works                         | 952,634      | -                       | -  | -                                      | (952,634)  | -                           | (952,634)              |
| Culture and recreation               | 60,397       | -                       | -  | -                                      | (60,397)   | -                           | (60,397)               |
| Interest and other fiscal<br>charges | 32,906       |                         |  | -                                      | (32,906)   | -                           | (32,906)               |
| charges                              | 52,900       | -                       | -  | -                                      | (32,900)   | -                           | (32,900)               |
| Total governmental                   |              |                         |  |  |  |                             |                        |
| activities                           | 3,423,621    | 486,686                 | -  | -                                      | (2,936,935)  | -                           | (2,936,935)            |
|                                      |              |                         |  |  |  |                             |                        |
| Business-type activities:            | 4 224 270    | 4 007 046               |  | 22.000                                 |  |                             | 400 500                |
| Water and Sewer                      | 1,334,278    | 1,807,846               | -  | 20,000                                 | -  | 493,568                     | 493,568                |
| Total business-type                  |              |                         |  |  |  |                             |                        |
| activities                           | 1,334,278    | 1,807,846               | -  | 20,000                                 | -  | 493,568                     | 493,568                |
| Total government                     | 4,757,899    | 2,294,532               | -  | 20,000                                 | (2,936,935)  | 493,568                     | (2,443,367)            |
| Constant                             |              |                         |  |  |  |                             |                        |
| General revenues:                    |              |                         |  |  |  |                             |                        |
| Taxes:                               |              |                         |  |  | 1 150 151  |                             | 1 150 151              |
| Property taxes<br>Sales taxes        |              |                         |  |  | 1,150,151<br>1,183,887                               | -                           | 1,150,151<br>1,183,887 |
| Income taxes                         |              |                         |  |  | 599,780  | -                           | 599,780                |
| Motor fuel taxes                     |              |                         |  |  | 158,288  | -                           | 158,288                |
| Replacement taxes                    |              |                         |  |  | 165,676  | -                           | 165,676                |
| Video gaming tax                     |              |                         |  |  | 185,897  | -                           | 185,897                |
| Other intergovernmental              |              |                         |  |  | 388,451  | -                           | 388,451                |
| Interest                             |              |                         |  |  | 58,386   | 18,146                      | 76,532                 |
| Miscellaneous                        |              |                         |  |  | 443,691  |                             | 443,691                |
| Total general revenues               |              |                         |  |  | 4,334,207  | 18,146                      | 4,352,353              |
| Change in net position               |              |                         |  |  | 1,397,272  | 511,714                     | 1,908,986              |
| Net position, beginning of year      |              |                         |  |  | 8,178,282  | 9,110,399                   | 17,288,681             |
| Net position, end of year            |              |                         |  |  | \$ 9,575,554   | \$ 9,622,113 \$             | 19,197,667             |

### **City of Oregon, Illinois** Balance Sheet - Governmental Funds

| April 30, 2024   | General Fund    | Police  | Civil Defense | IMRF       | Economic<br>Development | Street &<br>Alley |
|--|-----------------|---------|---------------|------------|-------------------------|-------------------|
| Assets   |                 |         |               |            | •                       | •                 |
| Cash in bank   | \$ 1,809,759 \$ | 47,365  | \$ 160,908    | \$ 447,112 | \$ 100,607              | \$ 722            |
| Restricted cash  | -               | -       | -             | -          | -                       |                   |
| Property tax and other   |                 |         |               |            |                         |                   |
| receivable   | 9,619           | 210,905 | -             | 99,599     | 450                     | 83,35             |
| Due from other governments                                       | 363,559         |         | -             |            | -                       | ,                 |
| Due from other funds   |                 | -       | -             | -          | -                       |                   |
| Prepaid items  | 910             | 414     | -             | -          | -                       |                   |
| Total assets   | 2,183,847       | 258,684 | 160,908       | 546,711    | 101,057                 | 84,078            |
| Liabilities, Deferred Inflows<br>of Resources, and Fund Balances |                 |         |               |            |                         |                   |
| Liabilities  |                 |         |               |            |                         |                   |
| Accounts payable   | 10,549          | 7,321   | 1,069         | -          | 14,809                  | 16,945            |
| Payroll and related  | 5,433           | 18,492  | -             | -          | -                       | 6,693             |
| Other  | -               | 24      | -             | -          | -                       |                   |
| Total liabilities  | 15,982          | 25,837  | 1,069         | -          | 14,809                  | 23,63             |
| Deferred inflow of resources                                     |                 |         |               |            |                         |                   |
| Deferred revenue-grants  | 182,068         | _       | _             | _          | _                       |                   |
| Deferred revenue - property                                      | 102,000         |         |               |            |                         |                   |
| taxes  | -               | 201,131 | -             | 99,599     | -                       | 82,83             |
|  |                 | - , -   |               | ,          |                         |                   |
| Total deferred inflow of<br>resources                            | 182,068         | 201,131 |               | 99,599     |                         | 82,836            |
| resources  | 182,008         | 201,131 | -             | 55,555     | -                       | 02,030            |
| Fund balances  |                 |         |               |            |                         |                   |
| Non-spendable  | 910             | 414     | -             | -          | -                       |                   |
| Restricted for:  |                 |         |               |            |                         |                   |
| General government   | -               | -       | -             | 447,112    | -                       |                   |
| Public safety  | -               | 31,302  | 159,839       | -          | -                       |                   |
| Public works   | -               | -       | -             | -          | -                       |                   |
| Culture and recreation   | -               | -       | -             | -          | -                       |                   |
| Debt service   | -               | -       | -             | -          | -                       |                   |
| Committed  | -               | -       | -             | -          | 86,248                  |                   |
| Assigned   | -               | -       | -             | -          |                         |                   |
| Unassigned   | 1,984,887       | -       | -             | -          | -                       | (22,39            |
| Total fund balances  | 1,985,797       | 31,716  | 159,839       | 447,112    | 86,248                  | (22,396           |
| Total liabilities,<br>deferred inflows of<br>resources and fund  |                 |         |               |            |                         |                   |
| balances   | \$ 2,183,847 \$ | 258,684 | \$ 160,908    | \$ 546,711 | \$ 101,057              | \$ 84,07          |

| April 30, 2024                         | Motor Fuel    | Group<br>Insurance | Road &<br>Bridge | TIF District    | Nonmajor<br>Funds |
|--|---------------|--------------------|------------------|-----------------|-------------------|
| Assets                                 | motorruci     | mourance           | Bridge           |                 | i unus            |
| Cash in bank                           | 609,538       | 79,593             | 346,457          | 542,456         | 617,584           |
| Restricted cash                        | -             | -                  | 61,273           |                 | 14,442            |
|  |               |                    | 0_)_/0           |                 | ,                 |
| Property tax and other receivable      | -             | 89,031             | 42,720           | 479,885         | 327,278           |
| Due from other governments             | 12,962        | -                  | 106,355          | -               |                   |
| Due from other funds                   | -             | -                  | -                | -               |                   |
| Prepaid items                          | -             | -                  | -                | -               | 62,269            |
| Total assets                           | 622,500       | 168,624            | 556,805          | 1,022,341       | 1,021,573         |
| Liabilities, Deferred Inflows          |               |                    |                  |                 |                   |
| of Resources, and Fund Balances        |               |                    |                  |                 |                   |
| Liabilities                            |               |                    |                  |                 |                   |
| Accounts payable                       | 2,251         | 891                | 8,500            | 1,916           | 231,528           |
| Payroll and related                    | _,            |                    |                  | _,= _=          | 1                 |
| Other                                  | -             | -                  | -                | -               |                   |
| Total liabilities                      | 2,251         | 891                | 8,500            | 1,916           | 231,529           |
| Deferred inflow of resources           |               |                    |                  |                 |                   |
| Deferred revenue-grants                | _             | _                  | -                | -               |                   |
|  |               |                    |                  |                 |                   |
| Deferred revenue - property taxes      | -             | 82,836             | 42,720           | 479,885         | 301,514           |
| Total deferred inflow of resources     | _             | 82,836             | 42,720           | 479,885         | 301,514           |
| Fund balances                          |               |                    |                  |                 |                   |
| Non-spendable                          | -             | -                  | -                | -               | 62,269            |
| Restricted for:                        |               |                    |                  |                 | ,                 |
| General government                     | -             | 84,897             | -                | 540,540         | 237,058           |
| Public safety                          | -             | -                  | -                | -               | 13,004            |
| Public works                           | 620,249       | -                  | 444,312          | -               |                   |
| Culture and recreation                 | -             | -                  | -                | -               | 79,505            |
| Debt service                           | -             | -                  | 61,273           | -               | 14,442            |
| Committed                              | -             | -                  | -                | -               |                   |
| Assigned                               | -             | -                  | -                | -               | 140,046           |
| Unassigned                             | -             | -                  | -                | -               | (57,794           |
| Total fund balances                    | 620,249       | 84,897             | 505,585          | 540,540         | 488,530           |
|  |               |                    |                  |                 |                   |
| Total liabilities, deferred inflows of |               | 100 004 4          |                  | 4 0 2 2 2 4 4   | 1 004 57          |
| resources and fund balances            | \$ 622,500 \$ | 168,624 \$         | 556,805 \$       | \$ 1,022,341 \$ | 1,021,573         |

### **City of Oregon, Illinois** Balance Sheet - Governmental Funds (Continued)

| April 30, 2024                     | Total<br>Governmental<br>Funds |
|------------------------------------|--------------------------------|
| Assets                             |                                |
| Cash in bank                       | \$ 4,762,101                   |
| Restricted cash                    | 75,715                         |
| Property tax and other receivable  | 1,342,843                      |
| Due from other governments         | 482,876                        |
| Due from other funds               | -                              |
| Prepaid items                      | 63,593                         |
| Total assets                       | 6,727,128                      |
| Liabilities, Deferred Inflows      |                                |
| of Resources, and Fund Balances    |                                |
| Liabilities                        |                                |
| Accounts payable                   | 295,779                        |
| Payroll and related                | 30,619                         |
| Other                              | 24                             |
| Total liabilities                  | 326,422                        |
| Deferred inflow of resources       |                                |
| Deferred revenue-grants            | 182,068                        |
| Deferred revenue - property taxes  | 1,290,521                      |
| Total deferred inflow of resources | 1,472,589                      |
| Fund balances                      |                                |
| Non-spendable                      | 63,593                         |
| Restricted for:                    |                                |
| General government                 | 1,309,607                      |
| Public safety                      | 204,145                        |
| Public works                       | 1,064,561                      |
| Culture and recreation             | 79,505                         |
| Debt service                       | 75,715                         |
| Committed                          | 86,248                         |
| Assigned                           | 140,046                        |
| Unassigned                         | 1,904,697                      |
| Total fund balances                | 4,928,117                      |

| Total liabilitie | s, deferred inflows of resources and fund balances  | \$ | 6,727,128 |
|------------------|---|----|-----------|
|                  | s, deferred fillows of resources and fully balances | ç  | 0,727,12  |

### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position

April 30, 2024

| Total fund balances - governmental funds   | \$<br>4,928,117 |
|--|-----------------|
| Amounts reported for governmental activities in the statement of net position are different because:   |                 |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. | 6,654,781       |
| Long-term liabilities, including bonds payable, are not due and payable in   |                 |
| the current period and therefore are not reported in the funds.  |                 |
| Net pension asset (liabilities)  | (135,520)       |
| Pension related deferred outflows  | 413,182         |
| Pension related deferred inflows   | (229,526)       |
| Compensated absences   | (231,139)       |
| Current portion of long-term debt  | (142,472)       |
| Bonds payable  | (1,645,404)     |
| Notes payable  | (36,341)        |
| Accrued interest payable   | (124)           |
| Net position of governmental activities  | \$<br>9,575,554 |

## Statements of Revenues, Expenditures and Changes In Fund Balance -

### **Governmental Funds**

| Year Ended April 30, 2024        | General Fund | Police     | Civil Defense | IMRF       | Economic<br>Development | Street &<br>Alley |
|----------------------------------|--------------|------------|---------------|------------|-------------------------|-------------------|
| Revenues:                        |              |            |               |            |                         |                   |
| Property taxes                   | \$-          | \$ 228,514 | \$-           | \$ 99,849  | \$-                     | \$ 55,362         |
| Intergovernmental revenues       | 1,911,797    | 73,604     | -             | 24,140     | -                       | 64,443            |
| Licenses and permits             | 39,662       | -          | -             | -          | 46,427                  | -                 |
| Fines and forfeitures            | -            | 78,463     | -             | -          | -                       | -                 |
| Charges for services             | -            | -          | -             | -          | -                       | -                 |
| Interest                         | 52,569       | -          | -             | -          | -                       | -                 |
| Miscellaneous                    | 296,518      | 11,174     | 4,742         | 1          | 1,449                   | 11,421            |
| Total revenues                   | 2,300,546    | 391,755    | 4,742         | 123,990    | 47,876                  | 131,226           |
| Expenditures:                    |              |            |               |            |                         |                   |
| Current:                         |              |            |               |            |                         |                   |
| General government               | 471,224      | -          | -             | 10,070     | 136,624                 | -                 |
| Public safety                    | -            | 912,546    | 2,005         | 33,963     | -                       | -                 |
| Public works                     | -            | -          | -             | 27,382     | -                       | 482,849           |
| Culture and recreation           | -            | -          | -             | 130        | -                       | -                 |
| Debt service                     |              |            |               |            |                         |                   |
| Principal                        | -            | 7,151      | -             | -          | -                       | 16,290            |
| Interest                         | -            | 240        | -             | -          | -                       | 752               |
| Capital outlay                   | 77,470       | 47,470     | 94,889        | -          | -                       | 46,230            |
| Total expenditures               | 548,694      | 967,407    | 96,894        | 71,545     | 136,624                 | 546,121           |
| Excess (deficiency) of revenues  |              |            |               |            |                         |                   |
| over (under) expenditures        | 1,751,852    | (575,652)  | (92,152)      | 52,445     | (88,748)                | (414,895)         |
| Other financing sources (uses):  |              |            |               |            |                         |                   |
| Transfers in                     | -            | 600,000    | _             | -          | 86,964                  | 425,000           |
| Transfers out                    | (1,319,538)  | -          | -             | -          |                         | -                 |
| Total other financing            |              |            |               |            |                         |                   |
| sources (uses)                   | (1,319,538)  | 600,000    | -             | -          | 86,964                  | 425,000           |
| Net change in fund balances      | 432,314      | 24,348     | (92,152)      | 52,445     | (1,784)                 | 10,105            |
| Fund balances, beginning of year | 1,553,483    | 7,368      | 251,991       | 394,667    | 88,032                  | (32,501)          |
| Fund balances, end of year       | \$ 1,985,797 | \$ 31,716  | \$ 159,839    | \$ 447,112 | \$ 86,248               | \$ (22,396)       |

