

City of Oregon, Illinois

Oregon, Illinois

Financial Report

Year Ended April 30, 2025



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City of Oregon, Illinois

Year Ended April 30, 2025

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Independent Auditor's Report

Honorable Mayor and Members of the City Council
City of Oregon, Illinois
Oregon, Illinois

Report on the Audit of the Basic Financial Statements

Opinions

We have audited the accompanying basic financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Oregon, Illinois (the "City"), as of and for the year ended April 30, 2025, and the related notes to the basic financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Oregon, Illinois as of April 30, 2025, and respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Basic Financial Statements section of our report. We are required to be independent of City of Oregon, Illinois and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principle

As discussed in Note 1 to the financial statements, in 2025 the City adopted new accounting guidance, GASB No. 100, Accounting Changes and Error Corrections, and GASB No. 101, Compensated Absences. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Basic Financial Statements

Management is responsible for the preparation and fair presentation of the basic financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP), and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of basic financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the basic financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Oregon, Illinois' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Basic Financial Statements

Our objectives are to obtain reasonable assurance about whether the basic financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the basic financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the basic financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the basic financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Oregon, Illinois' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the basic financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Oregon, Illinois' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that a management's discussion and analysis and required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the basic financial statements that collectively comprise the City's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information, as listed in the table of contents, does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 4, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City of Oregon, Illinois' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Wipfli LLP

Wipfli LLP
Sterling, Illinois

September 4, 2025

Management Discussion and Analysis

City of Oregon, Illinois

Management's Discussion and Analysis

As management of City of Oregon, Illinois, we offer the readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Oregon, Illinois for the year ended April 30, 2025.

The MD&A is provided at the beginning of the report to provide an overview of the City's financial position at April 30, 2025, and the results of operations for the year. This summary should not be taken as a replacement for the annual financial report, which consists of the financial statements, notes to the financial statements, and required, supplementary and other information.

Using This Financial Report

The financial section of this annual report consists of six parts - Independent Auditor's Report, the basic financial statements, required supplementary information, supplementary information, other information, and compliance. The basic financial statements include two kinds of statements that present different views of the City:

Government -Wide Financial Statements

The first two statements are government-wide financial statements that provide both short term and long-term information about the City's overall financial status, similar to a private sector business. In the government-wide financial statements the City's activities are shown in two categories - governmental activities and business-type activities. The City's governmental activities are general government, public safety, public works, and culture and recreation. These activities are largely financed with sales taxes, income taxes, property taxes, and user fees. The City's business-type activities include water and sewer. These activities are largely financed with user fees.

The statement of net position presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the overall health of the City you need to consider additional non-financial factors such as the condition of the City's buildings and facilities.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. The government-wide financial statements are prepared under the accrual basis of accounting, whereby revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Fund Financial Statements

The fund financial statements provide more detailed information about the City's funds - not the City as a whole. Funds are accounting devices the City uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law, while others are established to control and manage money for particular purposes or to show that the City is properly using certain revenues.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for each. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

City of Oregon, Illinois

Management's Discussion and Analysis

Information is presented separately in the governmental fund balance sheet and in the fund statement of revenues, expenditures, and the changes in fund balances for all these funds. The City has major fund which are identified with non-major funds presented in supplementary information. More detail of the individual revenues and expenditures for these funds is presented in the supplementary information section of this report.

The City maintains one individual business-type fund. Information is presented separately in the proprietary statement of net position and in the proprietary statement of revenues, expenses, and the changes in net position for this fund. This fund is considered a major fund of the City. More detail of the individual revenues and expenditures for these funds is presented in the supplementary information section of this report.

The City adopts annual budgets for all funds. The term budget, used throughout the financial statements, represents the estimated revenues and appropriations set forth in the City's annual appropriation ordinance. A budgetary comparison statement has been provided for the major funds only.

GOVERNMENTAL FINANCIAL HIGHLIGHTS

- The City's governmental assets exceeded its liabilities at the close of the fiscal year by \$19,763,097 (net position). Of this amount, \$1,536,577 (unrestricted net position) may be used to meet the City's ongoing obligations.
- The City's governmental total net position increased by \$313,145 during fiscal year 2025 as reported in the statement of activities.
- The City's major revenue consisted of \$1,206,229 in sales taxes and \$1,293,374 in property tax distributions.
- At the close of fiscal year 2025, the City's governmental funds reported combined ending fund balances of \$5,260,165, an increase by \$332,048 in comparison to the prior year.
- At the end of fiscal year 2025, the unassigned fund balance in the General Fund was \$1,944,490.

BUSINESS-TYPE FINANCIAL HIGHLIGHTS

- The City's business-type assets exceeded its liabilities at the close of the fiscal year by \$9,972,739 (net position). Unrestricted net position is \$1,554,762. The restricted net position of \$833,318 is restricted for bond payments.
- The City's business-type net position increased by \$388,969 during fiscal year 2025 as reported in the statement of activities.
- The City's major business-type revenue consisted of \$1,758,278 in charges for services.

City of Oregon, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis

As previously addressed, net position may serve the purpose over time as a useful indicator of a government's financial position. To that end, City of Oregon, Illinois' assets exceeded its liabilities by \$19,763,097 for FY2025.

The following table represents a condensed Statement of Net Position of the County for governmental and business-type activities as of April 2025:

Condensed Statement of Net Position

April 30, 2025

	Governmental Activities	Business-Type Activities	Total Primary Government
Current assets	\$ 7,071,981	\$ 2,562,486	\$ 9,634,467
Noncurrent assets	6,653,440	12,849,831	19,503,271
Total assets	13,725,421	15,412,317	29,137,738
Deferred outflows of resources	205,937	44,211	250,148
Total assets and deferred outflows of resources	13,931,358	15,456,528	29,387,886
Current liabilities	684,697	780,785	1,465,482
Noncurrent liabilities	1,647,528	4,664,875	6,312,403
Total liabilities	2,332,225	5,445,660	7,777,885
Deferred inflows of resources	1,808,775	38,129	1,846,904
Total liabilities and deferred inflows of resources	4,141,000	5,483,789	9,624,789
Net position			
Net investment in capital assets	5,053,956	7,584,659	12,638,615
Restricted	3,199,825	833,318	4,033,143
Unrestricted	1,536,577	1,554,762	3,091,339
Total net position	\$ 9,790,358	\$ 9,972,739	\$ 19,763,097

City of Oregon, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis (Continued)

Condensed Statement of Net Position

April 30, 2024

	Governmental Activities	Business-Type Activities	Total Primary Government
Current assets	\$ 6,727,128	\$ 2,994,828	\$ 9,721,956
Noncurrent assets	6,654,781	12,643,301	19,298,082
Total assets	13,381,909	15,638,129	29,020,038
Deferred outflows of resources	413,182	109,514	522,696
Total assets and deferred outflows of resources	13,795,091	15,747,643	29,542,734
Current liabilities	700,157	716,779	1,416,936
Noncurrent liabilities	1,817,265	5,347,915	7,165,180
Total liabilities	2,517,422	6,064,694	8,582,116
Deferred inflows of resources	1,702,115	60,836	1,762,951
Total liabilities and deferred inflows of resources	4,219,537	6,125,530	10,345,067
Net position			
Net investment in capital assets	5,237,324	6,714,720	11,952,044
Restricted	2,797,126	839,283	3,636,409
Unrestricted	1,541,104	2,068,110	3,609,214
Total net position	\$ 9,575,554	\$ 9,622,113	\$ 19,197,667

*Balances for fiscal year 2024 were not restated for implementation of GASB Statement No. 101 for MD&A purposes.

Current assets consist of cash and investments.

One of the City's largest asset groups is its capital assets. This includes buildings and improvements, infrastructure, equipment, and vehicles.

Current liabilities consist mainly of refundable deposits and current portion of long-term debt.

Bonds payable, notes payable, and the IEPA loans constitute the City's long-term debt.

The City's net position consists of capital assets net of related debt, restricted and unrestricted net position.

City of Oregon, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis (Continued)

The following condensed financial information was derived from the Government-Wide Statement of Activities and reflects how the City's net position changed during the fiscal years.

Changes in Net Position

For the Year Ended April 30, 2025

	Governmental Activities	Business-Type Activities	Total Primary Government
Revenues:			
Program revenues:			
Charges for services	\$ 445,602	\$ 1,758,278	\$ 2,203,880
General revenues:			
Property taxes	1,293,374	-	1,293,374
Sales taxes	1,206,229	-	1,206,229
Income taxes	642,725	-	642,725
Motor fuel taxes	162,896	-	162,896
Replacement taxes	109,542	-	109,542
Video gaming tax	226,938	-	226,938
Other taxes	358,697	-	358,697
Interest	50,050	4,904	54,954
Miscellaneous	116,571	-	116,571
Total revenues	4,612,624	1,763,182	\$ 6,375,806
Expenses:			
General government	1,065,659	-	1,065,659
Public safety	1,631,437	-	1,631,437
Public works	1,480,555	-	1,480,555
Culture and recreation	43,589	-	43,589
Water and Sewer	-	1,424,207	1,424,207
Interest and other fiscal charges	28,245	-	28,245
Total expenses	4,249,485	1,424,207	5,673,692
Transfers	(49,994)	49,994	-
Change in net position	\$ 313,145	\$ 388,969	\$ 702,114

City of Oregon, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis (Continued)

Changes in Net Position

For the Year Ended April 30, 2024

	Governmental Activities	Business-Type Activities	Total Primary Government
Revenues:			
Program revenues:			
Charges for services	\$ 486,686	\$ 1,807,846	\$ 2,294,532
Capital grants and contributions	-	20,000	20,000
General revenues:			
Property taxes	1,150,151	-	1,150,151
Sales taxes	1,183,887	-	1,183,887
Income taxes	599,780	-	599,780
Motor fuel taxes	158,288	-	158,288
Replacement taxes	165,676	-	165,676
Video gaming taxes	185,897	-	185,897
Other taxes	388,451	-	388,451
Interest	58,386	18,146	76,532
Miscellaneous	443,691	-	443,691
Total revenues	4,820,893	1,845,992	\$ 6,666,885
Expenses:			
General government	1,045,731	-	1,045,731
Public safety	1,331,953	-	1,331,953
Public works	952,634	-	952,634
Culture and recreation	60,397	-	60,397
Water and Sewer	-	1,334,278	1,334,278
Interest and other fiscal charges	32,906	-	32,906
Total expenses	3,423,621	1,334,278	4,757,899
Change in net position	\$ 1,397,272	\$ 511,714	\$ 1,908,986

*Balances for fiscal year 2024 were not restated for implementation of GASB Statement No. 101 for MD&A purposes.

Major sources of operating revenues for the City include: Property and state taxes, charges for services, and fines & fees.

City of Oregon, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis (Continued)

Management's Analysis of the City's Overall Financial Position and Results of Operations

Governmental reporting requirements affect the City's reporting model, but not the day-to-day operations or the budgeting process of the City. The City's total net position increased \$702,114 (including Water and Sewer Fund) from the prior year. The General Fund had a decrease in fund balance of \$37,710. The Water and Sewer Fund had an increase in net position of \$388,969. Fund balances in the other fund types are limited in use according to the source of revenue.