### Statements of Revenues, Expenditures and Changes In Fund Balance -Governmental Funds (Continued)

| Year Ended April 30, 2024            | Motor Fuel | Group<br>Insurance | Road &<br>Bridge | TIF District | Nonmajor<br>Funds |
|--------------------------------------|------------|--------------------|------------------|--------------|-------------------|
| Revenues:                            |            |                    | _                |              |                   |
| Property taxes                       | \$         | - \$ 55,362        | 2 \$ 41,468      | \$ 368,306   | \$ 301,290        |
| Intergovernmental revenues           | 158,288    | 3 .                | - 449,707        | -            | -                 |
| Licenses and permits                 |            |                    |                  | -            | 17,035            |
| Fines and forfeitures                |            |                    |                  | -            | -                 |
| Charges for services                 |            |                    |                  | -            | 305,099           |
| Interest                             | 4,794      | t ·                |                  | -            | 1,023             |
| Miscellaneous                        |            |                    | - 1              | -            | 118,385           |
| Total revenues                       | 163,082    | 2 55,362           | 491,176          | 368,306      | 742,832           |
| Expenditures:                        |            |                    |                  |              |                   |
| Current:                             |            |                    |                  |              |                   |
| General government                   |            | - 55,886           | 5 -              | 131,422      | 191,495           |
| Public safety                        |            | - 2,771            | L -              | -            | 454,680           |
| Public works                         | 17,867     | 7 151,956          | 5 23,069         | -            | 30,865            |
| Culture and recreation               |            | - 720              | ) -              | -            | 56,268            |
| Debt service                         |            |                    |                  |              |                   |
| Principal                            |            |                    | - 81,986         | -            | 30,000            |
| Interest                             |            |                    | - 36,744         | -            | 2,330             |
| Capital outlay                       |            |                    | - 715,506        | -            | 181,635           |
| Total expenditures                   | 17,867     | 211,333            | 8 857,305        | 131,422      | 947,273           |
| Excess (deficiency) of revenues      |            |                    |                  |              |                   |
| over (under) expenditures            | 145,215    | 5 (155,971         | L) (366,129)     | 236,884      | (204,441)         |
| Other financing sources (uses):      |            |                    |                  |              |                   |
| Transfers in                         |            | - 130,000          | ) -              | -            | 77,574            |
| Transfers out                        |            |                    |                  | -            | -                 |
|                                      |            |                    |                  |              |                   |
| Total other financing sources (uses) |            | - 130,000          | ) -              | -            | 77,574            |
| Net change in fund balances          | 145,215    | 5 (25,971          | l) (366,129)     | 236,884      | (126,867)         |
| Fund balances, beginning of year     | 475,034    | 110,868            | 871,714          | 303,656      | 615,397           |
| Fund balances, end of year           | \$ 620,249 | \$ 84,897          | 7 \$ 505,585     | \$ 540,540   | \$ 488,530        |

### Statements of Revenues, Expenditures and Changes In Fund Balance -

Governmental Funds (Continued)

| Year Ended April 30, 2024            | Total<br>Governmental<br>Funds |
|--------------------------------------|--------------------------------|
| Revenues:                            |                                |
| Property taxes                       | \$ 1,150,151                   |
| Intergovernmental revenues           | 2,681,979                      |
| Licenses and permits                 | 103,124                        |
| Fines and forfeitures                | 78,463                         |
| Charges for services                 | 305,099                        |
| Interest                             | 58,386                         |
| Miscellaneous                        | 443,691                        |
| Total revenues                       | 4,820,893                      |
| Expenditures:                        |                                |
| Current:                             |                                |
| General government                   | 996,721                        |
| Public safety                        | 1,405,965                      |
| Public works                         | 733,988                        |
| Culture and recreation               | 57,118                         |
| Debt service                         |                                |
| Principal                            | 135,427                        |
| Interest                             | 40,066                         |
| Capital outlay                       | 1,163,200                      |
| Total expenditures                   | 4,532,485                      |
| Excess (deficiency) of revenues      |                                |
| over (under) expenditures            | 288,408                        |
| Other financing sources (uses):      |                                |
| Transfers in                         | 1,319,538                      |
| Transfers out                        | (1,319,538)                    |
|                                      |                                |
| Total other financing sources (uses) | -                              |
| Net change in fund balances          | 288,408                        |
| Fund balances, beginning of year     | 4,639,709                      |
| Fund balances, end of year           | \$ 4,928,117                   |

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended April 30, 2024

| Net change in fund balance - governmental funds   | \$<br>288,408   |
|---|-----------------|
| Amounts reported for governmental activities in the statement of net position are different because:  |                 |
| Capital outlays are reported in governmental funds as expenditures.<br>However, in the statement of activities, the cost of those assets is allocated<br>over their useful lives as depreciation expense. This is the amount by which<br>capitalized capital assets exceeds depreciation expense in the period. | 868,110         |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.   |                 |
| Compensated absences  | 69,795          |
| Accrued interest  | 45              |
| Pension related expenses  | 28,372          |
| Amortization of bond premiums   | 7,115           |
| Debt payments are reported in governmental funds as expenditures.   |                 |
| However, only the interest on the debt is recorded in the statement of  |                 |
| activities.   |                 |
| This is the amount of debt principal payments in the period.  | 135,427         |
| Change in net position of governmental activities   | \$<br>1,397,272 |

### Combining Statement of Net Position - Proprietary Funds

| April 30, 2024                                       | Water and<br>Sewer Fund |
|--|-------------------------|
| Assets   |                         |
| Current assets:                                      |                         |
| Cash in bank   | \$ 2,006,045            |
| Receivables (net of allowance)                       | 149,500                 |
| Restricted assets - cash)                            | 839,283                 |
| Total current assets                                 | 2,994,828               |
| Capital assets:                                      |                         |
| Construction in progress                             | 163,662                 |
| Depreciable assets (net of accumulated depreciation) | 12,479,639              |
| Total capital assets                                 | 12,643,301              |
| Total assets   | 15,638,129              |
| Deferred outflow of resources                        |                         |
| Deferred outflows of pension resources               | 109,514                 |
| Total deferred outflow of resources                  | 109,514                 |
|  |                         |
| Liabilities  |                         |
| Current liabilities:                                 |                         |
| Refundable deposits                                  | 11,982                  |
| Payroll and related                                  | 8,528                   |
| Compensated absences                                 | 31,508                  |
| Trade payables                                       | 40,127                  |
| Accrued interest                                     | 8,323                   |
| Current portion of bonds payable                     | 295,000                 |
| Current portion of loans payable                     | 321,311                 |
| Total noncurrent liabilities                         | 716,779                 |
| Noncurrent liabilities                               |                         |
| Bonds payable  | 790,000                 |
| Loans payable  | 4,521,996               |
| Net pension liability                                | 35,919                  |
| Total noncurrent liabilities                         | 5,347,915               |
| Total liabilities                                    | 6,064,694               |
| Deferred inflow of resources                         |                         |
| Deferred inflows of pension resources                | 60,836                  |
| Total deferred inflow of resources                   | 60,836                  |
| Net position   |                         |
| Net investment in capital assets                     | 6,714,720               |
| Restricted - debt service                            | 839,283                 |
| Unrestricted   | 2,068,110               |
| Total net position                                   | \$ 9,622,113            |

### Statement of Revenues, Expenses and Changes In Net Position -Proprietary Funds

| Year Ended April 30, 2024               | Water and<br>Sewer Fund |
|---|-------------------------|
| Operating revenues:                     |                         |
| Charges for services                    | \$ 1,807,846            |
| Total operating revenues                | 1,807,846               |
| Operating expenses:                     |                         |
| Personnel                               | 394,170                 |
| Contractual                             | 399,528                 |
| Office supplies and postage             | 43,407                  |
| Miscellaneous                           | 23,954                  |
| Depreciation                            | 405,174                 |
| Total operating expenses                | 1,266,233               |
| Operating income                        | 541,613                 |
| Non-operating revenues (expenses)       |                         |
| Interest income                         | 18,146                  |
| Interest expense                        | (68,045                 |
| Total non-operating revenues (expenses) | (49,899                 |
| Capital grants and contributions        | 20,000                  |
| Change in net position                  | 511,714                 |
| Net position, beginning of year         | 9,110,399               |
| Net position, end of year               | \$ 9,622,113            |

### Statement of Cash Flows - Proprietary Funds

| Year Ended April 30, 2024   | Water and<br>Sewer Fund |
|---|-------------------------|
| Cash flows from operating activities  |                         |
| Receipts from customers   | \$<br>1,768,478         |
| Payments to suppliers   | (449,855)               |
| Payments to employees   | (391,747)               |
| Net cash provided by operating activities   | 926,876                 |
| Cash flows from capital and related financing activities                          |                         |
| Purchase of capital assets  | 8,684                   |
| Interest expense  | (68,045)                |
| Capital grants and contributions  | 20,000                  |
| Principal payments on borrowings  | (655,202)               |
| Decrease in accrued interest  | (427)                   |
| Net cash provided by capital and related financing activities                     | (694,990)               |
| Interest income   | 18,146                  |
| Net cash provided by investing activities   | 18,146                  |
| Net increase in cash and cash equivalents   | 250,032                 |
| Cash and cash equivalents, beginning of year                                      | 2,758,958               |
| Cash and cash equivalents, end of year  | \$<br>3,008,990         |
| Reconciliation of cash and cash equivalents                                       |                         |
| Cash in bank  | \$<br>2,006,045         |
| Restricted cash   | 839,283                 |
| Total   | \$<br>2,845,328         |
| Reconciliation of operating income (loss) to net cash provided by                 |                         |
| operating activities  |                         |
| Operating income income   | \$<br>541,613           |
| Adjustment to reconcile operating income income to net cash flows for             |                         |
| operating activities:   |                         |
| Depreciation  | 405,174                 |
| Effects of changes in assets and liabilities:                                     |                         |
| Increase in accounts receivable   | (39,368)                |
| Decrease in pension related deferred outflows                                     | 42,838                  |
| Increase (Decrease) in accounts payable   | 17,034                  |
| Increase (Decrease) in accrued liabilities  | 10,345                  |
| Increase in net pension liability<br>Increase in pension related deferred inflows | (103,550)<br>52,790     |
| Net cash provided by operating activities   | \$<br>926,876           |

### **Note 1: Summary of Significant Accounting Policies**

The City of Oregon, Illinois was incorporated in 1870, under the provisions of the State of Illinois.

### The Financial Reporting Entity

This report includes all of the funds of the City of Oregon, Illinois. The reporting entity for the City consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organizations are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is intitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

#### **Basis of Presentation**

#### Government-Wide, Fund Financial Statements and Basis of Accounting

The government wide and proprietary financial statements are reported using the accrual basis of accounting. Governmental funds are reported using the modified accrual basis of accounting.

The government wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of the interfund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Earnings on investments, not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds and proprietary funds.

### Basis of Presentation (Continued)

The government wide and proprietary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. For this purpose, the City generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The City has elected to take exception to this assumption for revenue remitted by the State. Due to the State being late with payments, the City considers those amounts applicable to the current fiscal year to be available as it is vouchered by the State and will be paid after the 60-day period. Property taxes, sales taxes, franchise taxes, licenses, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under leases obligations are reported as other financing sources

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

### **Fund Accounting**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and/or other resources together with all related liabilities, obligations, reserves and equities which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The various funds are grouped in the financial statements into five generic fund types as follows:

### **Governmental Funds**

### **General Fund**

The General Fund is the general operating fund of the City. It accounts for all financial resources except those required to be accounted for in other funds.

### Basis of Presentation (Continued)

#### **Special Revenue Funds**

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts) that are legally restricted to expenditures for specified purposes. The non-major funds are all special revenue fund types in the combining statements.

#### **Debt Service Fund**

The Bond and Interest Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

#### **Capital Projects Funds**

The Capital Projects Funds account for all resources used for the acquisition or construction of a specific capital facility by the City, except those financed by the Enterprise Fund.

#### **Proprietary Fund - Enterprise**

The Enterprise Fund is used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City's enterprise fund is the Water and Sewer Fund.

The City reports the following major funds:

#### **Governmental Funds**

#### **General Fund**

The general fund is the general operating fund of the City. It is used to account for all the financial resources except those required to be accounted for in another fund.

### Basis of Presentation (Continued)

#### **Police Protection Fund**

The fund records the revenues of the City's levied property taxes for police protection and fines. These funds are then expended for cost of the police protection.

### **Civil Defense**

This fund records the revenues and expenditures for the City's preparation and the carrying out of all emergency functions.

#### IMRF

This fund records the revenues and expenditures for the City's defined benefit pension plan.

#### **Economic Development Fund**

This fund encourages the rehabilitation of the business district. This fund records the revenues of the City's franchise licenses.

#### **Streets and Alleys Fund**

This fund records the revenues of property taxes for road and bridge. These funds are then expended for the maintenance of roads and bridges.

#### **Motor Fuel Tax Fund**

This fund records the revenues of the City's share of state gasoline taxes. These funds are then expended for the maintenance of roads and bridges. State of Illinois law requires separate accounting for such revenues and expenditures.

#### **City Group Insurance Fund**

This fund records the revenues and expenditures for the City's group health insurance.

#### **Road and Bridge Fund**

This fund records the revenues of the City's levied sales tax and funds are expended for road and bridge capital projects.

### Basis of Presentation (Continued)

### TIF Fund

This fund is used to account for the revenues and expenditures associated with TIF activities. Financing is provided by incremental sales and property taxes.

Under the Governmental Accounting Standards Board (GASB) issued Statement 34, Basic Financial Statements and Management's Discussion and Analysis - for State and Local Governments, the City may report any governmental or enterprise fund (but not internal service funds or fiduciary funds) as a major fund if the government's officials believe the fund is "particularly important to financial statement users". The City has chosen to include the Civil Defense, IMRF, Economic Development, Street and Alley, Motor Fuel Tax, and City Group Insurance funds as major funds even though the fund calculations do not classify them as major funds. The City views these funds particularly important to the financial users.

### **Enterprise Funds**

The Water and Sewer Fund accounts for the costs related to the operation of the City's water and sewer system. Funding is provided by user fees.

### **Measurement Focus and Basis of Accounting**

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available (susceptible to accrual). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers all imposed nonexchange revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the current fiscal year.

Expenditures are recognized when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under lease obligations are reported as other financing sources.

### Basis of Accounting (Continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for services. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Use of Estimates**

The preparation of financial statements in accordance with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

### **Budgetary Basis of Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles.

The appropriated budget is prepared by fund, function, and department. The City's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year.

### **Cash and Cash Equivalents**

Cash consists of demand deposits and savings accounts, both easily accessible and with short-term duration. Investments as of April 30, 2024 consist of certificates of deposit and money market accounts. Investments are stated at cost or amortized cost which approximates fair value and are shown as cash and cash equivalents on the financial statements.

### Cash and Cash Equivalents (Continued)

In accordance with the City's investment policy, the City's monetary assets may be placed in all instruments permitted by the Illinois Public Funds Investment Act. This act permits deposits and investments in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, obligations of states and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services and Illinois Funds.

It is the policy of the City to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting daily cash flow demands and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are safety (preservation of capital and protection of investment principal), liquidity and yield.

For purposes of the statement of cash flows, cash equivalents include money market accounts and any highly liquid debt instruments purchased with a maturity of less than three months.

#### Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for governmental activities include property taxes, sales and use taxes, income taxes, excise taxes, and utility charges. Business-type activities report utility charges as their major receivables. As of April 30, 2024, the allowance for uncollectible accounts in the Water and Sewer Fund, the Public Health Fund, and the TIF Fund amounted to \$1,205, \$224, and 10,000, respectively.

### **Prepaid Items**

Prepaid items represent payments made by the County for which benefits extend beyond April 30, 2024. The costs of governmental fund type prepaid items are recorded as expenditures when consumed rather than when purchased.

### **Capital Assets and Long-Term Liabilities**

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

### Note 1: Summary of Significant Accounting Policies (Continued)

#### Capital Assets and Long-Term Liabilities (Continued)

All Proprietary Funds (Water and Sewer Enterprise Funds) are accounted for on the accrual basis. Therefore, all assets and liabilities (whether current or noncurrent) associated with the fund activities are included on the combined statements. Infrastructure assets in the Proprietary Funds are capitalized on a prospective basis beginning May 1, 2005.

#### **Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported net of applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period[s] and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents the acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### **Fund Balances**

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories or (b) legally or contractually required to be maintained intact.

## Note 1: Summary of Significant Accounting Policies (Continued)

#### Fund Balance (Continued)

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

*Restricted fund balance:* This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed fund balance:* These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the City Board – the City's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the City Board removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The City Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned fund balance:* This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

#### **Property Taxes/Accounts Receivable**

The City's property tax is levied each year on all taxable real property located in the City. Since the 2023 property tax levy is levied to finance the operations of fiscal year 2025, the 2023 property tax is recorded as a receivable and the 2023 property tax revenue is unavailable. The 2022 property tax levy is recorded as revenue by the City in accordance with the applicable measurement focus and basis of accounting for fiscal year 2024. Taxes are levied by the last Tuesday of December each year. The 2022 levy was approved on Tuesday, November 22, 2022. The 2023 levy was approved on Tuesday, November 28, 2023.

Tax bills are prepared by the City and are payable in two installments, on or about June 1, 2023, and September 1, 2023. The City collects such taxes and remits them periodically.

## Note 1: Summary of Significant Accounting Policies (Continued)

#### Pensions

For purposes of measuring the net pension liablity, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from the IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Subsequent Events**

The Citys have evaluated events and transactions for potential recognition or disclosure in the financial statements through August 1, 2024, which is the date the financial statements were available to be issued.

### Note 2: Excess of Actual Expenditures/Expenses Over Budget in Individual Funds

As of April 30, 2024, no funds have exceeded their expenditures over budget for the fiscal year.

#### Note 3: Cash and Investments

#### **Deposits**

As of April 30, 2024, the carrying amount of the City's deposits into checking, savings, money market accounts and certificates of deposit was \$7,683,144 and the bank balance was \$7,751,019. The City's total collateral, including Federal Deposit Insurance and collateral held by a pledging bank's trust department, was \$7,751,019.

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits might not be recovered. The City does not have a deposit policy for custodial credit risk. As of April 30, 2024, the City had \$0 that was exposed to custodial credit risk and was uninsured and uncollateralized. For financial statement purposes, certificates of deposit with maturity dates greater than 90 days are shown as investments.

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

#### **Concentration of Credit Risk**

The City has no investments in any one issuer that represents 5% or more of the total City's investments.

### Note 4: Common Bank Account

Separate bank accounts are not maintained for all City funds; instead, certain funds maintain their cash balances in a common checking account and a common state investment pool account, with the accounting records being maintained to show the portion of the common bank account balance attributable to each participating fund.

Occasionally certain funds participating in the common bank account will incur overdrafts (deficit cash balances) in the account. A deficit in one fund restricts the cash available for use by other funds in the same common bank account. Deficit cash balances are classified as due to other funds in the financial statements. There were no deficit cash fund balances at fiscal year end.

### **Note 5: Restricted Assets**

The ordinance authorizing the bond issue of 2021B for \$1,435,000 imposed certain covenants and financial requirements on the City. The bond ordinance requires that all monies held in the proprietary fund be segregated and restricted in separate special reserve accounts, in the priority indicated by the order of the following:

| Account                           | Amount  | Purpose  |
|-----------------------------------|---|--|
| Bond proceeds<br>account of 2021B | The balance of all issued bond proceeds   | Moneys in the account shall be used<br>for the finance and refinance of<br>certain sewer repairs, rehabilitation<br>and sewer system replacements and<br>related improvements. |
| Operation and<br>Maintenance      | Sufficient amount to pay all reasonable and necessary costs for the current month                               | Paying the cost of operation and maintenance of the system.  |
| Bond and Interest                 | A fraction of the amount sufficient to<br>pay principal and interest maturing<br>during the next twelve months. | Paying principal and interest.   |
| Sinking Fund                      | 1/12 of the amount payable on the next installment date.  | Paying of sinking fund installments.   |
| Depreciation                      | Amount to be adequate and reasonable.   | Paying cost of any unusual and extraordinary maintenance, repairs, and/or replacements.  |
| Surplus                           | All remaining funds after crediting above accounts.   | All lawful purposes.   |

### Note 5: Restricted Assets (Continued)

The City has established the following accounts to meet the ordinance requirements and to account for the bond proceeds restricted for Waterworks and Sewerage Improvements.

| Restricted Cash                    | Balances<br>4/30/2024 |       |  |
|------------------------------------|-----------------------|-------|--|
| Restricted assets:                 |                       |       |  |
| Operations and Maintenance Account | \$ 94                 | 4,094 |  |
| Bond and Interest Account          | 135                   | 5,848 |  |
| Capital Improvement Account        | 204                   | 4,167 |  |
| Depreciation Account               | 405                   | 5,174 |  |
| Total restricted assets            | \$ 839                | 9,283 |  |

The ordinance authorizing the bond issue of 2021A and 2021C for \$1,725,000 and \$280,000 imposed certain covenants and financial requirements on the City. The bond ordinance requires that monies held be segregated and restricted in separate special reserve accounts, in the priority indicated by the order of the following:

| Amount  | Purpose  |
|---|--|
| A fraction of the amount<br>sufficient to pay principal and<br>interest maturing during the<br>next twelve months | Paying principal and interest.                           |
|   | A fraction of the amount sufficient to pay principal and |

The City has established the following accounts to meet the ordinance requirements and to account for the bond proceeds restricted.

| Restricted Cash                                 | -  | lances<br>80/2024 |
|---|----|-------------------|
| Restricted assets:<br>Bond and Interest Account | \$ | 75,715            |
| Total restricted assets                         | \$ | 75,715            |

### **Note 6: Capital Assets**

Capital assets, which include buildings and improvements, infrastructure, equipment and vehicles, are reported in the government-wide financial statements. The City defines capital assets as assets with an initial individual cost of more than \$5,000 for equipment and vehicles, \$10,000 for building and improvements, and \$50,000 for infrastructure assets, and an estimated useful life in excess of one year. Such assets are recorded at historical cost if purchased or constructed. Donated or contributed capital assets are recorded at their acquisition value at the date of donation. For those assets for which historical cost is not available, the City has estimated historical cost by using current costs and adjusting for inflation. The cost of normal maintenance and repair that do not add to the value of the asset or materially extend the useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. All capital assets, except construction in progress, are being depreciated using the straight line method over the following useful lives:

| Buildings and improvements | 20-40 years |
|----------------------------|-------------|
| Infrastructure             | 40 years    |
| Equipment and vehicles     | 5-7 years   |

The City has elected to record infrastructure assets on a prospective basis.

Capital asset in the governmental fund financial statements are reported as expenditures when incurred.

The governmental activities capital asset activity for the year ended April 30, 2024, is as follows:

| Governmental activities                      |    | Balance<br>5/1/2023 | Additions | Transfers and<br>Deletions | Balance<br>4/30/2024 |
|--|----|---------------------|-----------|----------------------------|----------------------|
| Capital assets, not being depreciated:       |    |                     |           |                            |                      |
| Land   | \$ | 129,900 \$          | -         | \$ - 9                     | \$ 129,900           |
| Contruction in progress                      |    | 1,279,851           | 992,030   | (2,078,108)                | 193,773              |
| Total capital assets, not being depreciated  |    | 1,409,751           | 992,030   | (2,078,108)                | 323,673              |
| Capital assets, being depreciated:           |    |                     |           |                            |                      |
| Buildings and improvements                   |    | 2,397,039           | -         | 82,751                     | 2,479,790            |
| Equipment                                    |    | 930,828             | 46,230    | -                          | 977,058              |
| Infrastructure                               |    | 4,021,988           | -         | 1,995,357                  | 6,017,345            |
| Vehicles                                     |    | 1,111,605           | 124,940   | -                          | 1,236,545            |
| Total capital assets, being depreciated      |    | 8,461,460           | 171,170   | 2,078,108                  | 10,710,738           |
| Accumulated depreciation:                    |    |                     |           |                            |                      |
| Buildings and improvements                   |    | 1,566,505           | 25,337    | -                          | 1,591,842            |
| Equipment                                    |    | 703,845             | 55,721    | -                          | 759,566              |
| Infrastructure                               |    | 932,869             | 143,263   | -                          | 1,076,132            |
| Vehicles                                     |    | 881,321             | 70,769    | -                          | 952,090              |
| Total accumulated depreciation               |    | 4,084,540           | 295,090   | -                          | 4,379,630            |
| Total capital assets, being depreciated, net |    | 4,376,920           | (123,920) | 2,078,108                  | 6,331,108            |
| Governmental activities capital assets, net  | \$ | 5,786,671 \$        | 868,110   | \$ - 5                     | \$ 6,654,781         |

### Note 6: Capital Assets (Continued)

Business-type activities capital asset balances and activity for the year ended April 30, 2024, were as follows:

| Business-type activities                     | Balance<br>5/1/2023 | Increases       | Transfers/<br>Deletions | Balance<br>4/30/2024 |
|--|---------------------|-----------------|-------------------------|----------------------|
|  |                     |                 |                         |                      |
| Capital assets, not being depreciated:       |                     |                 |                         |                      |
| Contruction in progress                      | 8,684               | 154,978 \$      | -                       | 163,662              |
| Total capital assets, not being depreciated  | 8,684               | 154,978         | -                       | 163,662              |
| Capital assets, being depreciated:           |                     |                 |                         |                      |
| Buildings and improvements                   | 420,641             | -               | -                       | 420,641              |
| Equipment                                    | 985 <i>,</i> 935    | -               | -                       | 985,935              |
| Infrastructure                               | 15,454,081          | -               | -                       | 15,454,081           |
| Vehicles                                     | 190,828             | -               | -                       | 190,828              |
| Total capital assets, being depreciated      | 17,051,485          | -               | -                       | 17,051,485           |
| Accumulated depreciation:                    |                     |                 |                         |                      |
| Buildings and improvements                   | 420,641             | -               | -                       | 420,641              |
| Equipment                                    | 949,764             | 12,793          | -                       | 962,557              |
| Infrastructure                               | 2,605,439           | 392,381         | -                       | 2,997,820            |
| Vehicles                                     | 190,828             | -               | -                       | 190,828              |
| Total accumulated depreciation               | 4,166,672           | 405,174         | -                       | 4,571,846            |
| Total capital assets, being depreciated, net | 12,884,813          | (405,174)       | -                       | 12,479,639           |
| Business-type activities capital assets, net | \$ 12,893,497 \$    | \$ (250,196) \$ | - \$                    | 12,643,301           |

Depreciation expense was charged to function/programs of the primary government as follows:

| \$<br>30,355  |
|---------------|
| 25,872        |
| 235,536       |
| 3,327         |
|               |
| \$<br>295,090 |
|               |
|               |
| \$<br>\$      |

### Note 7: Pension Plan

**Plan description** – The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The City's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Annual Comprehensive Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

**Benefits provided** - IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### Regular Personnel (Non-SLEP)

**Employees Covered by the Benefit Terms** - At the December 31, 2023 valuation date, the following employees were covered by the benefit terms:

| Retirees and beneficiaries currently receiving benefits         | 26 |
|---|----|
| Inactive plan member entitled to but not yet receiving benefits | 12 |
| Active plan members   | 24 |
|   |    |
| Total   | 62 |

**Contributions** - As set by statute, the City's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rate for calendar year 2023 was 5.83%. For the fiscal year ended April 30, 2024, the City contributed \$92,080 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

**Net Pension Liability** - The City's Net Pension Liability was measured as of December 31, 2023, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Regular Personnel (Non-SLEP) (Continued)

**Actuarial assumptions** – The following are the methods and assumptions used to determine total pension liability at December 31, 2023:

| Actuarial cost method<br>Asset valuation method<br>Inflation<br>Salary increases<br>Investment rate of return<br>Retirement age | Entry Age Normal<br>Market Value of Assets<br>2.25%<br>2.85% to 13.75%, including inflation<br>7.25%<br>Experience-based table of rates that are specific to the type of eligibility<br>condition. Last updated for the 2023 valuation according to an experience study<br>of the period 2020-2022.   |
|---|---|
| Mortality   | For non disabled retirees, the Pub-2010, Amount-Weighted, below-median<br>income, General, Retiree, Male (adjusted 108%) and Female (adjusted 106.4%)<br>tables, and future mortality improvements using scale MP-2021. For Disabled<br>Retirees, the Pub-2010, Amount-Weighted, below-median income, General,<br>Retiree, Male and Female (both unadjusted) tables, and future mortality<br>improvements using scale MP-2021. For Active Members, the Pub-2010,<br>Amount-Weighted, below-median income, General, Retiree, Male and Female<br>(both unadjusted) tables, and future mortality improvements using scale MP-2021. |

The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2023:

|                         | Portfolio<br>Target | Long-Term<br>Expected Real |
|-------------------------|---------------------|----------------------------|
| Asset Class             | Percentage          | Rate of Return             |
| Domestic equity         | 34.50 %             | 5.00 %                     |
| International equity    | 18.00 %             | 6.35 %                     |
| Fixed income            | 24.50 %             | 4.75 %                     |
| Real estate             | 10.50 %             | 6.30 %                     |
| Alternative investments | 11.50 %             | 6.05-8.65%                 |
| Cash equivalents        | 1.00 %              | 3.80 %                     |
| Total                   | 100.00 %            |                            |

Regular Personnel (Non-SLEP) (Continued)

#### **Single Discount Rate**

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 3.77%, and the resulting single discount rate is 7.25%.

#### **Changes in Net Pension Liability**

|   | Total<br>Pension<br>Liability<br>(A) | Plan Net<br>Position (B) | Net Pension<br>Liability<br>(Asset)<br>(A) - (B) |
|---|--------------------------------------|--------------------------|--|
| Balances at January 1, 2023                               | \$<br>7,954,286 \$                   | 7,245,035 \$             | 709,251  |
| Changes for the year:                                     |                                      |                          |  |
| Service cost  | 115,752                              | -                        | 115,752  |
| Interest on the total pension liability                   | 562,511                              | -                        | 562,511  |
| Differences between expected and actual experience of the |                                      |                          |  |
| total pension liability                                   | (336,666)                            | -                        | (336,666)  |
| Changes in assumptions                                    | (9,027)                              | -                        | (9,027)  |
| Contributions - employer                                  | -                                    | 88,756                   | (88,756)   |
| Contributions - employees                                 | -                                    | 68,509                   | (68,509)   |
| Net investment income                                     | -                                    | 804,929                  | (804,929)  |
| Benefit payments, including refunds of employee           |                                      |                          |  |
| contributions   | (506,779)                            | (506,779)                | -  |
| Other (net transfer)                                      | -                                    | (91,812)                 | 91,812   |
| Net changes   | (174,209)                            | 363,603                  | (537,812)  |
| Balances at December 31, 2023                             | \$<br>7,780,077 \$                   | 7,608,638 \$             | 171,439  |

#### Regular Personnel (Non-SLEP) (Continued)

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate** - The following presents the plan's net pension liability, calculated using the single discount rate of 7.25 percent, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

|                               |   |                     | Current             |                      |  |
|-------------------------------|---|---------------------|---------------------|----------------------|--|
|                               |   | 1% Lower<br>(6.25%) | Discount<br>(7.25%) | 1% Higher<br>(8.25%) |  |
| Net pension liability (asset) | ¢ | 1,068,338 \$        | 171,439             | 5 (528,587)          |  |

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions -** For year ended April 30, 2024, the City recognized pension expense (income) of \$59,110. At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | 0  | Deferred<br>utflows of<br>esources | Deferred<br>Inflow of<br>Resources |
|--|----|------------------------------------|------------------------------------|
| Deferred amounts to be recognized in pension expense in future periods:<br>Difference between expected and actual experience<br>Changes in assumptions | \$ | 101,241 \$<br>-                    | 265,521<br>24,841                  |
| Net difference between projected and actual earnings on pension plan<br>investments  |    | 389,480                            |                                    |
| Total deferred amounts to be recognized in pension expense in future periods   |    | 490,721                            | 290,362                            |
| Pension contributions subsequent to the measurement date   |    | 31,975                             | -                                  |
| Total deferred amounts related to pensions   | \$ | 522,696 \$                         | 290,362                            |

The City reported \$31,975 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the measurement period ending April 30, 2025.