General Fund Budgetary Comparison

The City adopted the budget (annual appropriation ordinance) in July of 2024. The budget for all funds is prepared on the GAAP basis of accounting.

The General Fund revenues were \$34,686 more than budgeted due mainly to more state income tax and state sales tax than budgeted. General Fund expenditures were \$163,309 under budget. Including Inter-Fund Transfers, the General Fund had a decrease of \$37,710.

Capital Assets/Long term Debt

The City has elected to prospectively report infrastructure assets. Therefore, infrastructure assets constructed in years prior to 2004 are not included in capital assets. During the fiscal year 2025, the City completed a Sidewalk Streetscape project for \$131,924, completed the blowers portion of the Wastewater Treatment plant for \$100,721, started on the headworks portion of the Wastewater Treatment Plant for \$481,793, and completed other miscellaneous purchases and projects for \$264,975.

As of April 30, 2025, \$6,946,301 of principal and premiums is outstanding on long-term debt. See notes to financial statements for additional information on Capital Assets and on Long-Term Debt.

Factors or Conditions Impacting Future Periods

Financial and budget planning is directly related to and supportive of the City's strategic plan and operational needs. The City's financial outlook is influenced by factors such as: the economy, employment, and commercial and residential growth.

Contacting the City's Financial Management

This financial report is designed to provide citizens, taxpayers and customers with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the City of Oregon, City Clerk, 115 N. Third St., Oregon, IL 61061.

Basic Financial Statements

City of Oregon, Illinois

Statement of Net Position

<i>April 30, 2025</i>	Primary Government		
	Governmental Activities	Business-type Activities	Total
Assets			
Cash, deposits and investments	\$ 4,891,763	\$ 1,608,216	\$ 6,499,979
Restricted cash	61,237	833,318	894,555
Receivables, net of allowance:			
Property tax and customer receivables	1,571,679	120,952	1,692,631
Due from other governments	475,979	-	475,979
Prepaid items	71,323	-	71,323
Total current assets	7,071,981	2,562,486	9,634,467
Capital assets:			
Land and construction in progress	163,630	517,634	681,264
Depreciable assets, net of accumulated depreciation	6,489,810	12,332,197	18,822,007
Total capital assets	6,653,440	12,849,831	19,503,271
Total assets	13,725,421	15,412,317	29,137,738
Deferred outflow of resources			
Deferred outflows of pension resources	205,937	44,211	250,148
Total deferred outflow of resources	205,937	44,211	250,148
Liabilities and Deferred Inflows of Resources			
Liabilities			
Current liabilities			
Refundable deposits	-	11,963	11,963
Accrued payroll	34,889	8,429	43,318
Compensated absences	347,003	76,858	423,861
Accounts payable	145,731	47,590	193,321
Accrued interest	15,310	12,431	27,741
Current portion of bonds payable, including premium	116,893	300,000	416,893
Current portion of notes and loans payable	24,847	323,514	348,361
Other	24	-	24
Total current liabilities	684,697	780,785	1,465,482

City of Oregon, Illinois

Statement of Net Position (Continued)

	Primary Government		
	Governmental Activities	Business-type Activities	Total
<i>April 30, 2025</i>			
Noncurrent liabilities			
Bonds payable, including premium	1,528,511	490,000	2,018,511
Notes and loans payable	10,878	4,151,658	4,162,536
Net pension liability	108,139	23,217	131,356
Total noncurrent liabilities	1,647,528	4,664,875	6,312,403
Total liabilities	2,332,225	5,445,660	7,777,885
Deferred inflow of resources			
Deferred revenue-grants	111,790	-	111,790
Deferred revenue - property taxes	1,519,382	-	1,519,382
Deferred inflows of pension resources	177,603	38,129	215,732
Total deferred inflow of resources	1,808,775	38,129	1,846,904
Net position			
Net investment in capital assets	5,053,956	7,584,659	12,638,615
Restricted for:			
General government	1,781,440	-	1,781,440
Public safety	168,640	-	168,640
Public works	1,099,892	-	1,099,892
Culture and recreation	88,616	-	88,616
Debt service	61,237	833,318	894,555
Unrestricted	1,536,577	1,554,762	3,091,339
Total net position	\$ 9,790,358	\$ 9,972,739	\$ 19,763,097

City of Oregon, Illinois

Statement of Activities

		Program Revenues			Net (Expense) Revenue and Changes in Net Position		Total
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- type Activities	
<i>Year Ended April 30, 2025</i>	Expenses						
Functions/Programs							
Governmental activities:							
General government	\$ 1,065,659	\$ 69,214	\$ -	\$ -	\$ (996,445)	\$ -	\$ (996,445)
Public safety	1,631,437	376,388	-	-	(1,255,049)	-	(1,255,049)
Public works	1,480,555	-	-	-	(1,480,555)	-	(1,480,555)
Culture and recreation	43,589	-	-	-	(43,589)	-	(43,589)
Interest and other fiscal charges	28,245	-	-	-	(28,245)	-	(28,245)
Total governmental activities	4,249,485	445,602	-	-	(3,803,883)	-	(3,803,883)
Business-type activities:							
Water and sewer	1,424,207	1,758,278	-	-	-	334,071	334,071
Total business-type activities	1,424,207	1,758,278	-	-	-	334,071	334,071
Total government	5,673,692	2,203,880	-	-	(3,803,883)	334,071	(3,469,812)
General revenues:							
Taxes:							
Property taxes					1,293,374	-	1,293,374
Sales taxes					1,206,229	-	1,206,229
Income taxes					642,725	-	642,725
Motor fuel taxes					162,896	-	162,896
Replacement taxes					109,542	-	109,542
Video gaming tax					226,938	-	226,938
Other intergovernmental					358,697	-	358,697
Interest					50,050	4,904	54,954
Miscellaneous					116,571	-	116,571
Transfers					(49,994)	49,994	-
Total general revenues					4,117,028	54,898	4,171,926
Change in net position					313,145	388,969	702,114
Net position, beginning of year, as previously reported					9,575,554	9,622,113	19,197,667
Change in accounting principle (GASB 101)					(98,341)	(38,343)	(136,684)
Net position, beginning of year, restated					9,477,213	9,583,770	19,060,983
Net position, end of year					\$ 9,790,358	\$ 9,972,739	\$ 19,763,097

City of Oregon, Illinois

Balance Sheet - Governmental Funds

<i>April 30, 2025</i>	General Fund	Police	Civil Defense	IMRF
Assets				
Cash, deposits and investments	\$ 1,729,371	\$ 21,943	\$ 156,050	\$ 492,557
Restricted cash	-	-	-	-
Property tax and other receivable, net	7,586	273,992	-	63,339
Due from other governments	352,045	-	-	-
Prepaid items	3,597	1,118	-	-
Total assets	2,092,599	297,053	156,050	555,896
Liabilities, Deferred Inflows of Resources, and Fund Balances				
Liabilities				
Accounts payable	27,094	8,660	26	-
Payroll and related	5,628	19,473	-	-
Other	-	24	-	-
Total liabilities	32,722	28,157	26	-
Deferred inflow of resources				
Deferred revenue-grants	111,790	-	-	-
Deferred revenue - property taxes	-	266,014	-	63,339
Total deferred inflow of resources	111,790	266,014	-	63,339
Fund balances				
Non-spendable	3,597	1,118	-	-
Restricted for:				
General government	-	-	-	492,557
Public safety	-	1,764	156,024	-
Public works	-	-	-	-
Culture and recreation	-	-	-	-
Debt service	-	-	-	-
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	1,944,490	-	-	-
Total fund balances	1,948,087	2,882	156,024	492,557
Total liabilities, deferred inflows of resources and fund balances	\$ 2,092,599	\$ 297,053	\$ 156,050	\$ 555,896

City of Oregon, Illinois

Balance Sheet - Governmental Funds (Continued)

<i>April 30, 2025</i>	Economic Development	Street & Alley	Motor Fuel	Group Insurance	Road & Bridge
Assets					
Cash, deposits and investments	\$ 46,415	\$ 843	\$ 750,201	\$ 86,748	\$ 241,544
Restricted cash	-	-	-	-	47,954
Property tax and other receivable, net	9,976	92,020	-	88,752	42,542
Due from other governments	-	-	13,026	-	110,908
Prepaid items	-	-	-	-	-
Total assets	56,391	92,863	763,227	175,500	442,948
Liabilities, Deferred Inflows of Resources, and Fund Balances					
Liabilities					
Accounts payable	5,327	33,818	3,346	7,245	12,441
Payroll and related	-	9,507	-	-	-
Other	-	-	-	-	-
Total liabilities	5,327	43,325	3,346	7,245	12,441
Deferred inflow of resources					
Deferred revenue-grants	-	-	-	-	-
Deferred revenue - property taxes	-	88,116	-	88,117	42,542
Total deferred inflow of resources	-	88,116	-	88,117	42,542
Fund balances					
Non-spendable	-	-	-	-	-
Restricted for:					
General government	-	-	-	80,138	-
Public safety	-	-	-	-	-
Public works	-	-	759,881	-	340,011
Culture and recreation	-	-	-	-	-
Debt service	-	-	-	-	47,954
Committed	51,064	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	(38,578)	-	-	-
Total fund balances	51,064	(38,578)	759,881	80,138	387,965
Total liabilities, deferred inflows of resources and fund balances	\$ 56,391	\$ 92,863	\$ 763,227	\$ 175,500	\$ 442,948

City of Oregon, Illinois

Balance Sheet - Governmental Funds (Continued)

<i>April 30, 2025</i>	TIF District	Nonmajor Funds	Total Governmental Funds
Assets			
Cash, deposits and investments	\$ 891,034	\$ 475,057	\$ 4,891,763
Restricted cash	-	13,283	61,237
Property tax and other receivable, net	670,878	322,594	1,571,679
Due from other governments	-	-	475,979
Prepaid items	-	66,608	71,323
Total assets	1,561,912	877,542	7,071,981
Liabilities, Deferred Inflows of Resources, and Fund Balances			
Liabilities			
Accounts payable	1,771	46,003	145,731
Payroll and related	-	281	34,889
Other	-	-	24
Total liabilities	1,771	46,284	180,644
Deferred inflow of resources			
Deferred revenue-grants	-	-	111,790
Deferred revenue - property taxes	670,878	300,376	1,519,382
Total deferred inflow of resources	670,878	300,376	1,631,172
Fund balances			
Non-spendable	-	66,608	71,323
Restricted for:			
General government	889,263	249,277	1,711,235
Public safety	-	9,734	167,522
Public works	-	-	1,099,892
Culture and recreation	-	88,616	88,616
Debt service	-	13,283	61,237
Committed	-	-	51,064
Assigned	-	108,748	108,748
Unassigned	-	(5,384)	1,900,528
Total fund balances	889,263	530,882	5,260,165
Total liabilities, deferred inflows of resources and fund balances	\$ 1,561,912	\$ 877,542	\$ 7,071,981

City of Oregon, Illinois
Reconciliation of the Balance Sheet of
Governmental Funds to the Statement of Net Position
April 30, 2025

Total fund balances - governmental funds	\$ 5,260,165
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.	6,653,440
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Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