#### Regular Personnel (Non-SLEP) (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

| Year Ending April 30 | Net Deferred<br>Outflows<br>(Inflows) of<br>Resources |
|----------------------|---|
| 2025                 | \$ (8,444)  |
| 2026                 | 93,013  |
| 2027                 | 224,485   |
| 2028                 | (108,695)   |
| Thereafter           |   |
| Total                | \$ 200,359  |

#### Note 8: Long-Term Debt

#### Notes Payable

#### Governmental Activities

On February 12, 2016, the City obtained a line of credit of \$140,000 at 3.10% interest from The National Bank & Trust Company to fund the utility installation on vacant lots. The balance of the loan on April 30, 2016 was \$102,202. The note is payable in monthly interest only payments of \$264 through August 12, 2016. After August 12, 2016, the note will convert to a fully amortizing loan on the outstanding principal balance with quarterly principal and interest payments beginning November 12, 2016 of \$4,071. This note was refunded in August 2021 by the First Midwest Bank note.

On June 2, 2020, the City borrowed \$35,112 at 2.00% interest from Stillman Bank for a squad car. The note is payable in monthly installments of \$616 and matures on June 2, 2025.

On August 12, 2021, the City borrowed \$35,507 at 3.10% interest from First Midwest Bank to refund the remaining balance on the loan with The National Bank & Trust Company. The funds were originally used for the utility installation on vacant lots. The note is payable in monthly installments of \$1,926 and matures on August 12, 2026.

On September 29, 2021, the City borrowed \$82,000 at 1.50% interest from Stillman Bank to purchase a plow truck. The note is payable in monthly installments of \$1,420 and matures on September 30, 2026.

#### **IEPA Loan and General Obligation Bonds**

#### Governmental Activities

In fiscal year 2021, the City issued the Series 2021A Bond with a principal balance of \$1,725,000 and a bond premium of \$96,328. The bond matures on December 1, 2040, and the bonds due on or after December 1, 2031 are subject to redemption prior to maturity on any date on December 1, 2030 and thereafter. The proceeds were used to refund notes payable for 2<sup>nd</sup> street property and street reconstruction.

The City has pledged sales tax revenue and net operating income of water and sewer activities for the repayment of the Alternate Revenue Source, Series 2021A of 1.25 times annual principal and interest payments. The total principal and interest remaining to be paid on the bonds as of April 30, 2024 is \$1,884,220. During April 30, 2024, the principal and interest paid was \$111,028. The City has complied with bond requirements of Section 15 of the Debt Reform Act and Bond Ordinance for April 30, 2024.

In fiscal year 2021, the City issued the Series 2021C Bond with a principal balance of \$280,000. The bond matures on December 1, 2029 and are not subject to redemption prior to maturity. The proceeds were used to refund notes payable for City Hall roof replacement.

The City has pledged income tax revenue for the repayment of the Alternate Revenue Source, Series 2021C of 1.25 times annual principal and interest payments. The total principal and interest remaining to be paid on the bonds as of April 30, 2024 is \$198,390. During April 30, 2024, the principal and interest paid was \$32,330. The City has complied with bond requirements of Section 15 of the Debt Reform Act and Bond Ordinance for April 30, 2024.

#### **Business-type Activities**

On October 19, 2009, the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section for the wastewater treatment plant upgrade. The note is non-interest bearing. The term of the loan is for 20 years with semi-annual repayments. The total amount drawn on the IEPA loan amount was \$2,814,141.

In fiscal year 2018, construction began on the drinking water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$2,600,035 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.64%. The loan funded the construction of three new well houses. The note has an interest rate of 1.64% with payments semi-annually. The total amount drawn on the IEPA loan amount was \$2,691,393 (which included interest capitalized of \$20,644) as of April 30, 2024. The IEPA forgave \$750,000 of this debt in fiscal year 2019 upon finalization of the loan amount.

In fiscal year 2020, construction began on the clean water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$1,949,990 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.00% to be paid semi-annually. The total amount drawn on the IEPA loan amount was \$1,852,670 (which included interest capitalized of \$8,256) as of April 30, 2024. The IEPA forgave \$584,997 of this debt in fiscal year 2020 upon finalization of the loan amount.

In fiscal year 2020, construction began on the drinking water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$2,023,601 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.00% to be paid semi-annually. The total amount drawn on the IEPA loan amount was \$1,967,262 (which included interest capitalized of \$1,410) as of April 30, 2024. The IEPA forgave \$1,500,000 of this debt in fiscal year 2020 upon finalization of the loan amount.

In fiscal year 2021, the City issued the Series 2021B Bond with a principal balance of \$1,435,000. The bond matures on December 1, 2027 and are not subject to redemption prior to maturity. The proceeds were used to refund the 2013 G.O. Bond.

The City has pledged sales tax revenue and net operating income of water and sewer activities for the repayment of the Alternate Revenue Source, Series 2021B of 1.25 times annual principal and interest payments. The total principal and interest remaining to be paid on the bonds as of April 30, 2024 is \$1,120,898. During April 30, 2024, the principal and interest paid was \$305,517. The City has complied with bond requirements of Section 15 of the Debt Reform Act and Bond Ordinance for April 30, 2024.

In fiscal year 2022, construction began on the drinking water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$812,150 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.01% to be paid semi-annually. The total amount drawn on the IEPA loan amount was \$812,150 (which included interest capitalized of \$284) as of April 30, 2024. The IEPA forgave \$400,000 of this debt in fiscal year 2022 upon finalization of the loan amount.

In fiscal year 2022, construction began on the drinking water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$1,362,595 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.50% to be paid semi-annually. The total amount drawn on the IEPA loan amount was \$1,362,595 (which included interest capitalized of \$2,357) as of April 30, 2024. The IEPA forgave \$773,124 of this debt in fiscal year 2022 upon finalization of the loan amount.

Annual debt service requirements to maturity are as follows:

| Governmental Activities: | Notes Pa        | 2021 Alternate Revenue<br>Source Notes Payable |                |         |
|--------------------------|-----------------|--|----------------|---------|
|                          | Principal       | Interest                                       | Principal      |         |
| 2025                     | \$<br>30,431 \$ | 5 1,102 <u></u>                                | \$ 105,000 \$  | 38,020  |
| 2026                     | 25,461          | 515  | 110,000        | 36,970  |
| 2027                     | 10,880          | 71   | 110,000        | 35,870  |
| 2028                     | -               | -  | 110,000        | 34,770  |
| 2029                     | -               | -  | 115,000        | 33,670  |
| 2030 - 2034              | -               | -  | 450,000        | 139,310 |
| 2035 - 2039              | -               | -  | 470,000        | 74,550  |
| 2040 - 2042              | -               | -  | 210,000        | 9,450   |
|                          |                 |  |                |         |
| Total                    | \$<br>66,772 \$ | 5 1,688 \$                                     | 5 1,680,000 \$ | 402,610 |

# 2013 and 2021 Alternate

|                           |                    |               | Alternate Reven | ue Source |
|---------------------------|--------------------|---------------|-----------------|-----------|
| Business-Type Activities: | <br>IEPA Loans P   | Bonds Payable |                 |           |
|                           | Principal          | Interest      | Principal       |           |
| 2025                      | \$<br>321,311      | \$ 37,974     | 295,000 \$      | 14,067    |
| 2026                      | 370,337            | 47,320        | 300,000         | 11,117    |
| 2027                      | 373,341            | 44,319        | 300,000         | 7,427     |
| 2028                      | 376,385            | 41,273        | 190,000         | 3,287     |
| 2029                      | 379,474            | 38,185        | -               | -         |
| 2030 - 2034               | 1,508,640          | 143,051       | -               | -         |
| 2035 - 2039               | 1,243,196          | 59,045        | -               | -         |
| 2040 - 2042               | 270,623            | 3,625         | -               | -         |
| Total                     | \$<br>4,843,307 \$ | \$ 414,792 \$ | 1,085,000 \$    | 35,898    |

The changes in long-term liabilities for the year ended April 30, 2024 are as follows:

| Governmental Activities |    | Balance<br>5/1/2023 | Additions |    | Deletions | Balance<br>4/30/2024 |    | nounts due<br>Vithin One<br>Year |
|-------------------------|----|---------------------|-----------|----|-----------|----------------------|----|----------------------------------|
| 2021 note payable       | Ś  | 15,063              | \$-       | \$ | 7,151     | \$ 7,912             | \$ | 6,683                            |
| 2021A Bond              |    | 1,565,000           | -         | -  | 75,000    | 1,490,000            |    | 75,000                           |
| 2021A Bond Premium      |    | 84,560              | -         |    | 7,115     | 77,445               |    | 7,041                            |
| 2021C Bond              |    | 220,000             | -         |    | 30,000    | 190,000              | )  | 30,000                           |
| 2022 note payable       |    | 56,701              | -         |    | 16,290    | 40,411               |    | 16,542                           |
| 2022 note payable       |    | 25,435              | -         |    | 6,986     | 18,449               |    | 7,206                            |
|                         |    |                     |           |    |           |                      |    |                                  |
| Total                   | \$ | 1,966,759           | \$-       | \$ | 142,542   | \$ 1,824,217         | \$ | 142,472                          |

|                          | Balance         |           |               | Balance      | Amounts due<br>Within One |
|--------------------------|-----------------|-----------|---------------|--------------|---------------------------|
| Business-Type Activities | 5/1/2023        | Additions | Deletions     | 4/30/2024    | Year                      |
| 2010 IEPA loan           | \$<br>1,164,294 | \$-       | \$<br>145,538 | \$ 1,018,756 | \$ 145,536                |
| 2018 IEPA loan           | 1,546,877       | -         | 91,755        | 1,455,122    | 46,443                    |
| 2019 IEPA loan           | 1,125,825       | -         | 59,176        | 1,066,649    | 59,769                    |
| 2019 IEPA loan           | 417,522         | -         | 21,946        | 395,576      | 22,166                    |
| 2021B Bond               | 1,375,000       | -         | 290,000       | 1,085,000    | 295,000                   |
| 2022 IEPA loan           | 560,797         | -         | 27,357        | 533,440      | 27,768                    |
| 2022 IEPA loan           | 393,196         | -         | 19,432        | 373,764      | 19,629                    |
|                          |                 |           |               |              |                           |
| Total                    | \$<br>6,583,511 | \$ -      | \$<br>655,204 | \$ 5,928,307 | \$ 616,311                |

The Road and Bridge Fund, City Hall Capital Improvements Fund, and Police Fund are typically used to pay the debt relating to the governmental activities.

The City is subject to a debt limitation of 8.625% of its assessed valuation of \$57,675,174. As of April 30, 2024, the City had \$4,974,484 remaining legal debt margin.

### Note 9: Accumulated Unpaid Vacation and Sick Pay

The City follows the policy of allowing unused sick days to accumulate up to a maximum of 240 days. Unused sick days are not payable to an employee upon termination, except for employees employed over 20 years. However, for those not employed over 20 years, the unused days are added to an employee's retirement benefits upon retirement. Unused vacation days may be carried over to the next year only upon approval by the City Council. The liability related to accrued compensated absences is recorded in the basic financial statements.

### **Note 10: Commitments**

*Construction commitment*. In December 2023, the City entered into an agreement with Fehr Graham for the Wastewater Treatment Plant Headworks Design project. The estimated total cost of the agreement is \$530,000. As of April 30, 2024, the City has spent \$11,310 related to the agreement.

### Note 11: Deficit Net Position/Fund Balances

As of April 30, 2024, the following funds had a deficit net position/fund balance:

| Fund  | /  | Amount          |
|---|----|-----------------|
| Street and Alley Fund                                       | \$ | 22,395          |
| City Hall Capital Improvements Fund<br>Street Lighting Fund | \$ | 36,573<br>6,779 |

### **Note 12: Interfund Receivables and Payables**

As of April 30, 2024, there were no interfund receivables or payables between any of the City's funds.

### Note 13: Transfers

Below are the interfund transfers as of April 30, 2024:

|                               | Operating<br>Transfers In | Operating<br>Tranfers Out |  |
|-------------------------------|---------------------------|---------------------------|--|
| General Fund:                 |                           |                           |  |
| Police Fund                   | \$ -                      | \$ 600,000                |  |
| Economic Development          | -                         | 86,964                    |  |
| Street and Alley Fund         | -                         | 425,000                   |  |
| City Group Insurance Fund     | -                         | 130,000                   |  |
| Nonmajor Governmental Funds   | -                         | 77,574                    |  |
| Total General Fund            | -                         | 1,319,538                 |  |
| Police Fund -                 |                           |                           |  |
| General Fund                  | 600,000                   | -                         |  |
| Economic Development Fund -   |                           |                           |  |
| General Fund                  | 86,964                    | -                         |  |
| Street and Alley Fund -       |                           |                           |  |
| General Fund                  | 425,000                   | -                         |  |
| City Group Insurance Fund -   |                           |                           |  |
| General Fund                  | 130,000                   | -                         |  |
| Nonmajor Governmental Funds - |                           |                           |  |
| General Fund                  | 77,574                    | -                         |  |
| Total all funds               | \$ 1,319,538              | \$ 1,319,538              |  |

The purpose of these transfers was to subsidize the costs provided by the various funds shown above to the General Fund. The Police Fund, Economic Development Fund, Street and Alley Fund, City Group Insurance Fund, and some Non Major Funds do not have a large enough tax levy to support the expenditures within the funds.

#### Note 14: Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In order to handle such risks of loss, the City purchases insurance coverage through the Illinois Municipal League Risk Management Association and self insures for unemployment insurance purposes (See Note 15). The deductibles in effect through these policies as of April 30, 2024 vary with the type of coverage and risk involved. The amounts of settlements have not exceeded insurance coverage for any of the past three years. Potentially, the City could be assessed additional premiums for its share of any losses of the insurance pool. Historically, the City has not been assessed any additional premiums.

### Note 15: Self Insurance Plan

The City is self-insured for unemployment insurance. The City is therefore liable to the State for any payments made to any of its former employees claiming unemployment benefits. For the year ended April 30, 2024, there were no payments made for unemployment benefit claims.

## **Note 16: Impact of Pending Accounting Principles**

GASB Statement No. 99, Omnibus 2022, improves the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022 and 2023. The City has not determined the effect of this Statement.

GASB Statement No. 100, Accounting Changes and Error Corrections, enhances accounting and financial reporting for accounting changes in error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2023. The City has not determined the effect of this Statement.

GASB Statement No. 101, Compensated Absences, better meets the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023. The City has not determined the effect of this Statement.

# **Required Supplementary Information**

## Mulityear Schedule of Changes in the Net Pension

## Liability and Related Ratios

## Illinois Municipal Retirement Fund

Last Ten Calendar Years

(schedule to be built prospectively from 2014)

| IMRF Regular Plan  | 2023  | 2022   | 2021   | 2020   | 2019   | 2018   | 2017   | 2016   | 2015                                     | 2014 |
|--|---|--|--|--|--|--|--|--|--|------|
| Calendar year ending December 31   |   |  |  |  |  |  |  |  |  |      |
| Total pension liability:<br>Service cost<br>Interest on total pension liability<br>Differences between expected and actual experience of   | \$<br>115,752 \$<br>562,511                       | 127,815 \$<br>543,220                            | 115,923 \$<br>520,862                          | 122,894 \$<br>508,888                        | 114,155 \$<br>485,833                          | 112,530 \$<br>441,631                          | 125,356 \$<br>444,799                        | 110,996 \$<br>394,726                        | 117,175<br>380,957                       |      |
| the total pension liability<br>Assumption changes<br>Benefit payments, including refunds of employee   | (336,666)<br>(9,027)                              | 85,355<br>-                                      | 105,689<br>-                                   | 53,013<br>(110,510)                          | 88,653<br>-                                    | 367,244<br>199,840                             | (121,860)<br>(211,471)                       | 459,731<br>(8,563)                           | (41,767)<br>7,653                        |      |
| contributions  | (506,779)   | (461,761)  | (418,326)                                      | (392,961)                                    | (357,055)                                      | (261,579)                                      | (283,739)                                    | (323,155)                                    | (217,498)                                |      |
| Net change in total pension liability  | (174,209)   | 294,629  | 324,148  | 181,324                                      | 331,586  | 859,666  | (46,915)                                     | 633,735                                      | 246,520                                  |      |
| Total pension liability, beginning   | 7,954,286   | 7,659,657  | 7,335,509                                      | 7,154,185                                    | 6,822,599                                      | 5,962,933                                      | 6,009,848                                    | 5,376,113                                    | 5,129,593                                |      |
| Total pension liability, ending (a)  | \$<br>7,780,077 \$                                | 7,954,286 \$                                     | 7,659,657 \$                                   | 7,335,509 \$                                 | 7,154,185 \$                                   | 6,822,599 \$                                   | 5,962,933 \$                                 | 6,009,848 \$                                 | 5,376,113                                |      |
| Plan fiduciary net position:<br>Contributions - employer<br>Contributions - employees<br>Net investment income<br>Benefit payments, including refunds of employee<br>contributions | \$<br>88,756 \$<br>68,509<br>804,929<br>(506,779) | 117,439 \$<br>68,190<br>(1,088,800)<br>(461,761) | 141,897 \$<br>63,159<br>1,283,828<br>(418,326) | 106,179 \$<br>58,412<br>961,002<br>(392,961) | 162,027 \$<br>57,434<br>1,105,925<br>(357,055) | 139,509 \$<br>57,126<br>(319,485)<br>(261,579) | 122,491 \$<br>52,849<br>906,177<br>(283,739) | 132,126 \$<br>53,904<br>334,640<br>(323,155) | 154,052<br>47,449<br>23,985<br>(217,498) |      |
| Other (net transfers)  | (91,812)  | 30,493   | 11,933   | 44,922                                       | 1,465  | 129,216  | (90,308)                                     | 326,411                                      | (39,520)                                 |      |
| Net change in plan fiduciary net position<br>Plan net position, beginning  | 363,603<br>7,245,035                              | (1,334,439)<br>8,579,474                         | 1,082,491<br>7,496,983                         | 777,554<br>6,719,429                         | 969,796<br>5,749,633                           | (255,213)<br>6,004,846                         | 707,470<br>5,297,376                         | 523,926<br>4,773,450                         | (31,532)<br>4,804,982                    |      |
| Plan net position, ending (b)  | \$<br>7,608,638 \$                                | 7,245,035 \$                                     | 8,579,474 \$                                   | 7,496,983 \$                                 | 6,719,429 \$                                   | 5,749,633 \$                                   | 6,004,846 \$                                 | 5,297,376 \$                                 | 4,773,450                                |      |
| Net pension liability (asset) - Ending (a) - (b)   | 171,439   | 709,251  | (919,817)                                      | (161,474)                                    | 434,756  | 1,072,966                                      | (41,913)                                     | 712,472                                      | 602,663                                  |      |
| Plan fiduciary net position as a percentage<br>of the total pension liability  | 97.80 %   | 91.08 %  | 112.01 %                                       | 102.20 %                                     | 93.92 %  | 84.27 %  | 100.70 %                                     | 88.14 %                                      | 88.79 %                                  |      |
| Covered valuation payroll  | \$<br>1,522,416 \$                                | 1,515,344 \$                                     | 1,403,534 \$                                   | 1,298,032 \$                                 | 1,276,301 \$                                   | 1,269,465 \$                                   | 1,174,412 \$                                 | 1,197,874 \$                                 | 1,054,432                                |      |
| Net pension liability as a percentage<br>of covered valuation payroll  | 11.26 %   | 46.80 %  | (65.54)%                                       | (12.44)%                                     | 34.06 %  | 84.52 %  | (3.57)%                                      | 59.48 %                                      | 57.16 %                                  |      |

## Multiyear Schedule of IMRF Contributions

Illinois Municipal Retirement Fund

Last Ten Fiscal Years

| Fiscal Year Ending<br>April 30 | De | ctuarially<br>etermined<br>atribution* | C  | Actual<br>ontribution | -  | ontribution<br>Deficiency<br>(Excess) | Covered<br>Valuation<br>Payroll | Actual<br>Contributions<br>as a Percentage<br>of Covered<br>Valuation<br>Payroll |
|--------------------------------|----|--|----|-----------------------|----|---------------------------------------|---------------------------------|--|
| 2024                           | \$ | 92,080                                 | \$ | 92,080                | \$ | -                                     | \$<br>1,579,416                 | 5.83 %   |
| 2023                           |    | 117,439                                |    | 117,439               |    | -                                     | 1,515,344                       | 7.75 %   |
| 2022                           |    | 141,897                                |    | 141,897               |    | -                                     | 1,403,534                       | 10.11 %  |
| 2021                           |    | 136,942                                |    | 106,179               |    | 30,763                                | 1,298,032                       | 8.18 %   |
| 2020                           |    | 94,957                                 |    | 162,027               |    | (67,070)                              | 1,276,301                       | 12.70 %  |
| 2019                           |    | 132,024                                |    | 139,509               |    | (7,485)                               | 1,269,465                       | 10.99 %  |
| 2018                           |    | 122,491                                |    | 122,491               |    | -                                     | 1,174,412                       | 10.43 %  |
| 2017                           |    | 132,126                                |    | 132,126               |    | -                                     | 1,197,874                       | 11.03 %  |

\* Estimated based on 5.83% 2023 contribution rate, 5.83% 2024 calendar year contribution rate and covered payroll of \$1,579,416.

The City implemented GASB Statement No. 68 effective April 30, 2016.

# Schedule of Revenues and Expenditures

|                                    | General Fund                 |            |                               |  |  |  |  |  |
|------------------------------------|------------------------------|------------|-------------------------------|--|--|--|--|--|
| Year Ended April 30, 2024          | Original and<br>Final Budget | Actual     | Variance with<br>Final Budget |  |  |  |  |  |
| Revenues:                          | That budget                  | Actual     | That Dudget                   |  |  |  |  |  |
| Intergovernmental                  |                              |            |                               |  |  |  |  |  |
| State Income Tax                   | \$ 560,000                   | \$ 599,780 | \$ 39,780                     |  |  |  |  |  |
| State Replacement Tax              | 223,046                      | 141,536    | (81,510)                      |  |  |  |  |  |
| Local Sales Tax                    | 143,000                      | 135,549    | (7,451)                       |  |  |  |  |  |
| Utilities Tax                      | 81,000                       | 67,706     | (13,294)                      |  |  |  |  |  |
| Communications Utilities           | 39,000                       | 41,473     | 2,473                         |  |  |  |  |  |
| Video Gaming Tax                   | 126,000                      | 185,897    | 59,897                        |  |  |  |  |  |
| State Sales Tax                    | 722,100                      | 734,180    | 12,080                        |  |  |  |  |  |
| Cannabis Tax                       | 5,900                        | 5,676      | (224)                         |  |  |  |  |  |
|                                    | 1,900,046                    | 1,911,797  | ,<br>11,751                   |  |  |  |  |  |
| Ues of money and property:         |                              |            |                               |  |  |  |  |  |
| Interest on investments            | 7,000                        | 52,569     | 45,569                        |  |  |  |  |  |
| Miscellaneous revenues:            |                              |            |                               |  |  |  |  |  |
| Miscellaneous                      | 4,500                        | 296,518    | 292,018                       |  |  |  |  |  |
| Licenses and permits:              |                              |            |                               |  |  |  |  |  |
| Liquor license                     | 27,500                       | 24,534     | (2,966)                       |  |  |  |  |  |
| Licenses and permits               | 16,800                       | 15,128     | (1,672)                       |  |  |  |  |  |
|                                    | 44,300                       | 39,662     | (4,638)                       |  |  |  |  |  |
| Total revenues                     | 1,955,846                    | 2,300,546  | 344,700                       |  |  |  |  |  |
| Expenditures:                      |                              |            |                               |  |  |  |  |  |
| General government:                |                              |            |                               |  |  |  |  |  |
| Personnel services:                |                              |            |                               |  |  |  |  |  |
| Salaries-city officials            | 248,000                      | 162,637    | 85,363                        |  |  |  |  |  |
| Salary-clerk/treasurer             | 40,000                       | 25,385     | 14,615                        |  |  |  |  |  |
|                                    | 288,000                      | 188,022    | 99,978                        |  |  |  |  |  |
| Contractual services:              |                              |            |                               |  |  |  |  |  |
| Dues                               | 3,000                        | 2,200      | 800                           |  |  |  |  |  |
| Legal service                      | 60,000                       | 22,616     | 37,384                        |  |  |  |  |  |
| Printing and publishing            | 5,000                        | 1,063      | 3,937                         |  |  |  |  |  |
| Travel and training-council        | 12,000                       | 1,313      | 10,687                        |  |  |  |  |  |
| Travel and training-clerk's office | 6,000                        | 560        | 5,440                         |  |  |  |  |  |
| Engineering services               | 85,000                       | 22,157     | 62,843                        |  |  |  |  |  |
| Telephone                          | 20,000                       | 8,788      | 11,212                        |  |  |  |  |  |
| City Hall clock maintenance        | 10,000                       | -          | 10,000                        |  |  |  |  |  |
| Gas                                | 10,000                       | 231        | 9,769                         |  |  |  |  |  |
|                                    | 211,000                      | 58,928     | 152,072                       |  |  |  |  |  |

# Schedule of Revenues and Expenditures

Compared with Budget (Continued)

|  |                              | General Fund |                               |  |  |
|--|------------------------------|--------------|-------------------------------|--|--|
| Year Ended April 30, 2024                        | Original and<br>Final Budget | Actual       | Variance with<br>Final Budget |  |  |
| Commodities:                                     |                              |              |                               |  |  |
| Office supplies and postage                      | 8,000                        | 1,241        | 6,759                         |  |  |
|  | 8,000                        | 1,241        | 6,759                         |  |  |
| Miscellaneous                                    | 805,000                      | 222,514      | 582,486                       |  |  |
| Equipment and maintenance:<br>Purchase equipment | 240,000                      | 77,989       | 162,011                       |  |  |
| Total expenditures                               | 1,552,000                    | 548,694      | 1,003,306                     |  |  |
| Other financing sources (uses):<br>Transfers out | -                            | (1,319,538)  | (1,319,538)                   |  |  |
| Total other financing sources (uses)             | -                            | (1,319,538)  | (1,319,538)                   |  |  |
| Net change in fund balance                       | <u>\$ 403,846</u>            | 432,314      | \$ 28,468                     |  |  |
| Fund balance at beginning of year                |                              | 1,553,483    |                               |  |  |
| Fund balance at end of year                      | \$                           | 1,985,797    |                               |  |  |

# Schedule of Revenues and Expenditures

|   |                              | Police  |                               |  |  |
|---|------------------------------|---------|-------------------------------|--|--|
| 'ear Ended April 30, 2024   | Original and<br>Final Budget | Actual  | Variance with<br>Final Budget |  |  |
| Revenues:   |                              |         |                               |  |  |
| Taxes:  |                              |         |                               |  |  |
| Property taxes  | \$ 211,707 \$                | 228,514 | \$ 16,807                     |  |  |
| Intergovernmental revenues:   |                              |         |                               |  |  |
| Other Intergovernmental   | 62,000                       | 70,510  | 8,510                         |  |  |
| Public Welfare  | 4,500                        | 3,094   | (1,406                        |  |  |
|   | 66,500                       | 73,604  | 7,104                         |  |  |
| Police fines  | 30,200                       | 40,096  | 9,896                         |  |  |
| Police reports  | -                            | 461     | 461                           |  |  |
| Towing fee  | 35,000                       | 31,770  | (3,230                        |  |  |
| Parking fines   | 8,000                        | 6,136   | (1,864                        |  |  |
|   | 73,200                       | 78,463  | 5,263                         |  |  |
| Miscellaneous   | 11,050                       | 11,174  | 124                           |  |  |
| Total revenues  | 362,457                      | 391,755 | 29,298                        |  |  |
| <b>Expenditures:</b><br>Public safety and health:<br>Personnel services:<br>Salaries-police | 1,025,000                    | 774,258 | 250,742                       |  |  |
| Contractual services:   |                              |         |                               |  |  |
| Maintenance-equipment   | 9,000                        | 1,307   | 7,693                         |  |  |
| Maintenance-vehicles  | 40,000                       | 8,412   | 31,588                        |  |  |
| Contractual services  | 50,000                       | 39,003  | 10,997                        |  |  |
| Dues  | 2,000                        | 340     | 1,660                         |  |  |
| Police  | 47,000                       | 4,463   | 42,537                        |  |  |
| Printing and publishing   | 2,500                        | 1,931   | 569                           |  |  |
| Utilities-telephone   | 25,000                       | 18,871  | 6,129                         |  |  |
|   | 175,500                      | 74,327  | 101,173                       |  |  |
| Commodities:  |                              |         |                               |  |  |
| Office supplies and postage   | 3,000                        | 1,584   | 1,416                         |  |  |
| Clothing and uniforms   | 8,000                        | 3,308   | 4,692                         |  |  |
| Admin towing disbursements  | 75,000                       | 350     | 74,650                        |  |  |
| Gas an oil  | 50,000                       | 27,452  | 22,548                        |  |  |
|   | 136,000                      | 32,694  | 103,306                       |  |  |
| Other miscellaneous expenditures  | 47,500                       | (136)   | 47,636                        |  |  |

# Schedule of Revenues and Expenditures

Compared with Budget (Continued)

|                                      |                              | Police  |                               |  |  |
|--------------------------------------|------------------------------|---------|-------------------------------|--|--|
| Year Ended April 30, 2024            | Original and<br>Final Budget | Actual  | Variance with<br>Final Budget |  |  |
| Equipment and maintenance:           |                              |         |                               |  |  |
| Capital outlay equipment             | 160,000                      | 28,797  | 131,203                       |  |  |
| Capital outlay vehicles              | 75,000                       |         | 75,000                        |  |  |
| Office equipment                     | 25,000                       | 2,606   | 22,394                        |  |  |
| Capital outlay                       | -<br>-                       | 47,470  | 47,470                        |  |  |
|                                      | 260,000                      | 78,873  | 276,067                       |  |  |
| Debt Service:                        |                              |         |                               |  |  |
| Principal                            | -                            | 7,151   | (7,151)                       |  |  |
| Interest                             | -                            | 240     | (240)                         |  |  |
|                                      | -                            | 7,391   | (7,391)                       |  |  |
| Total expenditures                   | 1,644,000                    | 967,407 | 771,533                       |  |  |
| Other financing sources (uses):      |                              |         |                               |  |  |
| Transfers in                         | -                            | 600,000 | 600,000                       |  |  |
| Total other financing sources (uses) | -                            | 600,000 | 600,000                       |  |  |
| Net change in fund balance           | <u>\$ (1,281,543)</u>        | 24,348  | <u>\$    1,400,831</u>        |  |  |
| Fund balance at beginning of year    |                              | 7,368   |                               |  |  |
| Fund balance at end of year          | \$                           | 31,716  |                               |  |  |
| i una balance at ena or year         | Ļ                            | 51,710  |                               |  |  |