Net pension asset (liabilities)	(108,139)
Pension related deferred outflows	205,937
Pension related deferred inflows	(177,603)
Compensated absences	(347,003)
Current portion of long-term debt	(141,740)
Bonds payable, including premium	(1,528,511)
Notes and loans payable	(10,878)
Accrued interest payable	(15,310)

Net position of governmental activities	\$ 9,790,358
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City of Oregon, Illinois

Statement of Revenues, Expenditures and Changes In Fund Balance - Governmental Funds

<i>Year Ended April 30, 2025</i>	General Fund	Police	Civil Defense	IMRF	Economic Development
Revenues:					
Property taxes	\$ -	\$ 256,471	\$ -	\$ 99,748	\$ -
Intergovernmental revenues	1,985,414	78,877	-	11,829	-
Licenses and permits	28,573	-	-	-	40,641
Fines and forfeitures	-	46,999	-	-	-
Charges for services	-	-	-	-	-
Interest	48,074	-	-	-	-
Miscellaneous	76,297	25,300	5,215	-	1,374
Total revenues	2,138,358	407,647	5,215	111,577	42,015
Expenditures:					
Current:					
General government	422,166	-	-	11,025	156,034
Public safety	-	945,562	9,030	36,952	-
Public works	-	-	-	30,332	-
Culture and recreation	-	-	-	134	-
Debt service					
Principal	-	7,298	-	-	-
Interest	-	93	-	-	-
Capital outlay	16,057	38,528	-	-	43,905
Total expenditures	438,223	991,481	9,030	78,443	199,939
Excess (deficiency) of revenues over (under) expenditures	1,700,135	(583,834)	(3,815)	33,134	(157,924)
Other financing sources (uses):					
Transfers in	-	555,000	-	12,311	122,740
Transfers out	(1,737,845)	-	-	-	-
Total other financing sources (uses)	(1,737,845)	555,000	-	12,311	122,740
Net change in fund balances	(37,710)	(28,834)	(3,815)	45,445	(35,184)
Fund balances, beginning of year	1,985,797	31,716	159,839	447,112	86,248
Fund balances, end of year	\$ 1,948,087	\$ 2,882	\$ 156,024	\$ 492,557	\$ 51,064

City of Oregon, Illinois

Statement of Revenues, Expenditures and Changes In Fund Balance - Governmental Funds (Continued)

<i>Year Ended April 30, 2025</i>	Street & Alley	Motor Fuel	Group Insurance	Road & Bridge	TIF District
Revenues:					
Property taxes	\$ 55,382	\$ -	\$ 55,382	\$ 42,822	\$ 480,765
Intergovernmental revenues	3,289	162,896	-	464,722	-
Licenses and permits	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-
Charges for services	-	-	-	-	-
Interest	-	1,696	-	-	-
Miscellaneous	7,472	-	-	-	-
Total revenues	66,143	164,592	55,382	507,544	480,765
Expenditures:					
Current:					
General government	-	-	39,098	-	132,042
Public safety	-	-	131,019	-	-
Public works	595,484	24,960	107,549	365,936	-
Culture and recreation	-	-	475	-	-
Debt service					
Principal	16,542	-	-	82,207	-
Interest	500	-	-	18,417	-
Capital outlay	48,799	-	-	158,604	-
Total expenditures	661,325	24,960	278,141	625,164	132,042
Excess (deficiency) of revenues over (under) expenditures	(595,182)	139,632	(222,759)	(117,620)	348,723
Other financing sources (uses):					
Transfers in	579,000	-	244,000	-	-
Transfers out	-	-	(26,000)	-	-
Total other financing sources (uses)	579,000	-	218,000	-	-
Net change in fund balances	(16,182)	139,632	(4,759)	(117,620)	348,723
Fund balances, beginning of year	(22,396)	620,249	84,897	505,585	540,540
Fund balances, end of year	\$ (38,578)	\$ 759,881	\$ 80,138	\$ 387,965	\$ 889,263

City of Oregon, Illinois

Statement of Revenues, Expenditures and Changes In Fund Balance - Governmental Funds (Continued)

<i>Year Ended April 30, 2025</i>	Nonmajor Funds	Total Governmental Funds
Revenues:		
Property taxes	\$ 302,804	\$ 1,293,374
Intergovernmental revenues	-	2,707,027
Licenses and permits	20,805	90,019
Fines and forfeitures	-	46,999
Charges for services	308,584	308,584
Interest	280	50,050
Miscellaneous	913	116,571
Total revenues	633,386	4,612,624
Expenditures:		
Current:		
General government	222,842	983,207
Public safety	409,645	1,532,208
Public works	36,588	1,160,849
Culture and recreation	38,683	39,292
Debt service		
Principal	30,000	136,047
Interest	1,090	20,100
Capital outlay	52,986	358,879
Total expenditures	791,834	4,230,582
Excess (deficiency) of revenues over (under) expenditures	(158,448)	382,042
Other financing sources (uses):		
Transfers in	313,579	1,826,630
Transfers out	(112,779)	(1,876,624)
Total other financing sources (uses)	200,800	(49,994)
Net change in fund balances	42,352	332,048
Fund balances, beginning of year	488,530	4,928,117
Fund balances, end of year	\$ 530,882	\$ 5,260,165

City of Oregon, Illinois

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended April 30, 2025

Net change in fund balance - governmental funds	\$	332,048
Amounts reported for governmental activities in the statement of net position are different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense. This is the amount by which capitalized capital outlay is (less than)/more than depreciation expense in the period.		
		(1,341)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated absences		(17,523)
Accrued interest		(15,186)
Pension related expenses		(127,941)
Amortization of bond premiums		7,041
Debt payments are reported in governmental funds as expenditures. However, only the interest on the debt is recorded in the statement of activities.		
This is the amount of debt principal payments in the period.		136,047
Change in net position of governmental activities	\$	313,145

City of Oregon, Illinois

Statement of Net Position - Proprietary Funds

April 30, 2025	Water and Sewer Fund
Assets	
Current assets:	
Cash, deposits and investments	\$ 1,608,216
Receivables (net of allowance)	120,952
Restricted assets - cash	833,318
Total current assets	2,562,486
Capital assets:	
Construction in progress	517,634
Depreciable assets (net of accumulated depreciation)	12,332,197
Total capital assets	12,849,831
Total assets	15,412,317
Deferred outflow of resources	
Deferred outflows of pension resources	44,211
Total deferred outflow of resources	44,211
Liabilities	
Current liabilities:	
Refundable deposits	11,963
Payroll and related	8,429
Compensated absences	76,858
Accounts payable	47,590
Accrued interest	12,431
Current portion of bonds payable	300,000
Current portion of loans payable	323,514
Total current liabilities	780,785
Noncurrent liabilities	
Bonds payable	490,000
Loans payable	4,151,658
Net pension liability	23,217
Total noncurrent liabilities	4,664,875
Total liabilities	5,445,660
Deferred inflow of resources	
Deferred inflows of pension resources	38,129
Total deferred inflow of resources	38,129
Net position	
Net investment in capital assets	7,584,659
Restricted - debt service	833,318
Unrestricted	1,554,762
Total net position	\$ 9,972,739

City of Oregon, Illinois

Statement of Revenues, Expenses and Changes In Net Position - Proprietary Funds

<i>Year Ended April 30, 2025</i>	Water and Sewer Fund
Operating revenues:	
Charges for services	\$ 1,758,278
Total operating revenues	1,758,278
Operating expenses:	
Personnel	392,227
Contractual	501,768
Office supplies and postage	48,252
Miscellaneous	6,789
Depreciation	414,004
Total operating expenses	1,363,040
Operating income	395,238
Non-operating revenues (expenses)	
Interest income	4,904
Interest expense	(61,167)
Total non-operating revenues (expenses)	(56,263)
Other financing sources (uses)	
Transfers in	49,994
Change in net position	388,969
Net position, beginning of year, as previously reported	9,622,113
Change in accounting principle (GASB 101)	(38,343)
Net position, beginning of year, as restated	9,583,770
Net position, end of year	\$ 9,972,739

City of Oregon, Illinois

Statement of Cash Flows - Proprietary Funds

<i>Year Ended April 30, 2025</i>	Water and Sewer Fund
Cash flows from operating activities	
Receipts from customers	\$ 1,786,807
Payments to suppliers	(549,346)
Payments to employees	(355,425)
Net cash flows from operating activities	882,036
Cash flows from non-capital financing activities	
Transfers from other funds	49,994
Net cash flows from non-capital financing activities	49,994
Cash flows from capital and related financing activities	
Principal paid on long-term debt	(663,135)
Purchase of capital assets	(620,534)
Interest expense	(61,167)
Increase in accrued interest	4,108
Net cash flows from capital and related financing activities	(1,340,728)
Cash flows from investing activities	
Interest income	4,904
Net cash flows from investing activities	4,904
Net change in cash and cash equivalents	(403,794)
Cash and cash equivalents, beginning of year	2,845,328
Cash and cash equivalents, end of year	\$ 2,441,534
Reconciliation of cash and cash equivalents	
Cash in bank	\$ 1,608,216
Restricted cash	833,318
Total	\$ 2,441,534
Reconciliation of operating income (loss) to net cash flows from operating activities	
Operating income (loss)	\$ 395,238
Adjustment to reconcile operating income (loss) to net cash flows from operating activities:	
Depreciation	414,004
Effects of changes in assets and liabilities:	
(Increase) Decrease in accounts receivable	28,548
Decrease in pension related deferred outflows	65,303
Increase (Decrease) in accounts payable	7,463
Increase (Decrease) in accrued liabilities	6,908
Refundable deposits	(19)
Increase in net pension liability	(12,702)
Increase in pension related deferred inflows	(22,707)
Net cash flows from operating activities	\$ 882,036

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies

The City of Oregon, Illinois was incorporated in 1870, under the provisions of the State of Illinois.

The Financial Reporting Entity

This report includes all of the funds of the City of Oregon, Illinois. The reporting entity for the City consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organizations are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

Basis of Presentation

Government-Wide, Fund Financial Statements and Basis of Accounting

The government wide and proprietary financial statements are reported using the accrual basis of accounting. Governmental funds are reported using the modified accrual basis of accounting.

The government wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of the interfund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Earnings on investments, not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds and proprietary funds.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

The government wide and proprietary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. For this purpose, the City generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The City has elected to take exception to this assumption for revenue remitted by the State. Due to the State being late with payments, the City considers those amounts applicable to the current fiscal year to be available as it is vouchered by the State and will be paid after the 60-day period. Property taxes, sales taxes, franchise taxes, licenses, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under leases obligations are reported as other financing sources

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and/or other resources together with all related liabilities, obligations, reserves and equities which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The various funds are grouped in the financial statements into five generic fund types as follows:

Governmental Funds

General Fund

The General Fund is the general operating fund of the City. It accounts for all financial resources except those required to be accounted for in other funds.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts) that are legally restricted to expenditures for specified purposes. The non-major funds are all special revenue fund types in the combining statements.

Debt Service Fund

The Bond and Interest Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Capital Projects Funds

The Capital Projects Funds account for all resources used for the acquisition or construction of a specific capital facility by the City, except those financed by the Enterprise Fund.