# Schedule of Revenues and Expenditures

|   |                              | Civil Defense |   |  |
|---|------------------------------|---------------|---|--|
| Year Ended April 30, 2024                     | Original and<br>Final Budget | Actual        | Variance with<br>Final Budget                 |  |
| Revenues:                                     |                              |               |   |  |
| Miscellaneous revenues:                       |                              |               |   |  |
| Other income                                  | 7,000                        | 4,742         | (2,258)                                       |  |
| Total revenues                                | 7,000                        | 4,742         | (2,258)                                       |  |
| Expenditures:                                 |                              |               |   |  |
| Public safety and health:                     |                              |               |   |  |
| Contractual services:                         |                              |               |   |  |
| Travel & training                             | 700                          | -             | 700   |  |
| Telephone                                     | 2,500                        | 250           | 2,250   |  |
| Equipment and maintenance:                    |                              |               |   |  |
| Capital outlay                                | -                            | 94,889        | 94,889  |  |
|   | 3,200                        | 95,139        | 97,839  |  |
| Commodities:                                  |                              |               |   |  |
| Supplies and materials                        | 152,000                      | 1,755         | 150,245                                       |  |
| Total expenditures                            | 155,200                      | 96,894        | 248,084                                       |  |
| Other financing sources (uses)                |                              |               |   |  |
| Other fin uses-transfer to governmental funds | 0                            | 0             | 0   |  |
| Total other financing sources (uses)          | 0                            | 0             | 0   |  |
| Net change in fund balance                    | <u>\$ (148,200</u> )         | (92,152)      | <u>\$                                    </u> |  |
| Fund balance at beginning of year             |                              | 251,991       |   |  |
| Fund balance at end of year                   | \$                           | 159,839       |   |  |

# Schedule of Revenues and Expenditures

|   |           | IMRF                         |                   |                               |  |
|---|-----------|------------------------------|-------------------|-------------------------------|--|
| Year Ended April 30, 2024                     |           | Original and<br>Final Budget |                   | Variance with<br>Final Budget |  |
| Revenues:                                     |           |                              |                   |                               |  |
| Miscellaneous revenues:                       |           |                              |                   |                               |  |
| Property taxes                                | \$        | 99,600                       | \$ 99,849         | \$ 249                        |  |
| State Replacement Tax                         |           | 24,140                       | 24,140            | -                             |  |
| Other income                                  |           | -                            | 1                 | 1                             |  |
| Total revenues                                |           | 123,740                      | 123,990           | 250                           |  |
| Expenditures:                                 |           |                              |                   |                               |  |
| Public safety and health:                     |           |                              |                   |                               |  |
| General government                            |           | 200,000                      | 10,070            | 189,930                       |  |
| Contractual services:                         |           |                              |                   |                               |  |
| Public safety                                 |           | -                            | 33,963            | (33,963)                      |  |
| Public works                                  |           | -                            | 27,382            | (27,382)                      |  |
|   |           | -                            | 61,345            | (61,345)                      |  |
| Commodities:                                  |           |                              |                   |                               |  |
| Culture and recreation                        |           | -                            | 130               | (130)                         |  |
| Total expenditures                            |           | 200,000                      | 71,545            | 128,455                       |  |
| Other financing sources (uses)                |           |                              |                   |                               |  |
| Other fin uses-transfer to governmental funds |           | 0                            | 0                 | 0                             |  |
| Total other financing sources (uses)          |           | 0                            | 0                 | 0                             |  |
| Net change in fund balance                    | <u>\$</u> | (76,260)                     | 52,445            | <u>\$ 128,705</u>             |  |
| Fund balance at beginning of year             |           |                              | 394,667           |                               |  |
| Fund balance at end of year                   |           |                              | \$ <u>447,112</u> |                               |  |

# Schedule of Revenues and Expenditures

|   | Econo                        | Economic Development |   |  |  |
|---|------------------------------|----------------------|---|--|--|
| Year Ended April 30, 2024                       | Original and<br>Final Budget | Actual               | Variance with<br>Final Budget                 |  |  |
| Revenues:                                       |                              |                      |   |  |  |
| Licenses and permits                            | 109,900                      | 46,427               | (63,473)                                      |  |  |
| Miscellaneous                                   | 28,875                       | 1,449                | (27,426)                                      |  |  |
| Total revenues                                  | 138,775                      | 47,876               | (90,899)                                      |  |  |
| Expenditures:                                   |                              |                      |   |  |  |
| General government:                             |                              |                      |   |  |  |
| Economic development                            | 340,000                      | 136,624              | 203,376                                       |  |  |
| Total expenditures                              | 340,000                      | 136,624              | 203,376                                       |  |  |
| Other financing sources (uses):<br>Transfers in | -                            | 86,964               | 86,964  |  |  |
| Total other financing sources (uses)            | _                            | 86,964               | 86,964  |  |  |
| Net change in fund balance                      | <u>\$ (201,225</u> )         | (1,784)              | <u>\$                                    </u> |  |  |
| Fund balance at beginning of year               |                              | 88,032               |   |  |  |
| Fund balance at end of year                     | \$                           | 86,248               |   |  |  |

# Schedule of Revenues and Expenditures

|                                  |                              | Street & Alley |                               |  |  |
|----------------------------------|------------------------------|----------------|-------------------------------|--|--|
| Year Ended April 30, 2024        | Original and<br>Final Budget | Actual         | Variance with<br>Final Budget |  |  |
| Revenues:                        |                              |                |                               |  |  |
| Taxes:                           |                              |                |                               |  |  |
| Property taxes - corporate       | \$ 62,939 \$                 | 55,362         | \$ (7,577                     |  |  |
| Intergovernmental revenues:      |                              |                |                               |  |  |
| Other state sources              | 15,000                       | 64,443         | 49,443                        |  |  |
| Miscellaneous                    | 4,450                        | 11,421         | 6,971                         |  |  |
| Total revenues                   | 82,389                       | 131,226        | 48,837                        |  |  |
| Expenditures:                    |                              |                |                               |  |  |
| Streets and public improvements: |                              |                |                               |  |  |
| Personnel services-salaries      | 392,500                      | 286,735        | 105,765                       |  |  |
| Contractual services:            |                              |                |                               |  |  |
| Maintenance-buildings            | 40,000                       | 4,758          | 35,242                        |  |  |
| Maitenance-equipment             | 20,000                       | 13,717         | 6,283                         |  |  |
| Maintenance-vehicles             | 10,000                       | 9,728          | 272                           |  |  |
| Travel and training              | 5,000                        | 3,154          | 1,846                         |  |  |
| Contract labor                   | 120,000                      | 52,897         | 67,103                        |  |  |
| Telephone                        | 7,500                        | 7,231          | 269                           |  |  |
|                                  | 202,500                      | 91,485         | 111,015                       |  |  |
| Commodities:                     |                              |                |                               |  |  |
| Supplies and materials           | 82,000                       | 44,212         | 37,788                        |  |  |
| Equipment maintenance materials  | 20,000                       | 17,651         | 2,349                         |  |  |
| Equipment                        | 200,000                      | 12,136         | 187,864                       |  |  |
| Gas                              | 43,000                       | 25,918         | 17,082                        |  |  |
|                                  | 345,000                      | 99,917         | 245,083                       |  |  |
| Capital outlay:                  |                              | 46 220         | (46.220                       |  |  |
| Improvements                     | -                            | 46,230         | (46,230                       |  |  |
| Miscellaneous disbursements      | 75,000                       | 4,712          | 70,288                        |  |  |
| Debt Service:                    |                              |                |                               |  |  |
| Principal                        | -                            | 16,290         | (16,290                       |  |  |
| Interest                         | -                            | 752 17,042     | (752                          |  |  |
|                                  | -                            | 17,042         | (17,042)                      |  |  |
| Total expenditures               | 1,015,000                    | 546,121        | 468,879                       |  |  |

# Schedule of Revenues and Expenditures Compared with Budget (Continued)

| Year Ended April 30, 2024<br>Other financing sources (uses):<br>Proceeds from issuance of debt | S                            | Street & Alley |   |  |  |  |
|--|------------------------------|----------------|---|--|--|--|
|  | Original and<br>Final Budget | Actual         | Variance with<br>Final Budget                 |  |  |  |
|  | _                            | 425,000        | 425,000                                       |  |  |  |
| Total other financing sources (uses)   | -                            | 425,000        | 425,000                                       |  |  |  |
| Net change in fund balance   | <u>\$ (932,611</u> )         | 10,105         | <u>\$                                    </u> |  |  |  |
| Fund balance at beginning of year  | -                            | (32,501)       |   |  |  |  |
| Fund balance at end of year  | \$_                          | (22,396)       |   |  |  |  |

# Schedule of Revenues and Expenditures

|                                     | Motor Fuel                   |         |                               |
|-------------------------------------|------------------------------|---------|-------------------------------|
| Year Ended April 30, 2024           | Original and<br>Final Budget | Actual  | Variance with<br>Final Budget |
| Revenues:                           |                              |         |                               |
| Intergovernmental revenues:         |                              |         |                               |
| Motor fuel tax allotments and other | 148,377                      | 158,288 | 9,911                         |
| Use of money and property:          |                              |         |                               |
| Interest on investments             | 2,090                        | 4,794   | 2,704                         |
| Total revenues                      | 150,467                      | 163,082 | 12,615                        |
| Expenditures                        |                              |         |                               |
| Streets and public improvements:    |                              |         |                               |
| Contractual services                |                              |         |                               |
| Maintenance-grounds                 | 400,000                      | 2,205   | 397,795                       |
| Engineering                         | 60,000                       | 15,662  | 44,338                        |
|                                     | 460,000                      | 17,867  | 442,133                       |
| Commodities-maintenance materials   | 30,000                       | -       | 30,000                        |
| Total expenditures                  | 490,000                      | 17,867  | 472,133                       |
| Net change in fund balance          | <u>\$ (339,533</u> )         | 145,215 | <u>\$ 484,748</u>             |
| Fund balance at beginning of year   | -                            | 475,034 |                               |
| Fund balance at end of year         | \$_                          | 620,249 |                               |

# Schedule of Revenues and Expenditures

|                                      |           | Group Insurance              |                 |                               |  |  |
|--------------------------------------|-----------|------------------------------|-----------------|-------------------------------|--|--|
| Year Ended April 30, 2024            |           | Original and<br>Final Budget |                 | Variance with<br>Final Budget |  |  |
| Revenues:                            |           |                              |                 |                               |  |  |
| Taxes:                               |           |                              |                 |                               |  |  |
| Property taxes                       | \$        | 62,939 \$                    | 55,362          | \$ (7,577)                    |  |  |
| Total revenues                       |           | 62,939                       | 55,362          | (7,577)                       |  |  |
| Expenditures:                        |           |                              |                 |                               |  |  |
| General government:                  |           |                              |                 |                               |  |  |
| Personnel services:                  |           |                              |                 |                               |  |  |
| General government                   |           | 477,500                      | 55 <i>,</i> 886 | 421,614                       |  |  |
| Public safety                        |           | -                            | 2,771           | (2,771)                       |  |  |
| Public works                         |           | -                            | 151,956         | 151,956                       |  |  |
| Culture and recreation               |           | -                            | 720             | 720                           |  |  |
| Total expenditures                   |           | 477,500                      | 211,333         | 571,519                       |  |  |
| Other financing sources (uses):      |           |                              |                 |                               |  |  |
| Transfers in                         |           | -                            | 130,000         | 130,000                       |  |  |
| Total other financing sources (uses) | \$        | - \$                         | 130,000         | \$ 130,000                    |  |  |
| Net change in fund balance           | <u>\$</u> | (414,561)                    | (25,971)        | <u>\$ 693,942</u>             |  |  |
| Fund balance at beginning of year    |           | _                            | 110,868         |                               |  |  |
| Fund balance at end of year          |           | \$ <u></u>                   | 84,897          |                               |  |  |

# Schedule of Revenues and Expenditures

|                                   | R                            | Road & Bridge |                               |  |  |  |
|-----------------------------------|------------------------------|---------------|-------------------------------|--|--|--|
| Year Ended April 30, 2024         | Original and<br>Final Budget | Actual        | Variance with<br>Final Budget |  |  |  |
| Revenues:                         |                              |               |                               |  |  |  |
| Taxes:                            |                              |               |                               |  |  |  |
| Property taxes                    | \$ 39,000 \$                 | 41,468        | \$ 2,468                      |  |  |  |
| Sales tax                         | 400,000                      | 449,707       | 49,707                        |  |  |  |
| Miscellaneous                     | 1,000                        | 1             | (999)                         |  |  |  |
| Total revenues                    | 440,000                      | 491,176       | 51,176                        |  |  |  |
| Expenditures:                     |                              |               |                               |  |  |  |
| Road and bridge improvements:     |                              |               |                               |  |  |  |
| Capital outlay:                   |                              |               |                               |  |  |  |
| Improvements                      | -                            | 715,506       | (715,506)                     |  |  |  |
| Debt service:                     |                              |               |                               |  |  |  |
| Principal                         | 200,000                      | 81,986        | 118,014                       |  |  |  |
| Interest                          | -                            | 36,744        | (36,744)                      |  |  |  |
| Other                             | 2,390,000                    | 23,069        | 2,366,931                     |  |  |  |
| Total expenditures                | 2,590,000                    | 857,305       | 1,732,695                     |  |  |  |
| Net change in fund balance        | <u>\$ (2,150,000</u> )       | (366,129)     | <u>\$    1,783,871</u>        |  |  |  |
| Fund balance at beginning of year | -                            | 871,714       |                               |  |  |  |
| Fund balance at end of year       | \$_                          | 505,585       |                               |  |  |  |

# Schedule of Revenues and Expenditures

|                                   | TIF District                 |                   |         |                               |  |
|-----------------------------------|------------------------------|-------------------|---------|-------------------------------|--|
| Year Ended April 30, 2024         | Original and<br>Final Budget |                   | Actual  | Variance with<br>Final Budget |  |
| Revenues:                         |                              |                   |         |                               |  |
| Taxes:<br>Property taxes          | \$                           | - \$              | 368,306 | \$ 368,306                    |  |
| Total revenues                    |                              | -                 | 368,306 | 368,306                       |  |
| Expenditures:                     |                              |                   |         |                               |  |
| General government                |                              | 575,000           | 131,422 | 443,578                       |  |
| Total expenditures                |                              | 575,000           | 131,422 | 443,578                       |  |
| Net change in fund balance        | <u>\$</u>                    | <u>(575,000</u> ) | 236,884 | \$ 811,884                    |  |
| Fund balance at beginning of year |                              | _                 | 303,656 |                               |  |
| Fund balance at end of year       |                              | \$                | 540,540 |                               |  |

# Note 1: Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2023 Contribution Rate for IMRF\*

| Valuation date:                       |   |
|---------------------------------------|---|
| Notes:                                | Actuarially determined contribution rates are calculated as of December 31 each year,                               |
|                                       | which are 12 months prior to the beginning of the fiscal year in which contributions are                            |
|                                       | reported.   |
| Methods and assumptions used          |   |
| to determine 2023 contribution rates: |   |
| Actuarial cost method                 | Aggregate entry age normal  |
| Amortization method                   | Level percent of payroll, closed  |
| Remaining amortization period         | Non Taxing bodies: 10 year rolling period.  |
|                                       | Taxing bodies (Regular, SLEP and ECO groups): 20 year closed period until remaining<br>period.                      |
|                                       | Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. |
|                                       | SLEP supplemental liabilities attributable to Public Act 94 712 were financed over 15 years                         |
|                                       | for most employers (five employers were financed over 16 years; one employer was                                    |
|                                       | financed over 17 years; two employers were financed over 18 years; one employer was                                 |
|                                       | financed over 21 years; three employers were financed over 24 years; four employers were                            |
|                                       | financed over 25 years and one employer was financed over 26 years).  |
| Asset valuation method                | 5-year smoothed market; 20% corridor  |
| Wage growth                           | 2.75%   |
| Inflation                             | 2.25%   |
| Salary increases                      | 2.75% to 13.75%, including inflation  |
| Investment rate of return             | 7.25%   |
| Retirement age                        | Experience based table of rates that are specific to the type of eligibility condition. Last                        |
|                                       | updated for the 2020 valuation pursuant to an experience study of the period 2017 - 2019.                           |
| Mortality                             | For non disabled retirees, the Pub-2010, Amount-Weighted, below-median  |
|                                       | income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and                               |
|                                       | future mortality improvements projected using scale MP-2020. For disabled retirees, the                             |
|                                       | Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and                                 |
|                                       | Female (both unadjusted) tables, and future mortality improvements projected using scale                            |
|                                       | MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income,                                    |
|                                       | General, Employee, Male and Female (both unadjusted) tables, and future mortality                                   |
| Other Information                     | improvements projected using scale MP-2020.   |
| Other Information:                    | There were no henefit changes during the year   |
| Notes:                                | There were no benefit changes during the year.  |

\* Based on Valuation Assumptions used in the December 31, 2021 actuarial valuation.

# **Supplementary Information**

### Schedule of Revenues and Expenses Compared With Budget

|  | V                   | Vater & Sewer    |                         |
|--|---------------------|------------------|-------------------------|
|  | Original and        |                  | Variance with           |
| Year Ended April 30, 2024  | Final Budget        | Actual           | Final Budget            |
| Operating revenues:  |                     |                  |                         |
| Charges for services:  |                     |                  |                         |
| Water - sewer revenues   | \$ 1,710,000 \$     |                  |                         |
| Sale of meters   | 2,000               | 3,780            | 1,780                   |
| Turn on fees   | 2,000               | 2,660            | 660                     |
| Main taps  | 500                 | 1,170            | 670                     |
| Sewer hook up fees   | 2,000               | 8,000            | 6,000                   |
| Water hook up fees   | 2,000               | 8,000            | 6,000                   |
| Other  | 21,500              | 60,997           | 39,497                  |
|  | 1,740,000           | 1,807,846        | 67,846                  |
| Total operating revenues   | 1,740,000           | 1,807,846        | 67,846                  |
| Operating expenses:<br>Waterworks and sewage:<br>Personnel services: |                     |                  |                         |
| Salaries   | 518,000             | 394,170          | (123,830)               |
| Contractual services - sewer:<br>Engineering services<br>Maintenance | 2,000,000<br>85,000 | 25,950<br>65,565 | (1,974,050)<br>(19,435) |
| Professional services  | 317,500             | 256,457          | (61,043)                |
|  | 2,402,500           | 347,972          | (2,054,528)             |
| Contractual services - water:  |                     |                  |                         |
| Engineering services   | 50,000              | 51,556           | 1,556                   |
|  | 50,000              | 51,556           | 1,556                   |
| Commodities - water & sewer<br>Office supplies and postage           | 105,000             | 43,407           | (61,593)                |
| Waterworks and sewerage:<br>Miscelleanous:                           |                     |                  |                         |
| Sewer  | 7,000               | 27,719           | 20,719                  |
| Water  | 350,000             | (3,765)          | (353,765)               |
|  | 357,000             | 23,954           | (333,046)               |
| Depreciation   | -                   | 405,174          | 405,174                 |

### Schedule of Revenues and Expenses Compared with Budget (Continued)

|   | W                            | /ater & Sewer |                               |
|---|------------------------------|---------------|-------------------------------|
| Year Ended April 30, 2024                     | Original and<br>Final Budget | Actual        | Variance with<br>Final Budget |
| Capital outlay - equipment (not capitalized): |                              |               |                               |
| Water   | 1,000,000                    | -             | (1,000,000)                   |
| Sewer   | 150,000                      | -             | (150,000)                     |
|   | 1,150,000                    | -             | (1,150,000)                   |
| Total operating expenses                      | 4,582,500                    | 1,266,233     | (3,316,267)                   |
| Nonoperating revenue (expenses):              |                              |               |                               |
| Interest                                      | 1,000                        | 18,146        | 17,146                        |
| Interest expense                              | (1,000,000)                  | (68,045)      | 931,955                       |
| Total nonoperating revenue (expenses)         | (999,000)                    | (49,899)      | 949,101                       |
| Capital grants and contributions:             |                              |               | (22, 222)                     |
| Capital grants and contributions              | -                            | 20,000        | (20,000)                      |
| Total capital grants and contributions        | -                            | 20,000        | (20,000)                      |
| Change in net position                        | <u>\$ (3,841,500</u> )       | 511,714       | <u>\$ (3,336,267</u> )        |
| Net position at beginning of year             | -                            | 9,110,399     |                               |
| Net position at end of year                   | \$ <u></u>                   | 9,622,113     |                               |

### Combining Balance Sheet - Nonmajor Governmental Funds

| April 30, 2024  | Street<br>Lighting | Recreation   | School<br>Crossing | Tort<br>Liability | Band     |
|---|--------------------|--------------|--------------------|-------------------|----------|
| Assets  | 00                 |              | 61000118           |                   | Dunia    |
| Cash in bank  | \$<br>335          | \$<br>1      | \$<br>13,004       | \$ 42,168         | \$ 6,829 |
| Restricted cash   | -                  | -            | -                  | -                 | -        |
| Property tax and other  |                    |              |                    |                   |          |
| receivables   | 26,386             | 10,030       | 9,955              | 141,062           | 3,166    |
| Prepaid items   | -                  | -            | -                  | 62,269            | -        |
| Total assets  | \$<br>26,721       | \$<br>10,031 | \$<br>22,959       | \$ 245,499        | \$ 9,995 |
| Liabilities, Deferred Inflows<br>of Resources and Fund Balances<br>Liabilities:<br>Accounts payable | 7,114              |              | _                  | 3,924             |          |
| Payroll and related   | - /,114            | -            | _                  | - 3,524           | -        |
|   |                    |              |                    |                   |          |
| Total liabilities   | 7,114              | -            | -                  | 3,924             | -        |
| Deferred inflows of resources<br>Deferred revenue - property<br>taxes                               | 26,386             | 10,030       | 9,955              | 141,062           | 3,166    |
| Total deferred inflows of   |                    |              |                    |                   |          |
| resources   | 26,386             | 10,030       | 9,955              | 141,062           | 3,166    |
| Fund balances:<br>Non-spendable<br>Restricted for:  | -                  | -            | -                  | 62,269            | -        |
| General government  | -                  | -            | -                  | 38,244            | -        |
| Public safety   | -                  | -            | 13,004             | -                 | -        |
| Culture and recreation  | -                  | 1            | -                  | -                 | 6,829    |
| Debt service  | -                  | -            | -                  | -                 | -        |
| Assigned  | -                  | -            | -                  | -                 | -        |
| Unassigned  | (6,779)            | -            | -                  | -                 | -        |
| Total fund balances   | (6,779)            | 1            | 13,004             | 100,513           | 6,829    |
| Total liabilities, deferred<br>inflows of resources and<br>fund balances                            | \$<br>26,721       | \$<br>10,031 | \$<br>22,959       | \$ 245,499        | \$ 9,995 |
| fund balances   | \$<br>26,721       | \$<br>10,031 | \$<br>22,959       | \$ 245,499        | \$ 9,9   |

### Combining Balance Sheet - Nonmajor Governmental Funds (Continued)

| April 30, 2024   | City Audit    | Social<br>Security |    | Public<br>Iealth | Co   | liseum      |    | City Hall |
|--|---------------|--------------------|----|------------------|------|-------------|----|-----------|
| Assets   |               |                    | -  |                  |      |             |    |           |
| Cash in bank   | \$<br>95,244  | \$ 14,157          | \$ | 232,819          | \$   | 74,059      | \$ | 89,701    |
| Restricted cash  | -             | -                  |    | -                |      | -           | •  | -         |
| Property tax and other receivables<br>Prepaid items  | 14,586<br>-   | 56,372<br>-        |    | 25,764<br>-      |      | 39,957<br>- |    | -         |
| Total assets   | \$<br>109,830 | \$ 70,529          | \$ | 258,583          | \$ 1 | 14,016      | \$ | 89,701    |
| Liabilities, Deferred Inflows<br>of Resources and Fund Balances<br>Liabilities:<br>Accounts payable<br>Payroll and related | 500<br>-      | -                  |    | 118,536<br>1     |      | 1,384       |    | 1,186     |
| Total liabilities  | 500           | -                  |    | 118,537          |      | 1,384       |    | 1,186     |
| Deferred inflows of resources  |               |                    |    |                  |      |             |    |           |
| Deferred revenue - property taxes  | 14,586        | 56,372             |    | -                |      | 39,957      |    |           |
| Total deferred inflows of resources  | 14,586        | 56,372             |    | -                |      | 39,957      |    | -         |
| Fund balances:<br>Non-spendable<br>Restricted for:   | -             | -                  |    | -                |      | -           |    | -         |
| General government   | 94,744        | 14,157             |    | -                |      | -           |    | 88,515    |
| Public safety  | -             | -                  |    | -                |      | -           |    | -         |
| Culture and recreation<br>Debt service   | -             | -                  |    | -                |      | 72,675      |    | -         |
| Assigned   | -             | -                  |    | -<br>140,046     |      | -           |    | -         |
| Unassigned   | -             | -                  |    | -                |      | -           |    | -         |
| Total fund balances  | 94,744        | 14,157             |    | 140,046          |      | 72,675      |    | 88,515    |
| Total liabilities, deferred inflows of resources and fund balances   | \$<br>109,830 | \$ 70,529          | \$ | 258,583          | \$_1 | 14,016      | \$ | 89,701    |

### Combining Balance Sheet - Nonmajor Governmental Funds (Continued)

| April 30, 2024  |    | City Hall<br>Capital<br>rovements | Farmer's<br>Market | Total     |
|---|----|-----------------------------------|--------------------|-----------|
| Assets  | P  |                                   | manet              | - otai    |
| Cash in bank  | \$ | 47,869 \$                         | 1,398 \$           | 617,584   |
| Restricted cash   |    | 14,442                            | -                  | 14,442    |
| Property tax and other receivables                      |    | -                                 | -                  | 327,278   |
| Prepaid items   |    | -                                 | -                  | 62,269    |
| Total assets  | \$ | 62,311 \$                         | 1,398 \$           | 1,021,573 |
| Liabilities, Deferred Inflows                           |    |                                   |                    |           |
| of Resources and Fund Balances                          |    |                                   |                    |           |
| Liabilities:<br>Accounts payable                        |    | 98,884                            |                    | 231,528   |
| Payroll and related                                     |    | - 50,004                          | -                  | 231,328   |
| Total liabilities                                       |    | 98,884                            | -                  | 231,529   |
| Deferred inflows of resources                           |    |                                   |                    |           |
| Deferred revenue - property taxes                       |    | -                                 | -                  | 301,514   |
| Total deferred inflows of resources                     |    | -                                 | -                  | 301,514   |
| Fund balances:  |    |                                   |                    |           |
| Non-spendable<br>Restricted for:                        |    | -                                 | -                  | 62,269    |
| General government                                      |    | -                                 | 1,398              | 237,058   |
| Public safety   |    | -                                 | -                  | 13,004    |
| Culture and recreation                                  |    | -                                 | -                  | 79,505    |
| Debt service  |    | 14,442                            | -                  | 14,442    |
| Assigned  |    | -                                 | -                  | 140,046   |
| Unassigned  |    | (51,015)                          | -                  | (57,794)  |
| Total fund balances                                     |    | (36,573)                          | 1,398 \$           | 488,530   |
|   |    |                                   |                    |           |
| Total liabilities, deferred<br>inflows of resources and |    |                                   |                    |           |

### Combining Statement of Revenues, Expenditures and Changes In Fund Balance - Nonmajor Governmental Funds

|  | Char |              | Desmostian |    | School   | Tort       |    | David |
|--|------|--------------|------------|----|----------|------------|----|-------|
| Year Ended April 30, 2024                      | Stre | eet Lighting | Recreation |    | Crossing | Liability  |    | Band  |
| Revenues:<br>Property taxes                    | \$   | 26,450 \$    | 10,052     | ć  | 0.077    | \$ 141,415 | ć  | 3,173 |
| Licenses and permits                           | Ş    | 20,430 Ş     | 10,032     | ç  | 5,577    | Ş 141,413  | ç  | 5,175 |
| Charges for services                           |      |              |            |    | _        | _          |    |       |
| Interest                                       |      | _            | _          |    | _        | _          |    | _     |
| Miscellaneous                                  |      | -            | -          |    | 1        | 1,484      |    | -     |
| Total revenues                                 |      | 26,450       | 10,052     |    | 9,978    | 142,899    |    | 3,173 |
| Expenditures:                                  |      |              |            |    |          |            |    |       |
| Current:                                       |      |              |            |    |          |            |    |       |
| General government                             |      | -            | -          |    | -        | 128,704    |    | 1     |
| Public safety                                  |      | 48,644       | -          |    | 11,558   | -          |    | -     |
| Public works                                   |      | -            | -          |    | -        | -          |    | -     |
| Culture and recreation                         |      | -            | 11,425     |    | -        | -          |    | 3,000 |
| Debt service                                   |      |              |            |    |          |            |    |       |
| Principal                                      |      | -            | -          |    | -        | -          |    | -     |
| Interest                                       |      | -            | -          |    | -        | -          |    | -     |
| Capital outlay                                 |      | -            | -          |    | -        | -          |    | -     |
| Total expenditures                             |      | 48,644       | 11,425     |    | 11,558   | 128,704    |    | 3,001 |
| Excess (deficiency) of revenues                |      |              |            |    |          |            |    |       |
| over (under) expenditures                      |      | (22,194)     | (1,373)    |    | (1,580)  | 14,195     |    | 172   |
| Other financing sources (uses)<br>Transfers in |      | 16,000       | 1,374      |    | -        | -          |    | -     |
|  |      | 10,000       | ±,374      |    |          |            |    |       |
| Total other financing<br>sources (uses)        |      | 16,000       | 1,374      |    | -        | -          |    | -     |
| Net change in fund balances                    |      | (6,194)      | 1          |    | (1,580)  | 14,195     |    | 172   |
| Fund balances, beginning of year               |      | (585)        | -          |    | 14,584   | 86,318     |    | 6,657 |
| Fund balances, end of year                     | \$   | (6,779) \$   | 1          | \$ | 13,004   | \$ 100,513 | \$ | 6,829 |

Combining Statement of Revenues, Expenditures and Changes In Fund Balance - Nonmajor Governmental Funds (Continued)

|  |                 | Social   | Public        |                   |           |
|--|-----------------|----------|---------------|-------------------|-----------|
| Year Ended April 30, 2024                      | City Audit      | Security | Health        | Coliseum          | City Hall |
| Revenues:                                      |                 |          |               |                   |           |
| Property taxes                                 | \$<br>14,625 \$ | 56,511   | \$-\$         | 39,087 \$         | -         |
| Licenses and permits                           | -               | -        | 17,035        | -                 | -         |
| Charges for services                           | -               | -        | 305,099       | -                 | -         |
| Interest                                       | -               | -        | 1,023         | -                 | -         |
| Miscellaneous                                  | -               | -        | 82            | 1                 | 116,158   |
| Total revenues                                 | 14,625          | 56,511   | 323,239       | 39,088            | 116,158   |
| Expenditures:                                  |                 |          |               |                   |           |
| Current:                                       |                 |          |               |                   |           |
| General government                             | 23,675          | 11,351   | -             | -                 | 26,710    |
| Public safety                                  | -               | -        | 394,478       | -                 | -         |
| Public works                                   | -               | 30,865   | -             | -                 | -         |
| Culture and recreation                         | -               | 147      | -             | 41,696            | -         |
| Debt service                                   |                 |          |               |                   |           |
| Principal                                      | -               | -        | -             | -                 | -         |
| Interest                                       | -               | -        | -             | -                 | -         |
| Capital outlay                                 | -               | -        | -             | 82,751            | -         |
| Total expenditures                             | 23,675          | 42,363   | 394,478       | 124,447           | 26,710    |
| Excess (deficiency) of revenues over           |                 |          |               |                   |           |
| (under) expenditures                           | (9,050)         | 14,148   | (71,239)      | (85,359)          | 89,448    |
| Other financing sources (uses)<br>Transfers in | -               | -        | -             | -                 |           |
| Total other financing sources (uses)           | -               | -        | -             | -                 | -         |
| Net change in fund balances                    | (9,050)         | 14,148   | (71,239)      | (85 <i>,</i> 359) | 89,448    |
| Fund balances, beginning of year               | 103,794         | 9        | 211,285       | 158,034           | (933)     |
| Fund balances, end of year                     | \$<br>94,744 \$ | 14,157   | \$ 140,046 \$ | 72,675 \$         | 88,515    |