Proprietary Fund - Enterprise

The Enterprise Fund is used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City's enterprise fund is the Water and Sewer Fund.

The City reports the following major funds:

Governmental Funds

General Fund

The general fund is the general operating fund of the City. It is used to account for all the financial resources except those required to be accounted for in another fund.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

Police Protection Fund

The fund records the revenues of the City's levied property taxes for police protection and fines. These funds are then expended for cost of the police protection.

Civil Defense

This fund records the revenues and expenditures for the City's preparation and the carrying out of all emergency functions.

IMRF

This fund records the revenues and expenditures for the City's defined benefit pension plan.

Economic Development Fund

This fund encourages the rehabilitation of the business district. This fund records the revenues of the City's franchise licenses.

Streets and Alleys Fund

This fund records the revenues of property taxes for road and bridge. These funds are then expended for the maintenance of roads and bridges.

Motor Fuel Tax Fund

This fund records the revenues of the City's share of state gasoline taxes. These funds are then expended for the maintenance of roads and bridges. State of Illinois law requires separate accounting for such revenues and expenditures.

City Group Insurance Fund

This fund records the revenues and expenditures for the City's group health insurance.

Road and Bridge Fund

This fund records the revenues of the City's levied sales tax and funds are expended for road and bridge capital projects.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

TIF Fund

This fund is used to account for the revenues and expenditures associated with TIF activities. Financing is provided by incremental sales and property taxes.

Under the Governmental Accounting Standards Board (GASB) issued Statement 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, the City may report any governmental or enterprise fund (but not internal service funds or fiduciary funds) as a major fund if the government's officials believe the fund is "particularly important to financial statement users". The City has chosen to include the Civil Defense, IMRF, Economic Development, Street and Alley, Motor Fuel Tax, and City Group Insurance funds as major funds even though the fund calculations do not classify them as major funds. The City views these funds particularly important to the financial users.

Enterprise Funds

The Water and Sewer Fund accounts for the costs related to the operation of the City's water and sewer system. Funding is provided by user fees.

Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available (susceptible to accrual). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers all imposed nonexchange revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the current fiscal year.

Expenditures are recognized when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under lease obligations are reported as other financing sources.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Measurement Focus and Basis of Accounting (Continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for services. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Budgetary Basis of Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles.

The appropriated budget is prepared by fund, function, and department. The City's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year.

Cash and Cash Equivalents

Cash consists of demand deposits and savings accounts, both easily accessible and with short-term duration. Investments as of April 30, 2025 consist of certificates of deposit and money market accounts. Investments are stated at cost or amortized cost which approximates fair value and are shown as cash and cash equivalents on the financial statements.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Cash and Cash Equivalents (Continued)

In accordance with the City's investment policy, the City's monetary assets may be placed in all instruments permitted by the Illinois Public Funds Investment Act. This act permits deposits and investments in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, obligations of states and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services and Illinois Funds.

It is the policy of the City to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting daily cash flow demands and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are safety (preservation of capital and protection of investment principal), liquidity and yield.

For purposes of the statement of cash flows, cash equivalents include money market accounts and any highly liquid debt instruments purchased with a maturity of less than three months.

Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for governmental activities include property taxes, sales and use taxes, income taxes, excise taxes, and utility charges. Business-type activities report utility charges as their major receivables. As of April 30, 2025, the allowance for uncollectible accounts in the Water and Sewer Fund and the Public Health Fund amounted to \$3,022 and \$556, respectively.

Prepaid Items

Prepaid items represent payments made by the County for which benefits extend beyond April 30, 2025. The costs of governmental fund type prepaid items are recorded as expenditures when consumed rather than when purchased.

Capital Assets and Long-Term Liabilities

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Capital Assets and Long-Term Liabilities (Continued)

All Proprietary Funds (Water and Sewer Enterprise Funds) are accounted for on the accrual basis. Therefore, all assets and liabilities (whether current or noncurrent) associated with the fund activities are included on the combined statements. Infrastructure assets in the Proprietary Funds are capitalized on a prospective basis beginning May 1, 2005.

Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported net of applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period[s] and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents the acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories or (b) legally or contractually required to be maintained intact.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Fund Balance (Continued)

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the City Board – the City’s highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the City Board removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the City’s “intent” to be used for specific purposes, but the amounts are neither restricted nor committed. The City Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City’s policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

Property Taxes/Accounts Receivable

The City’s property tax is levied each year on all taxable real property located in the City. Since the 2024 property tax levy is levied to finance the operations of fiscal year 2026, the 2024 property tax is recorded as a receivable and the 2024 property tax revenue is unavailable. The 2023 property tax levy is recorded as revenue by the City in accordance with the applicable measurement focus and basis of accounting for fiscal year 2025. Taxes are levied by the last Tuesday of December each year. The 2023 levy was approved on November 28, 2023. The 2024 levy was approved on November 26, 2024.

Tax bills are prepared by the County and are payable in two installments, on or about June 1, 2024 and September 1, 2024. The City collects such taxes and remits them periodically.

City of Oregon, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from the IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Subsequent Events

The City has evaluated events and transactions for potential recognition or disclosure in the basic financial statements through September 4, 2025, which is the date the financial statements were available to be issued.

Adoption of GASB Pronouncements

During the fiscal year ended April 30, 2025, the County implemented the following GASB Pronouncements:

GASB Statement No. 100: Accounting for Changes and Error Corrections: As of May 1, 2024, the City implemented GASB Statement No. 100. The statement enhances accounting and financial reporting requirements for accounting changes and error correction to provide more understandable, reliable, relevant, consistent, and comparable information. The City adopted this guidance retroactively for the year beginning May 1, 2024.

GASB Statement No. 101: Compensated Absences: As of May 1, 2024, the City implemented GASB Statement No. 101. The statement updates the accounting rules for how state and local governments recognize and measure liabilities for employee absences like vacation, sick leave, and paid time off. The statement focuses on recognizing liabilities for both used but unpaid leave and unused leave that is likely to be used or paid out. It also provides guidance on measuring these liabilities, including the impact of salary-related payments. The City adopted this guidance retroactively for the year beginning May 1, 2024.

Note 2: Stewardship, Compliance and Accountability

Deficit Fund Equity

As of April 30, 2025, the Street Lighting Fund had a deficit fund balance of \$4,777, the Street & Alley Fund had a deficit fund balance of \$38,578, and the City Hall Fund had a deficit fund balance of \$607.

City of Oregon, Illinois

Notes to Financial Statements

Note 3: Cash and Investments

Deposits

As of April 30, 2025, the carrying amount of the City's deposits into checking, savings, money market accounts and certificates of deposit was \$7,394,534 and the bank balance was \$7,447,300. The City's total collateral, including Federal Deposit Insurance and collateral held by a pledging bank's trust department, was \$7,447,300.

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits might not be recovered. The City does not have a deposit policy for custodial credit risk. As of April 30, 2025, the City had \$0 that was exposed to custodial credit risk and was uninsured and uncollateralized. For financial statement purposes, certificates of deposit with maturity dates greater than 90 days are shown as investments.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

Concentration of Credit Risk

The City has no investments in any one issuer that represents 5% or more of the total City's investments.

Note 4: Common Bank Account

Separate bank accounts are not maintained for all City funds; instead, certain funds maintain their cash balances in a common checking account and a common state investment pool account, with the accounting records being maintained to show the portion of the common bank account balance attributable to each participating fund.

Occasionally certain funds participating in the common bank account will incur overdrafts (deficit cash balances) in the account. A deficit in one fund restricts the cash available for use by other funds in the same common bank account. Deficit cash balances are classified as due to other funds in the financial statements. There were no deficit cash fund balances at fiscal year end.

City of Oregon, Illinois

Notes to Financial Statements

Note 5: Restricted Assets

The ordinance authorizing the bond issue of 2021B for \$1,435,000 imposed certain covenants and financial requirements on the City. The bond ordinance requires that all monies held in the proprietary fund be segregated and restricted in separate special reserve accounts, in the priority indicated by the order of the following:

Account	Amount	Purpose
Bond proceeds account of 2021B	The balance of all issued bond proceeds	Moneys in the account shall be used for the finance and refinance of certain sewer repairs, rehabilitation and sewer system replacements and related improvements.
Operation and Maintenance	Sufficient amount to pay all reasonable and necessary costs for the current month	Paying the cost of operation and maintenance of the system.
Bond and Interest	A fraction of the amount sufficient to pay principal and interest maturing during the next twelve months.	Paying principal and interest.
Sinking Fund	1/12 of the amount payable on the next installment date.	Paying of sinking fund installments.
Depreciation	Amount to be adequate and reasonable.	Paying cost of any unusual and extraordinary maintenance, repairs, and/or replacements.
Surplus	All remaining funds after crediting above accounts.	All lawful purposes.

City of Oregon, Illinois

Notes to Financial Statements

Note 5: Restricted Assets (Continued)

The City has established the following accounts to meet the ordinance requirements and to account for the bond proceeds restricted for Waterworks and Sewerage Improvements.

Restricted Cash	Balances 4/30/2025
Restricted assets:	
Operations and Maintenance Account	\$ 85,515
Bond and Interest Account	129,632
Capital Improvement Account	204,167
Depreciation Account	414,004
Total restricted assets	\$ 833,318

The ordinance authorizing the bond issue of 2021A and 2021C for \$1,725,000 and \$280,000 imposed certain covenants and financial requirements on the City. The bond ordinance requires that monies held be segregated and restricted in separate special reserve accounts, in the priority indicated by the order of the following:

Account	Amount	Purpose
Bond and Interest	A fraction of the amount sufficient to pay principal and interest maturing during the next twelve months.	Paying principal and interest.

The City has established the following accounts to meet the ordinance requirements and to account for the bond proceeds restricted.

Restricted Cash	Balances 4/30/2025
Restricted assets:	
Bond and Interest Account	\$ 61,237
Total restricted assets	\$ 61,237

Note 6: Capital Assets

Capital assets, which include buildings and improvements, infrastructure, equipment and vehicles, are reported in the government-wide financial statements. The City defines capital assets as assets with an initial individual cost of more than \$5,000 for equipment and vehicles, \$10,000 for building and improvements, and \$50,000 for infrastructure assets, and an estimated useful life in excess of one year. Such assets are recorded at historical cost if purchased or constructed. Donated or contributed capital assets are recorded at their acquisition value at the date of donation. For those assets for which historical cost is not available, the City has estimated historical cost by using current costs and adjusting for inflation. The cost of normal maintenance and repair that do not add to the value of the asset or materially extend the useful life are not capitalized.

City of Oregon, Illinois

Notes to Financial Statements

Note 6: Capital Assets (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. All capital assets, except construction in progress, are being depreciated using the straight line method over the following useful lives:

Buildings and improvements	20-40 years
Infrastructure	40 years
Equipment and vehicles	5-7 years

The City has elected to record infrastructure assets on a prospective basis.

Capital assets in the governmental fund financial statements are reported as expenditures when incurred.

The governmental activities capital asset activity for the year ended April 30, 2025, is as follows:

<i>Governmental activities</i>	Balance 5/1/2024	Additions	Transfers and Deletions	Balance 4/30/2025
Capital assets, not being depreciated:				
Land	\$ 129,900	\$ 7,500	\$ -	\$ 137,400
Construction in progress	193,773	26,230	(193,773)	26,230
Total capital assets, not being depreciated	323,673	33,730	(193,773)	163,630
Capital assets, being depreciated:				
Buildings and improvements	2,479,790	25,995	193,773	2,699,558
Equipment	977,058	91,383	(89,673)	978,768
Infrastructure	6,017,345	140,481	-	6,157,826
Vehicles	1,236,545	67,290	(77,084)	1,226,751
Total capital assets, being depreciated	10,710,738	325,149	27,016	11,062,903
Accumulated depreciation:				
Buildings and improvements	1,591,842	40,797	-	1,632,639
Equipment	759,566	68,947	(89,673)	738,840
Infrastructure	1,076,132	155,796	-	1,231,928
Vehicles	952,090	94,680	(77,084)	969,686
Total accumulated depreciation	4,379,630	360,220	(166,757)	4,573,093
Total capital assets, being depreciated, net	6,331,108	(35,071)	193,773	6,489,810
Governmental activities capital assets, net	\$ 6,654,781	\$ (1,341)	\$ -	\$ 6,653,440

City of Oregon, Illinois

Notes to Financial Statements

Note 6: Capital Assets (Continued)

Business-type activities capital asset balances and activity for the year ended April 30, 2025, were as follows:

<i>Business-type activities</i>	Balance 5/1/2024	Increases	Transfers/ Deletions	Balance 4/30/2025
Capital assets, not being depreciated:				
Construction in progress	\$ 163,662	\$ 481,793	\$ (127,821)	\$ 517,634
Total capital assets, not being depreciated	163,662	481,793	(127,821)	517,634
Capital assets, being depreciated:				
Buildings and improvements	420,641	100,721	127,821	649,183
Equipment	985,935	38,020	-	1,023,955
Infrastructure	15,454,081	-	-	15,454,081
Vehicles	190,828	-	-	190,828
Total capital assets, being depreciated	17,051,485	138,741	127,821	17,318,047
Accumulated depreciation:				
Buildings and improvements	420,641	5,084	-	425,725
Equipment	962,557	16,538	-	979,095
Infrastructure	2,997,820	392,382	-	3,390,202
Vehicles	190,828	-	-	190,828
Total accumulated depreciation	4,571,846	414,004	-	4,985,850
Total capital assets, being depreciated, net	12,479,639	(275,263)	127,821	12,332,197
Business-type activities capital assets, net	\$ 12,643,301	\$ 206,530	\$ -	\$ 12,849,831

Depreciation expense was charged to function/programs of the primary government as follows:

<i>Governmental activities</i>				
General government			\$	53,199
Public safety				24,658
Public works				278,341
Culture and recreation				4,022
Total			\$	360,220
<i>Business-type activities</i>				
Water and Sewer			\$	414,004

City of Oregon, Illinois

Notes to Financial Statements

Note 7: Retirement Plans

Illinois Municipal Retirement Fund (IMRF)

Plan Description and Benefits

Plan description – The City’s defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The City’s plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF’s pension benefits is provided in the “Benefits Provided” section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Annual Comprehensive Financial Report that includes financial statements, detailed information about the pension plan’s fiduciary net position, and required supplementary information. The report is available for download at <https://www.imrf.org>.

Benefits provided - IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff’s Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 12/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 12/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

City of Oregon, Illinois

Notes to Financial Statements

Note 7: Retirement Plans (Continued)

Regular Personnel (Non-SLEP)

Employees Covered by the Benefit Terms - At the December 31, 2024 valuation date, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	25
Inactive plan member entitled to but not yet receiving benefits	16
Active employees	25
Total	66

Contributions - As set by statute, the City's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rate for calendar year 2024 was 5.83%. For the fiscal year ended April 30, 2025, the City contributed \$96,648 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The City's Net Pension Liability was measured as of December 31, 2024, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2024:

Actuarial cost method	Entry Age Normal
Asset valuation method	Market Value of Assets
Inflation	2.25%
Salary increases	2.85% to 13.75%, including inflation
Investment rate of return	7.25%
Retirement age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2023 valuation according to an experience study from years 2020 to 2022.
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

City of Oregon, Illinois

Notes to Financial Statements

Note 7: Retirement Plans (Continued)

Regular Personnel (Non-SLEP) (Continued)

The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2024:

Asset Class	Portfolio Target Percentage	Return 12/31/2024	Projected Returns/Risk	
			One Year Arithmetic	Ten Year Geometric
Equities	33.5 %	19.02 %	5.70 %	4.35 %
International equity	18.0 %	6.35 %	7.10 %	5.40 %
Fixed income	24.5 %	3.14 %	5.30 %	5.20 %
Real estate	10.5 %	2.25 %	7.30 %	6.40 %
Alternatives	12.5 %	6.72 %		
Private equity		N/A	10.00 %	6.25 %
Hedge funds		N/A	N/A	N/A
Commodities		N/A	6.05 %	4.85 %
Cash equivalents	1.0 %	5.57 %	3.60 %	3.60 %

Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

City of Oregon, Illinois

Notes to Financial Statements

Note 7: Retirement Plans (Continued)

Regular Personnel (Non-SLEP) (Continued)

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 4.08%, and the resulting single discount rate is 7.25%.

Changes in Net Pension Liability

	Total Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (Asset) (A) - (B)
Balances at January 1, 2024	\$ 7,780,077	\$ 7,608,638	\$ 171,439
Changes for the year:			
Service cost	138,433	-	138,433
Interest on the total pension liability	552,928	-	552,928
Differences between expected and actual experience of the total pension liability	(21,226)	-	(21,226)
Contributions - employer	-	97,785	(97,785)
Contributions - employees	-	75,478	(75,478)
Net investment income	-	769,674	(769,674)
Benefit payments, including refunds of employee contributions	(445,396)	(445,396)	-
Other (net transfer)	-	(232,719)	232,719
Net changes	224,739	264,822	(40,083)
Balances at December 31, 2024	\$ 8,004,816	\$ 7,873,460	\$ 131,356

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.25 percent, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.25%)	Current Discount (7.25%)	1% Higher (8.25%)
Net pension liability (asset)	\$ 961,982	\$ 131,356	\$ (529,797)

City of Oregon, Illinois

Notes to Financial Statements

Note 7: Retirement Plans (Continued)

Regular Personnel (Non-SLEP) (Continued)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - For year ended April 30, 2025, the City recognized pension expense (income) of \$253,344. At April 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflow of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Difference between expected and actual experience	\$ 54,543	\$ 210,521
Changes in assumptions	-	5,211
Net difference between projected and actual earnings on pension plan investments	164,768	-
Total deferred amounts to be recognized in pension expense in future periods	219,311	215,732
Pension contributions subsequent to the measurement date	30,837	-
Total deferred amounts related to pensions	\$ 250,148	\$ 215,732

The City reported \$30,837 as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the measurement period ending April 30, 2026.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending April 30	Net Deferred Outflows (Inflows) of Resources
2026	\$ 40,662
2027	172,134
2028	(161,046)
2029	(48,171)
Total	\$ 3,579

City of Oregon, Illinois

Notes to Financial Statements

Note 8: Long-Term Debt

Direct Borrowings - Notes Payable

Governmental Activities

On February 12, 2016, the City obtained a line of credit of \$140,000 at 3.10% interest from The National Bank & Trust Company to fund the utility installation on vacant lots. The balance of the loan on April 30, 2016 was \$102,202. The note is payable in monthly interest only payments of \$264 through August 12, 2016. After August 12, 2016, the note will convert to a fully amortizing loan on the outstanding principal balance with quarterly principal and interest payments beginning November 12, 2016 of \$4,071. This note was refunded in August 2021 by the First Midwest Bank note.

On June 2, 2020, the City borrowed \$35,112 at 2.00% interest from Stillman Bank for a squad car. The note is payable in monthly installments of \$616 and matures on June 2, 2025. The debt service of the monthly installments is paid from the City's Police Fund.

On August 12, 2021, the City borrowed \$35,507 at 3.10% interest from First Midwest Bank to refund the remaining balance on the loan with The National Bank & Trust Company. The funds were originally used for the utility installation on vacant lots. The note is payable in monthly installments of \$1,926 and matures on August 12, 2026 and is paid from the City's Road & Bridge Fund.

On September 29, 2021, the City borrowed \$82,000 at 1.50% interest from Stillman Bank to purchase a plow truck. The note is payable in monthly installments of \$1,420 and matures on September 30, 2026 and is paid from the City's Street & Alley Fund.

IEPA Loan and General Obligation Bonds

Governmental Activities

In fiscal year 2021, the City issued the Series 2021A Bond with a principal balance of \$1,725,000 and a bond premium of \$96,328. The bond matures on December 1, 2040, and the bonds due on or after December 1, 2031 are subject to redemption prior to maturity on any date on December 1, 2030 and thereafter. The proceeds were used to refund notes payable for 2nd street property and street reconstruction. The debt service is paid from the City's Road & Bridge Fund.

The City has pledged sales tax revenue and net operating income of water and sewer activities for the repayment of the Alternate Revenue Source, Series 2021A of 1.25 times annual principal and interest payments. The total principal and interest remaining to be paid on the bonds as of April 30, 2025 is \$1,773,380. During April 30, 2025, the principal and interest paid was \$92,920. The City has complied with bond requirements of Section 15 of the Debt Reform Act and Bond Ordinance for April 30, 2025.

In fiscal year 2021, the City issued the Series 2021C Bond with a principal balance of \$280,000. The bond matures on December 1, 2029 and are not subject to redemption prior to maturity. The proceeds were used to refund notes payable for City Hall roof replacement. The debt service is paid from the City's City Hall Fund.

City of Oregon, Illinois

Notes to Financial Statements

Note 8: Long-Term Debt (Continued)

IEPA Loan and General Obligation Bonds (Continued)

Governmental Activities (Continued)

The City has pledged income tax revenue for the repayment of the Alternate Revenue Source, Series 2021C of 1.25 times annual principal and interest payments. The total principal and interest remaining to be paid on the bonds as of April 30, 2025 is \$166,210. During April 30, 2025, the principal and interest paid was \$31,090. The City has complied with bond requirements of Section 15 of the Debt Reform Act and Bond Ordinance for April 30, 2025.

Business-type Activities

On October 19, 2009, the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section for the wastewater treatment plant upgrade. The note is non-interest bearing. The term of the loan is for 20 years with semi-annual repayments. The total amount drawn on the IEPA loan amount was \$2,814,141. The debt service is paid from the City's Water and Sewer Fund.

In fiscal year 2018, construction began on the drinking water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$2,600,035 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.64%. The loan funded the construction of three new well houses. The note has an interest rate of 1.64% with payments semi-annually. The total amount drawn on the IEPA loan amount was \$2,691,393 (which included interest capitalized of \$20,644) as of April 30, 2025. The IEPA forgave \$750,000 of this debt in fiscal year 2019 upon finalization of the loan amount. The debt service is paid from the City's Water and Sewer Fund.