Combining Statement of Revenues, Expenditures and Changes In Fund Balance - Nonmajor Governmental Funds (Continued)

| Year Ended April 30, 2024                                 | City Hall<br>Capital<br>provements | Farmer's<br>Market | Total     |
|---|------------------------------------|--------------------|-----------|
| Revenues:   |                                    |                    |           |
| Property taxes  | \$<br>- \$                         | - \$               | 301,290   |
| Licenses and permits                                      | -                                  | -                  | 17,035    |
| Charges for services                                      | -                                  | -                  | 305,099   |
| Interest  | -                                  | -                  | 1,023     |
| Miscellaneous   | -                                  | 659                | 118,385   |
| Total revenues  | -                                  | 659                | 742,832   |
| Expenditures:   |                                    |                    |           |
| Current:  |                                    |                    |           |
| General government  | -                                  | 1,054              | 191,495   |
| Public safety   | -                                  | -                  | 454,680   |
| Public works  | -                                  | -                  | 30,865    |
| Culture and recreation                                    | -                                  | -                  | 56,268    |
| Debt service  |                                    |                    |           |
| Principal   | 30,000                             | -                  | 30,000    |
| Interest  | 2,330                              | -                  | 2,330     |
| Capital outlay  | 98,884                             | -                  | 181,635   |
| Total expenditures  | 131,214                            | 1,054              | 947,273   |
| Excess (deficiency) of revenues over (under) expenditures | (131,214)                          | (395)              | (204,441) |
| Other financing sources (uses)                            |                                    |                    |           |
| Transfers in  | 60,000                             | 200                | 77,574    |
|   |                                    |                    |           |
| Total other financing sources (uses)                      | 60,000                             | 200                | 77,574    |
| Net change in fund balances                               | (71,214)                           | (195)              | (126,867) |
| Fund balances, beginning of year                          | 34,641                             | 1,593              | 615,397   |
| Fund balances, end of year                                | \$<br>(36,573) \$                  | 1,398 \$           | 488,530   |

Schedule of Tort Expenditures

| Year Ended April 30, 2024 | <br>          |
|---------------------------|---------------|
| Insurance                 | \$<br>90,896  |
| Salaries                  | 32,400        |
| Miscellaneous             | 5,408         |
|                           |               |
| Total                     | \$<br>128,704 |

# **Other Information**

### Schedule of Long-Term Debt - Business-type Activities

|        |    | 2010<br>IEPA Loan Pa | ayable   |            | 2022 - L175809<br>IEPA Loan Payable |              | ayable     | 2019 - L174<br>IEPA Loan Pa |          |
|--------|----|----------------------|----------|------------|-------------------------------------|--------------|------------|-----------------------------|----------|
|        |    | Principal            | Interest | Principal  | Interest                            | Principal    | Interest   | Principal                   | Interest |
| 2025   | \$ | 145,536 \$           | _ ¢      | 19,629 \$  | 3,726 \$                            | 46,443 \$    | 11,932 \$  | 59,769 \$                   | 10,517   |
| 2026   | ·  | 145,536              | -        | 19,828     | 3,526                               | 94,030       | 22,718     | 60,368                      | 9,918    |
| 2027   |    | 145,536              | -        | 20,029     | 3,326                               | 95,579       | 21,170     | 60,974                      | 9,314    |
| 2028   |    | 145,536              | -        | 20,231     | 3,123                               | 97,153       | 19,596     | 61,584                      | 8,702    |
| 2029   |    | 145,536              | -        | 20,436     | 2,918                               | 98,753       | 17,996     | 62,202                      | 8,085    |
| 2030   |    | 145,536              | -        | 20,644     | 2,712                               | 100,380      | 16,370     | 62,825                      | 7,461    |
| 2031   |    | 145,540              | -        | 20,852     | 2,502                               | 102,032      | 14,717     | 63,456                      | 6,831    |
| 2032   |    | -                    | -        | 21,063     | 2,291                               | 103,712      | 13,037     | 64,092                      | 6,195    |
| 2033   |    | -                    | -        | 21,277     | 2,078                               | 105,420      | 11,329     | 64,734                      | 5,552    |
| 2034   |    | -                    | -        | 21,492     | 1,862                               | 107,156      | 9,593      | 65,383                      | 4,903    |
| 2035   |    | -                    | -        | 21,710     | 1,645                               | 108,921      | 7,829      | 66,039                      | 4,248    |
| 2036   |    | -                    | -        | 21,929     | 1,425                               | 110,714      | 6,035      | 66,700                      | 3,586    |
| 2037   |    | -                    | -        | 22,152     | 1,203                               | 112,538      | 4,211      | 67,370                      | 2,918    |
| 2038   |    | -                    | -        | 22,376     | 979                                 | 114,391      | 2,359      | 68,044                      | 2,242    |
| 2039   |    | -                    | -        | 22,603     | 753                                 | 57,900       | 475        | 68,727                      | 1,559    |
| 2040   |    | -                    | -        | 22,831     | 523                                 | -            | -          | 69,415                      | 870      |
| 2041   |    | -                    | -        | 23,062     | 292                                 | -            | -          | 34,967                      | 175      |
| 2042   |    | -                    | -        | 11,620     | 59                                  | -            | -          | -                           | -        |
| 2043   |    | -                    | -        | _          | -                                   | -            | -          | -                           | -        |
| Totals | \$ | 1,018,756 \$         | 0 \$     | 373,764 \$ | 34,943 \$                           | 1,455,122 \$ | 179,367 \$ | 1,066,649 \$                | 93,076   |

### Schedule of Long-Term Debt - Business-type Activities (Continued)

|        | <br>2019 - L17<br>IEPA Loan Pa |           | Series 202<br>Bonds Pay |           | 2022 - L175671<br>IEPA Loan Payable |          |
|--------|--------------------------------|-----------|-------------------------|-----------|-------------------------------------|----------|
|        | Principal                      | Interest  | Principal               | Interest  | Principal                           | Interest |
| 2025   | \$<br>22,166 \$                | 3,901 \$  | 295,000 \$              | 14,067 \$ | 27,768 \$                           | 7,898    |
| 2026   | 22,388                         | 3,678     | 300,000                 | 11,117    | 28,187                              | 7,480    |
| 2027   | 22,612                         | 3,454     | 300,000                 | 7,427     | 28,611                              | 7,055    |
| 2028   | 22,839                         | 3,227     | 190,000                 | 3,287     | 29,042                              | 6,625    |
| 2029   | 23,068                         | 2,998     | -                       | -         | 29,479                              | 6,188    |
| 2030   | 23,300                         | 2,767     | -                       | -         | 29,923                              | 5,744    |
| 2031   | 23,533                         | 2,533     | -                       | -         | 30,373                              | 5,293    |
| 2032   | 23,769                         | 2,297     | -                       | -         | 30,831                              | 4,835    |
| 2033   | 24,008                         | 2,060     | -                       | -         | 31,295                              | 4,371    |
| 2034   | 24,248                         | 1,818     | -                       | -         | 31,766                              | 3,900    |
| 2035   | 24,491                         | 1,575     | -                       | -         | 32,244                              | 3,422    |
| 2036   | 24,736                         | 1,330     | -                       | -         | 32,730                              | 2,936    |
| 2037   | 24,984                         | 1,082     | -                       | -         | 33,222                              | 2,444    |
| 2038   | 25,235                         | 831       | -                       | -         | 33,722                              | 1,944    |
| 2039   | 25,488                         | 578       | -                       | -         | 34,230                              | 1,436    |
| 2040   | 25,744                         | 323       | -                       | -         | 34,746                              | 920      |
| 2041   | 12,967                         | 65        | -                       | -         | 35,271                              | 398      |
| 2042   | -                              | -         | -                       | -         | -                                   | -        |
| 2043   | -                              | -         | -                       | -         | -                                   | -        |
| Totals | \$<br>395,576 \$               | 34,517 \$ | 1,085,000 \$            | 35,898 \$ | 533,440 \$                          | 72,889   |

#### Schedule of Assessed Valuations, Rates, Extensions and Collections

| Fund                          | 2023 L       | evy                                     | 2022         | evy         | 2021        | Levy                            |
|-------------------------------|--------------|---|--------------|-------------|-------------|---------------------------------|
|                               | Rate         | Extended                                | Rate         | Extended    | Rate        | Extended                        |
| General                       | 0.28725 % \$ | 5 165,672                               | 0.31095 % \$ | 5 165,671   | 0.33300 % 3 | \$ 157,258                      |
| Police protection             | 0.34873      | 201,131                                 | 0.32418      | 172,720     | 0.17619     | 83,205                          |
| Recreation                    | 0.01739      | 10,030                                  | 0.01882      | 10,027      | 0.01989     | 9,393                           |
| Coliseum                      | 0.06928      | 39,957                                  | 0.07318      | 38,990      | 0.07500     | 35,418                          |
| Illinois Municipal Retirement | 0.17269      | 99,599                                  | 0.18694      | 99,600      | 0.33450     | 157,966                         |
| Audit                         | 0.02529      | 14,586                                  | 0.02738      | 14,588      | 0.04118     | 19,447                          |
| Liability insurance           | 0.24458      | 141,062                                 | 0.26476      | 141,062     | 0.27984     | 132,153                         |
| Social security               | 0.09774      | 56,372                                  | 0.10580      | 56,369      | 0.11182     | 52,806                          |
| Band                          | 0.00549      | 3,166                                   | 0.00594      | 3,165       | 0.00628     | 2,966                           |
| Street Lightning              | 0.04575      | 26,386                                  | 0.04952      | 26,384      | 0.05234     | 24,717                          |
| School Crossing Guard         | 0.01726      | 9,955                                   | 0.01868      | 9,953       | 0.02000     | 9,445                           |
| Totals                        | 1.33145 \$   | 5 767,916                               | 1.38615 \$   | 5 738,529   | 1.45004     | \$ 684,774                      |
| Valuations                    | ¢            | 57,675,174                              | d            | 53,279,128  |             | \$ 49,750,960                   |
| Valuations                    | Ŷ            | , | 7            | 55,275,120  |             | , + <i>5</i> , <i>i</i> 50, 500 |
| Collections                   | Ş            | <u> </u>                                | ć            | 5 1,150,151 |             | \$ 1,026,519                    |

Included in the collections is the City's share of Road & Bridge & TIF property taxes.

Schedule of Information Required by Alternate Revenue Source Bonds

| Insurer                                     | Coverage Period<br>From/To | Coverage/<br>Amount  |
|---|----------------------------|--|
| Illinois Municipal League Insurance Company | 1/1/24-1/1/25              | Crime - Forgery/ Theft/ Computer<br>Fraud/Employee Dishonesty¶\$100,000 - each<br>occurrence |
| Illinois Municipal Insurance Company        | 1/1/24-12/31/24            | General Liability<br>\$1,000,000 - each occurrence   |
| Illinois Municipal League Insurance Company | 1/1/24-12/31/24            | Umbrella<br>\$8,000,000 - each occurrence  |
| Illinois Municipal League Insurance Company | 1/1/24-12/31/24            | Automobile Liability & Uninsured Motorist<br>\$1,000,000                                     |
| Illinois Municipal League Risk Fund         | 1/1/24-12/31/24            | Worker's Compensation/Statutory  |
| Illinois Municipal League Insurance Company | 1/1/24-12/31/24            | Property & Inland Marine<br>\$250,000,000 - each occurrence                                  |

# Compliance



#### Independent Accountant's Report on Compliance with State of Illinois Public Act 85-1142

Honorable Mayor and Members of the City Council City of Oregon, Illinois Oregon, Illinois

We have examined management's assertion that the City of Oregon, Illinois, (the "City") complied with the provisions of subsection (q) of the Illinois Compiled Statutes 65 (ILCS) 5/11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended April 30, 2024 for the Tax Increment Financing District Fund. The City's management is responsible for its assertion. Our responsibility is to express an opinion on management's assertion about the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the management's assertion about compliance with the specified requirements is fairly stated, in all material respects. An examination involves performing procedures to obtain evidence about where management's assertion is fairly stated, in all material respects. The nature, timing, and extent of the procedures selected depends on our judgment, including an assessment of the risks of material misstatement of management's assertion, whether due to fraud or error. We believe that our examination provides a reasonable basis for our qualified opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the City's compliance with the specified requirements.

Our examination disclosed the following material noncompliance with the provisions of subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) applicable to the City during the year ended April 30, 2024 as noted in the "Reportable Condition" paragraph below.

#### **Reportable Condition**

The City has not held a meeting of the Joint Review Board as required by Section 11-74.4-3 of the Illinois Tax Increments Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended April 30, 2024.

In our opinion, except for the material noncompliance described in the preceding paragrah, the City of Oregon, Illinois complied, in all material respects, with the provisions of subsection (q) of the Illinois Compiled Statutes (ILCS) 5/11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended April 30, 2024 for the Tax Increment Financing District Fund. This report is intended solely for the information and use of the Mayor and Members of the City Council, management of the City, the Illinois State Comptroller's Office and the joint review boards and is not intended to be and should not be used by anyone other than these specified parties.

Wippei LLP

Wipli LLP

Sterling, Illinois August 1, 2024



#### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and Members of the City Council City of Oregon, Illinois Oregon, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of City of Oregon, Illinois, as of and for the year ended April 30, 2024 and the related notes to the financial statements, which collectively comprise the City of Oregon, Illinois' basic financial statements, and have issued our report thereon dated August 1, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Oregon, Illinois' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Oregon, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of City of Oregon, Illinois' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies in internal control, such that there is reasonable possibility that a material misstatement of City of Oregon, Illinois' financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a deficiency in internal control described in the accompanying schedule of findings and responses as item 2024-002 that we consider to be a significant deficiency.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Oregon, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of schedule of findings and responses as item 2024-001.

#### City of Oregon, Illinois' Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the City of Oregon, Illinois' response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City of Oregon, Illinois' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Oregon, Illinois' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wippei LLP

Wipfli LLP Sterling, Illinois August 1, 2024

#### Section I - Audit Findings in Relation to Financial Statements

#### 2024-001 <u>TIF Non-Compliance</u>

*Criteria or Specific Requirement:* The City must annually hold a joint review Board meeting for its TIF district.

Condition: The City did not hold the join review Board meeting

Context: The City should have an annual Board meeting for its TIF district.

*Effect:* As a result of the condition noted above, the City was not in compliance with the TIF requirements.

Cause: The City was not in compliance with the TIF requirements.

*Auditor's Recommendation:* It is recommended that the City conduct the required annual joint review Board meeting.

#### 2024-002 Improper Segregation of Duties

*Criteria or Specific Requirement:* Internal controls should be in place that provide reasonable assurance that not one individual handles a transaction from its inception to its completion.

*Condition:* There is inadequate control over the functions of processing and recording the financial transactions due to the inadequate segregation of duties.

*Context:* The City should have adequate staffing to properly segregate duties.

*Effect:* As a result of this condition, there is a higher risk that errors or irregularities could occur and not be detected and corrected within a timely period.

*Cause:* The City has a limited number of staff to allow for adequate segregation of duties.

**Auditor's Recommendation:** Management and the City Council's close supervision and review of accounting information appears to be the most economical and appropriate manner to help prevent and detect errors and irregularities in the City's accounting and financial reporting.

View of responsible officials: We agree with this finding.

### **City of Oregon, Illinois** Summary Schedule of Prior Audit Findings

Year Ended April 30, 2024

The following summarizes the prior audit findings and corrective action taken:

Finding 2023-001 Improper Segregation of Duties - Not Implemented

There is inadequate control over the functions of processing and recording the financial transactions due to the inadequate segregation of duties. This is a repeat finding for 2024.