In fiscal year 2020, construction began on the clean water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$1,949,990 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.00% to be paid semi-annually. The total amount drawn on the IEPA loan amount was \$1,852,670 (which included interest capitalized of \$8,256) as of April 30, 2025. The IEPA forgave \$584,997 of this debt in fiscal year 2020 upon finalization of the loan amount. The debt service is paid from the City's Water and Sewer Fund.

In fiscal year 2020, construction began on the drinking water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$2,023,601 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.00% to be paid semi-annually. The total amount drawn on the IEPA loan amount was \$1,967,262 (which included interest capitalized of \$1,410) as of April 30, 2025. The IEPA forgave \$1,500,000 of this debt in fiscal year 2020 upon finalization of the loan amount. The debt service is paid from the City's Water and Sewer Fund.

In fiscal year 2021, the City issued the Series 2021B Bond with a principal balance of \$1,435,000. The bond matures on December 1, 2027 and is not subject to redemption prior to maturity. The proceeds were used to refund the 2013 G.O. Bond. The debt service is paid from the City's Water and Sewer Fund.

City of Oregon, Illinois

Notes to Financial Statements

Note 8: Long-Term Debt (Continued)

IEPA Loan and General Obligation Bonds (Continued)

Business-type Activities (Continued)

The City has pledged sales tax revenue and net operating income of water and sewer activities for the repayment of the Alternate Revenue Source, Series 2021B of 1.25 times annual principal and interest payments. The total principal and interest remaining to be paid on the bonds as of April 30, 2025 is \$811,831. During April 30, 2025, the principal and interest paid was \$302,034. The City has complied with bond requirements of Section 15 of the Debt Reform Act and Bond Ordinance for April 30, 2025.

In fiscal year 2022, construction began on the drinking water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$812,150 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.01% to be paid semi-annually. The total amount drawn on the IEPA loan amount was \$812,150 (which included interest capitalized of \$284) as of April 30, 2025. The IEPA forgave \$400,000 of this debt in fiscal year 2022 upon finalization of the loan amount. The debt service is paid from the City's Water and Sewer Fund.

In fiscal year 2022, construction began on the drinking water project and the City entered into a loan agreement with the Illinois Environmental Protection Agency Bureau of Water Infrastructure Financial Assistance Section. The project was to be financed with up to a \$1,362,595 Illinois Environmental Protection Agency loan with a term of 20 years and an interest rate of 1.50% to be paid semi-annually. The total amount drawn on the IEPA loan amount was \$1,362,595 (which included interest capitalized of \$2,357) as of April 30, 2025. The IEPA forgave \$773,124 of this debt in fiscal year 2022 upon finalization of the loan amount. The debt service is paid from the City's Water and Sewer Fund.

Annual debt service requirements to maturity are as follows:

Governmental Activities:	Notes Payable		2021 Alternate Revenue Source Notes Payable	
	Principal	Interest	Principal	
2026	\$ 24,847	\$ 513	\$ 110,000	\$ 36,970
2027	10,878	71	110,000	35,870
2028	-	-	110,000	34,770
2029	-	-	115,000	33,670
2030	-	-	115,000	32,060
2031 - 2035	-	-	425,000	127,650
2036 - 2040	-	-	485,000	60,450
2041 - 2042	-	-	105,000	3,150
Totals	\$ 35,725	\$ 584	\$ 1,575,000	\$ 364,590

City of Oregon, Illinois

Notes to Financial Statements

Note 8: Long-Term Debt (Continued)

<i>Business-Type Activities:</i>	IEPA Loans Proprietary		2013 and 2021 Alternate Alternate Revenue Source Bonds Payable	
	Principal	Interest	Principal	
2026	\$ 323,514	\$ 35,769	\$ 300,000	\$ 11,117
2027	373,341	44,319	300,000	7,427
2028	376,385	41,273	190,000	3,287
2029	379,474	38,185	-	-
2030	382,608	35,054	-	-
2031 - 2035	1,379,436	126,716	-	-
2036 - 2040	1,142,527	42,962	-	-
2041 - 2042	117,887	989	-	-
Totals	\$ 4,475,172	\$ 365,267	\$ 790,000	\$ 21,831

The changes in long-term liabilities for the year ended April 30, 2025 are as follows:

<i>Governmental Activities</i>	Balance 5/1/2024	Additions	Deletions	Balance 4/30/2025	Amounts due Within One Year
2021 note payable	\$ 7,912	\$ -	\$ 7,297	\$ 615	\$ 615
2021A Bond	1,490,000	-	75,000	1,415,000	80,000
2021A Bond Premium	77,445	-	7,041	70,404	6,893
2021C Bond	190,000	-	30,000	160,000	30,000
2022 note payable	40,411	-	16,542	23,869	16,795
2022 note payable	18,449	-	7,208	11,241	7,437
Compensated absences	329,480	17,523	-	347,003	-
Totals	\$ 2,153,697	\$ 17,523	\$ 143,088	\$ 2,028,132	\$ 141,740

<i>Business-Type Activities</i>	Balance 5/1/2024	Additions	Deletions	Balance 4/30/2025	Amounts due Within One Year
2010 IEPA loan	\$ 1,018,756	\$ -	\$ 145,537	\$ 873,219	\$ 145,536
2018 IEPA loan	1,455,122	-	93,266	1,361,856	47,207
2019 IEPA loan	1,066,649	-	59,769	1,006,880	60,368
2019 IEPA loan	395,576	-	22,166	373,410	22,388
2021B Bond	1,085,000	-	295,000	790,000	300,000
2022 IEPA loan	533,440	-	27,768	505,672	28,187
2022 IEPA loan	373,764	-	19,629	354,135	19,828
Compensated absences	69,851	7,007	-	76,858	-
Totals	\$ 5,998,158	\$ 7,007	\$ 663,135	\$ 5,342,030	\$ 623,514

City of Oregon, Illinois

Notes to Financial Statements

Note 8: Long-Term Debt (Continued)

The Road and Bridge Fund, City Hall Capital Improvements Fund, and Police Fund are typically used to pay the debt relating to the governmental activities.

The City is subject to a debt limitation of 8.625% of its assessed valuation of \$64,506,893. As of April 30, 2025, the City had \$5,563,720 remaining legal debt margin.

Note 9: Compensated Absences

The City follows the policy of allowing unused sick days to accumulate up to a maximum of 240 days. Unused sick days are not payable to an employee upon termination, except for employees employed over 20 years. However, for those not employed over 20 years, the unused days are added to an employee's retirement benefits upon retirement. Unused vacation days may be carried over to the next year only upon approval by the City Council. The liability related to accrued compensated absences is recorded in the basic financial statements.

Note 10: Commitments

Construction commitment. The City has no active construction commitments as of April 30, 2025.

Note 11: Interfund Receivables and Payables

As of April 30, 2025, there were no interfund receivables or payables between any of the City's funds.

Note 12: Transfers

Below are the interfund transfers as of April 30, 2025:

	Operating Transfers In	Operating Transfers Out
Major Funds:		
General Fund	\$ -	\$ 1,737,845
Water and Sewer Fund	49,994	-
Police Fund	555,000	-
Street & Alley Fund	579,000	-
Economic Development Fund	122,740	-
Group Insurance Fund	244,000	26,000
IMRF Fund	12,311	-
Total Major Funds	1,563,045	1,763,845
Nonmajor Governmental Funds - Nonmajor Funds	313,579	112,779
Total all funds	\$ 1,876,624	\$ 1,876,624

City of Oregon, Illinois

Notes to Financial Statements

Note 12: Transfers (Continued)

The purpose of these transfers was to subsidize the costs provided by the various funds shown above to the General Fund. The Water & Sewer Fund, Police Fund, Street and Alley Fund, Economic Development Fund, City Group Insurance Fund, IMRF Fund, and some Non Major Funds do not have a large enough tax levy to support the expenditures within the funds.

Note 13: Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In order to handle such risks of loss, the City purchases insurance coverage through the Illinois Municipal League Risk Management Association and self insures for unemployment insurance purposes (See Note 14). The deductibles in effect through these policies as of April 30, 2025 vary with the type of coverage and risk involved. The amounts of settlements have not exceeded insurance coverage for any of the past three years. Potentially, the City could be assessed additional premiums for its share of any losses of the insurance pool. Historically, the City has not been assessed any additional premiums.

Note 14: Self Insurance Plan

The City is self-insured for unemployment insurance. The City is therefore liable to the State for any payments made to any of its former employees claiming unemployment benefits. For the year ended April 30, 2025, there were no payments made for unemployment benefit claims.

Note 15: Asset Retirement Obligations

The Governmental Accounting Standards Board (GASB) issued Statement No. 83, *Certain Asset Retirement Obligations*, which addresses accounting and financial reporting for legally enforceable liabilities associated with the retirement of tangible capital assets. The City has evaluated the applicability of this standard to its operations.

As of the fiscal year ended April 30, 2025, the City does not have any legally enforceable asset retirement obligations that meet the criteria outlined in GASB Statement No. 83. Specifically, the City does not operate facilities or hold assets that require retirement activities under federal, state, or local laws, regulations, or contracts. Accordingly, no liability or related deferred outflows of resources have been recognized in the accompanying financial statements.

Management will continue to monitor the City's operations and regulatory environment for any future developments that may result in the recognition of asset retirement obligations under this standard.

City of Oregon, Illinois

Notes to Financial Statements

Note 16: Impact of Pending Accounting Principles

GASB Statement No. 102, *Certain Risk Disclosures*, requires governments to disclose essential information about risks related to vulnerabilities due to certain concentrations or constraints. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024. The City has not determined the effect of this Statement.

GASB Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025. The City has not determined the effect of this Statement.

GASB Statement No. 104, *Disclosures in Certain Capital Assets*, mandates the disclosure of specific types of capital assets, including lease, intangible, subscription, and assets held for sale, in the capital asset note disclosures. This aims to enhance consistency and comparability in financial reporting among governments. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025. The City has not determined the effect of this Statement.

Note 17: Accounting Changes and Error Corrections

During fiscal year 2025, the City implemented GASB Statement No. 100 related to Accounting Changes and Error Corrections. The City also implemented GASB Statement No. 101 related to Compensated Absences. The beginning balances of the Governmental Activities, Business-Type Activities, and Water/Sewer Fund were restated due to the change in accounting principle related to compensated absences.

	Governmental Activities	Water/Sewer Fund	Business-Type Activities
4/30/2024, as previously reported	\$ 9,575,554	\$ 9,622,113	\$ 9,622,113
Change in accounting principle (GASB 101)	(98,341)	(38,343)	(38,343)
4/30/2024, as restated	\$ 9,477,213	\$ 9,583,770	\$ 9,583,770

Note 18: Subsequent Event

In July 2025, the City entered into an agreement for the purchase of real estate at 309 S. 1st St. for the amount of \$375,000 to be funded by the City's TIF Fund.

Required Supplementary Information

City of Oregon, Illinois
Multyear Schedule of Changes in the Net Pension
Liability and Related Ratios
Illinois Municipal Retirement Fund
Last Ten Calendar Years

<i>IMRF Regular Plan</i>	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Calendar year ending December 31										
Total pension liability:										
Service cost	\$ 138,433	\$ 115,752	\$ 127,815	\$ 115,923	\$ 122,894	\$ 114,155	\$ 112,530	\$ 125,356	\$ 110,996	\$ 117,175
Interest on total pension liability	552,928	562,511	543,220	520,862	508,888	485,833	441,631	444,799	394,726	380,957
Differences between expected and actual experience of the total pension liability	(21,226)	(336,666)	85,355	105,689	53,013	88,653	367,244	(121,860)	459,731	(41,767)
Assumption changes	-	(9,027)	-	-	(110,510)	-	199,840	(211,471)	(8,563)	7,653
Benefit payments, including refunds of employee contributions	(445,396)	(506,779)	(461,761)	(418,326)	(392,961)	(357,055)	(261,579)	(283,739)	(323,155)	(217,498)
Net change in total pension liability	224,739	(174,209)	294,629	324,148	181,324	331,586	859,666	(46,915)	633,735	246,520
Total pension liability, beginning	7,780,077	7,954,286	7,659,657	7,335,509	7,154,185	6,822,599	5,962,933	6,009,848	5,376,113	5,129,593
Total pension liability, ending (a)	8,004,816	7,780,077	7,954,286	7,659,657	7,335,509	7,154,185	6,822,599	5,962,933	6,009,848	5,376,113
Plan fiduciary net position:										
Contributions - employer	97,785	88,756	117,439	141,897	106,179	162,027	139,509	122,491	132,126	154,052
Contributions - employees	75,478	68,509	68,190	63,159	58,412	57,434	57,126	52,849	53,904	47,449
Net investment income	769,674	804,929	(1,088,800)	1,283,828	961,002	1,105,925	(319,485)	906,177	334,640	23,985
Benefit payments, including refunds of employee contributions	(445,396)	(506,779)	(461,761)	(418,326)	(392,961)	(357,055)	(261,579)	(283,739)	(323,155)	(217,498)
Other (net transfers)	(232,719)	(91,812)	30,493	11,933	44,922	1,465	129,216	(90,308)	326,411	(39,520)
Net change in plan fiduciary net position	264,822	363,603	(1,334,439)	1,082,491	777,554	969,796	(255,213)	707,470	523,926	(31,532)
Plan net position, beginning	7,608,638	7,245,035	8,579,474	7,496,983	6,719,429	5,749,633	6,004,846	5,297,376	4,773,450	4,804,982
Plan net position, ending (b)	\$ 7,873,460	\$ 7,608,638	\$ 7,245,035	\$ 8,579,474	\$ 7,496,983	\$ 6,719,429	\$ 5,749,633	\$ 6,004,846	\$ 5,297,376	\$ 4,773,450
Net pension liability (asset) - Ending (a) - (b)	\$ 131,356	\$ 171,439	\$ 709,251	\$ (919,817)	\$ (161,474)	\$ 434,756	\$ 1,072,966	\$ (41,913)	\$ 712,472	\$ 602,663
Plan fiduciary net position as a percentage of the total pension liability	98.36 %	97.80 %	91.08 %	112.01 %	102.20 %	93.92 %	84.27 %	100.70 %	88.14 %	88.79 %
Covered valuation payroll	1,677,278	1,522,416	1,515,344	1,403,534	1,298,032	1,276,301	1,269,465	1,174,412	1,197,874	1,054,432
Net pension liability as a percentage of covered valuation payroll	7.83 %	11.26 %	46.80 %	(65.54)%	(12.44)%	34.06 %	84.52 %	(3.57)%	59.48 %	57.16 %

City of Oregon, Illinois
Multiyear Schedule of IMRF Contributions
Illinois Municipal Retirement Fund
Last Ten Fiscal Years

Fiscal Year Ending April 30	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contributions as a Percentage of Covered Valuation Payroll
2025	\$ 96,648	\$ 96,648	\$ -	\$ 1,687,468	5.73 %
2024	92,080	92,080	-	1,579,416	5.83 %
2023	117,439	117,439	-	1,515,344	7.75 %
2022	141,897	141,897	-	1,403,534	10.11 %
2021	136,942	106,179	30,763	1,298,032	8.18 %
2020	94,957	162,027	(67,070)	1,276,301	12.70 %
2019	132,024	139,509	(7,485)	1,269,465	10.99 %
2018	122,491	122,491	-	1,174,412	10.43 %
2017	132,126	132,126	-	1,197,874	11.03 %
2016	142,756	142,756	-	1,072,120	13.32 %

* Estimated based on 5.83% 2024 contribution rate, 5.52% 2025 calendar year contribution rate and covered payroll of \$1,687,468.

City of Oregon, Illinois

Schedule of Revenues and Expenditures

Compared with Budget

Year Ended April 30, 2025	General Fund		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Intergovernmental			
State Income Tax	\$ 580,000	\$ 642,725	\$ 62,725
State Replacement Tax	160,000	97,713	(62,287)
Local Sales Tax	130,000	94,318	(35,682)
Utilities Tax	70,000	68,437	(1,563)
Communications Utilities	41,000	37,909	(3,091)
Video Gaming Tax	190,000	226,938	36,938
State Sales Tax	673,000	741,507	68,507
Cannabis Tax	5,500	5,589	89
Property Tax	165,672	-	(165,672)
ARPA Funds	-	70,278	70,278
	2,015,172	1,985,414	(29,758)
Intergovernmental:			
Use of money and property:			
Interest on investments	40,000	48,074	8,074
Miscellaneous revenues:			
Miscellaneous	20,700	76,297	55,597
Licenses and permits:			
Liquor license	25,000	24,925	(75)
Licenses and permits	2,800	3,648	848
	27,800	28,573	773
Total revenues	2,103,672	2,138,358	34,686
Expenditures:			
General government:			
Personnel services:			
Salaries-city officials	202,200	175,379	26,821
Salary-clerk/treasurer	27,500	27,059	441
	229,700	202,438	27,262
Contractual services:			
Dues	2,500	2,065	435
Legal service	35,000	23,682	11,318
Printing and publishing	2,000	1,207	793
Travel and training-council	2,500	441	2,059
Travel and training-clerk's office	2,500	2,145	355
Engineering services	29,500	17,850	11,650
Telephone	13,000	9,251	3,749
City Hall clock maintenance	700	720	(20)
Gas	500	-	500
	88,200	57,361	30,839

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget (Continued)

Year Ended April 30, 2025	General Fund		
	Original and Final Budget	Actual	Variance with Final Budget
Commodities:			
Office supplies and postage	\$ 3,000	\$ 18,737	\$ (15,737)
Gas and oil	1,000	3,278	(2,278)
	4,000	22,015	(18,015)
Miscellaneous	179,632	116,640	62,992
Equipment and maintenance:			
Purchase equipment	100,000	39,769	60,231
Total expenditures	601,532	438,223	163,309
Other financing sources (uses):			
Transfers out	(1,697,319)	(1,737,845)	(40,526)
Total other financing sources (uses)	(1,697,319)	(1,737,845)	(40,526)
Net change in fund balance	<u>\$ (195,179)</u>	(37,710)	<u>\$ 157,469</u>
Fund balance at beginning of year		<u>1,985,797</u>	
Fund balance at end of year		<u>\$ 1,948,087</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget

Year Ended April 30, 2025	Police		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Taxes:			
Property taxes	\$ 256,354	\$ 256,471	\$ 117
Intergovernmental revenues:			
Other Intergovernmental	70,000	70,889	889
Public Welfare	3,000	7,988	4,988
	73,000	78,877	5,877
Police fines	38,040	29,454	(8,586)
Police reports	500	305	(195)
Towing fee	35,000	14,710	(20,290)
Parking fines	6,000	2,530	(3,470)
	79,540	46,999	(32,541)
Miscellaneous	14,100	25,300	11,200
Total revenues	422,994	407,647	(15,347)
Expenditures:			
Public safety and health:			
Personnel services:			
Salaries-police	880,200	815,085	65,115
Contractual services:			
Maintenance-equipment	1,200	42	1,158
Maintenance-vehicles	17,000	20,588	(3,588)
Contractual services	40,000	18,301	21,699
Dues	1,000	370	630
Police	29,536	19,560	9,976
Printing and publishing	1,500	1,499	1
Utilities-telephone	19,000	17,241	1,759
	109,236	77,601	31,635
Commodities:			
Office supplies and postage	2,000	2,725	(725)
Clothing and uniforms	6,800	11,439	(4,639)
Admin towing disbursements	35,000	-	35,000
Gas an oil	30,000	25,414	4,586
	73,800	39,578	34,222
Other miscellaneous expenditures	2,000	3	1,997

City of Oregon, Illinois

Schedule of Revenues and Expenditures

Compared with Budget (Continued)

Year Ended April 30, 2025	Police		
	Original and Final Budget	Actual	Variance with Final Budget
Equipment and maintenance:			
Capital outlay equipment	\$ 44,400	\$ 10,280	\$ 34,120
Capital outlay vehicles	7,500	-	7,500
Office equipment	5,700	3,015	2,685
Capital outlay	-	38,528	(38,528)
	57,600	51,823	5,777
Debt Service:			
Principal	-	7,298	(7,298)
Interest	-	93	(93)
	-	7,391	(7,391)
Total expenditures	1,122,836	991,481	131,355
Other financing sources (uses):			
Transfers in	691,442	555,000	(136,442)
Total other financing sources (uses)	691,442	555,000	(136,442)
Net change in fund balance	<u>\$ (8,400)</u>	(28,834)	<u>\$ (20,434)</u>
Fund balance at beginning of year		<u>31,716</u>	
Fund balance at end of year		<u>\$ 2,882</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget

Year Ended April 30, 2025	Civil Defense		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Miscellaneous revenues:			
Other income	\$ 5,000	\$ 5,215	\$ 215
Total revenues	5,000	5,215	215
Expenditures:			
Public safety and health:			
Telephone	250	3,119	(2,869)
	250	3,119	(2,869)
Commodities:			
Supplies and materials	4,800	5,911	(1,111)
Total expenditures	5,050	9,030	(3,980)
Other financing sources (uses)			
Total other financing sources (uses)	0	0	0
Net change in fund balance	\$ <u>(50)</u>	(3,815)	\$ <u>(3,765)</u>
Fund balance at beginning of year		<u>159,839</u>	
Fund balance at end of year		\$ <u>156,024</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget

Year Ended April 30, 2025	IMRF		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Miscellaneous revenues:			
Property taxes	\$ 99,600	\$ 99,748	\$ 148
State Replacement Tax	24,100	11,829	(12,271)
Total revenues	123,700	111,577	(12,123)
Expenditures:			
General government	109,000	11,025	97,975
Public safety	-	36,952	(36,952)
Public works	-	30,332	(30,332)
Culture and recreation	-	134	(134)
Total expenditures	109,000	78,443	97,707
Other financing sources (uses)			
Transfers in	-	12,311	12,311
Total other financing sources (uses)	0	12,311	12,311
Net change in fund balance	<u>\$ 14,700</u>	45,445	<u>\$ 97,895</u>
Fund balance at beginning of year		<u>447,112</u>	
Fund balance at end of year		<u>\$ 492,557</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget

Year Ended April 30, 2025	Economic Development		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Licenses and permits	\$ 125,000	\$ 40,641	\$ (84,359)
Miscellaneous	27,000	1,374	(25,626)
Total revenues	152,000	42,015	(109,985)
Expenditures:			
General government:			
Economic development	167,000	156,034	10,966
Capital outlay	-	43,905	(43,905)
Total expenditures	167,000	199,939	(32,939)
Other financing sources (uses):			
Transfers in	-	122,740	122,740
Total other financing sources (uses)	-	122,740	122,740
Net change in fund balance	<u>\$ (15,000)</u>	(35,184)	<u>\$ (20,184)</u>
Fund balance at beginning of year		<u>86,248</u>	
Fund balance at end of year		<u>\$ 51,064</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures

Compared with Budget

Year Ended April 30, 2025	Street & Alley		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Taxes:			
Property taxes - corporate	\$ 59,000	\$ 55,382	\$ (3,618)
Utilities Tax	8,100	-	(8,100)
Intergovernmental revenues:			
Other state sources	41,000	3,289	(37,711)
Miscellaneous	8,300	7,472	(828)
Total revenues	116,400	66,143	(50,257)
Expenditures:			
Streets and public improvements:			
Personnel services-salaries	385,100	369,216	15,884
Contractual services:			
Maintenance-buildings	5,000	5,888	(888)
Maintenance-equipment	8,000	12,444	(4,444)
Maintenance-vehicles	8,000	13,629	(5,629)
Travel and training	2,500	2,851	(351)
Contract labor	80,000	64,729	15,271
Telephone	7,500	10,249	(2,749)
	111,000	109,790	1,210
Commodities:			
Supplies and materials	36,000	57,619	(21,619)
Equipment maintenance materials	15,000	8,175	6,825
Equipment	110,000	24,737	85,263
Gas	23,500	20,393	3,107
	184,500	110,924	73,576
Capital outlay:			
Improvements	-	48,799	(48,799)
Miscellaneous disbursements	10,500	5,554	4,946
Debt Service:			
Principal	-	16,542	(16,542)
Interest	-	500	(500)
	-	17,042	(17,042)
Total expenditures	691,100	661,325	29,775

City of Oregon, Illinois

Schedule of Revenues and Expenditures

Compared with Budget (Continued)

Year Ended April 30, 2025	Street & Alley		
	Original and Final Budget	Actual	Variance with Final Budget
Other financing sources (uses):			
Proceeds from issuance of debt	\$ -	\$ 579,000	\$ 579,000
Total other financing sources (uses)	-	579,000	579,000
Net change in fund balance	<u>\$ (574,700)</u>	(16,182)	<u>\$ 558,518</u>
Fund balance at beginning of year		<u>(22,396)</u>	
Fund balance at end of year		\$ <u>(38,578)</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget

Year Ended April 30, 2025	Motor Fuel		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Intergovernmental revenues:			
Motor fuel tax allotments and other	\$ 160,000	\$ 162,896	\$ 2,896
Use of money and property:			
Interest on investments	5,000	1,696	(3,304)
Total revenues	165,000	164,592	(408)
Expenditures			
Streets and public improvements:			
Contractual services			
Maintenance-grounds	276,000	-	276,000
Engineering	30,000	24,960	5,040
	306,000	24,960	281,040
Total expenditures	306,000	24,960	281,040
Net change in fund balance	<u>\$ (141,000)</u>	139,632	<u>\$ 280,632</u>
Fund balance at beginning of year		<u>620,249</u>	
Fund balance at end of year		<u>\$ 759,881</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget

Year Ended April 30, 2025	Group Insurance		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Taxes:			
Property taxes	\$ 55,223	\$ 55,382	\$ 159
Total revenues	55,223	55,382	159
Expenditures:			
General government:			
Personnel services:			
General government	259,000	39,098	219,902
Public safety	-	131,019	(131,019)
Public works	-	107,549	(107,549)
Culture and recreation	-	475	(475)
Total expenditures	259,000	278,141	(19,141)
Other financing sources (uses):			
Transfers in	-	244,000	244,000
Transfers out	(66,000)	(26,000)	40,000
Total other financing sources (uses)	(66,000)	218,000	284,000
Net change in fund balance	<u>\$ (269,777)</u>	(4,759)	<u>\$ 265,018</u>
Fund balance at beginning of year		<u>84,897</u>	
Fund balance at end of year		<u>\$ 80,138</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget

Year Ended April 30, 2025	Road & Bridge		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Taxes:			
Property taxes	\$ 39,000	\$ 42,822	\$ 3,822
Sales tax	450,000	464,722	14,722
Miscellaneous	237,000	-	(237,000)
Total revenues	726,000	507,544	(218,456)
Expenditures:			
Road and bridge improvements:			
Capital outlay:			
Improvements	-	158,604	(158,604)
Debt service:			
Principal	-	82,207	(82,207)
Interest	-	18,417	(18,417)
Other	427,000	365,936	61,064
Total expenditures	427,000	625,164	(198,164)
Net change in fund balance	<u>\$ 299,000</u>	(117,620)	<u>\$ (416,620)</u>
Fund balance at beginning of year		<u>505,585</u>	
Fund balance at end of year		<u>\$ 387,965</u>	

City of Oregon, Illinois

Schedule of Revenues and Expenditures Compared with Budget

Year Ended April 30, 2025	TIF District		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Taxes:			
Property taxes	\$ 479,884	\$ 480,765	\$ 881
Total revenues	479,884	480,765	881
Expenditures:			
General government	240,000	132,042	107,958
Total expenditures	240,000	132,042	107,958
Net change in fund balance	<u>\$ 239,884</u>	348,723	<u>\$ 108,839</u>
Fund balance at beginning of year		<u>540,540</u>	
Fund balance at end of year		<u>\$ 889,263</u>	

City of Oregon, Illinois

Notes to Required Supplementary Information

Note 1: Basis of Accounting

Annual budgets are adopted for all governmental funds using the modified accrual basis of accounting, which is consistent with generally accepted accounting principles.

Note 2: Excess of Disbursements Over Appropriations

The City's following major funds had expenditures exceeding appropriations for fiscal year 2025: Road & Bridge Fund in the amount of \$198,164, Civil Defense Fund in the amount of \$3,980, Group Insurance Fund in the amount of \$19,141, and Economic Development Fund in the amount of \$32,939.

Note 3: Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2024 Contribution Rate for IMRF*

Valuation date:

Notes: Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

Methods and assumptions used to determine 2024 contribution rates:

Actuarial cost method	Aggregate entry age normal
Amortization method	Level percent of payroll, closed
Remaining amortization period	Non Taxing bodies: 10-year rolling period. Taxing bodies (Regular, SLEP and ECO groups): 19 year closed period until remaining period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 14 years for most employers (five employers were financed over 15 years; one employer was financed over 16 years; two employers were financed over 17 years; one employer was financed over 20; three employers were financed over 23 years; four employers were financed over 24 years and one employer were financed over 25 years).
Asset valuation method	5-year smoothed market; 20% corridor
Wage growth	2.75%
Inflation	2.25%
Salary increases	2.75% to 13.75%, including inflation
Investment rate of return	7.25%
Retirement age	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017 - 2019. For non-disabled retirees, the Pub-2010, Amount-Weighted, below median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.
Mortality	

Other Information:

Notes: There were no benefit changes during the year.

* Based on Valuation Assumptions used in the December 31, 2022 actuarial valuation.

Supplementary Information

City of Oregon, Illinois

Schedule of Revenues and Expenses Compared With Budget

Year Ended April 30, 2025	Water & Sewer		
	Original and Final Budget	Actual	Variance with Final Budget
Operating revenues:			
Charges for services:			
Water - sewer revenues	\$ 1,744,200	\$ 1,740,630	\$ (3,570)
Sale of meters	5,000	710	(4,290)
Turn on fees	2,000	4,244	2,244
Main taps	500	-	(500)
Sewer hook up fees	6,000	100	(5,900)
Water hook up fees	2,000	-	(2,000)
Other	18,500	12,594	(5,906)
	1,778,200	1,758,278	(19,922)
Total operating revenues	1,778,200	1,758,278	(19,922)
Operating expenses:			
Waterworks and sewage:			
Personnel services:			
Salaries	408,500	392,227	16,273
Contractual services - sewer:			
Engineering services	200,000	187,385	12,615
Maintenance	55,100	63,182	(8,082)
Professional services	294,700	240,042	54,658
	549,800	490,609	59,191
Contractual services - water:			
Engineering services	400,000	11,159	388,841
	400,000	11,159	388,841
Commodities - water & sewer			
Office supplies and postage	38,000	48,252	(10,252)
Waterworks and sewerage:			
Miscellaneous:			
Sewer	23,100	3,939	19,161
Water	4,000	2,850	1,150
	27,100	6,789	20,311
Depreciation	-	414,004	(414,004)
Total operating expenses	1,423,400	1,363,040	60,360

City of Oregon, Illinois

Schedule of Revenues and Expenses Compared with Budget (Continued)

Year Ended April 30, 2025	Water & Sewer		
	Original and Final Budget	Actual	Variance with Final Budget
Nonoperating revenue (expenses):			
Interest	\$ 19,000	\$ 4,904	\$ (14,096)
Interest expense	(724,136)	(61,167)	662,969
Total nonoperating revenue (expenses)	(705,136)	(56,263)	648,873
Other financing sources (uses):			
Transfers in	728,000	49,994	(678,006)
Total other financing sources (uses)	728,000	49,994	(678,006)
Change in net position	<u>\$ 377,664</u>	388,969	<u>\$ 11,305</u>
Net position at beginning of year, as restated		<u>9,583,770</u>	
Net position at end of year		<u>\$ 9,972,739</u>	

City of Oregon, Illinois

Combining Balance Sheet - Nonmajor Governmental Funds

<i>April 30, 2025</i>	Street Lighting	Recreation	School Crossing	Tort Liability	Band
Assets					
Cash, deposits and investments	\$ 71	\$ 1	\$ 9,734	\$ 83,388	\$ 7,164
Restricted cash	-	-	-	-	-
Property tax and other receivables, net	27,235	12,005	12,669	164,673	3,038
Prepaid items	-	-	-	66,608	-
Total assets	27,306	12,006	22,403	314,669	10,202
Liabilities, Deferred Inflows of Resources and Fund Balances					
Liabilities:					
Accounts payable	4,848	-	-	2,673	-
Payroll and related	-	-	-	-	-
Total liabilities	4,848	-	-	2,673	-
Deferred inflows of resources					
Deferred revenue - property taxes	27,235	12,005	12,669	164,673	3,038
Total deferred inflows of resources	27,235	12,005	12,669	164,673	3,038
Fund balances:					
Non-spendable	-	-	-	66,608	-
Restricted for:					
General government	-	-	-	80,715	-
Public safety	-	-	9,734	-	-
Culture and recreation	-	1	-	-	7,164
Debt service	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	(4,777)	-	-	-	-
Total fund balances	(4,777)	1	9,734	147,323	7,164
Total liabilities, deferred inflows of resources and fund balances	\$ 27,306	\$ 12,006	\$ 22,403	\$ 314,669	\$ 10,202

City of Oregon, Illinois

Combining Balance Sheet - Nonmajor Governmental Funds (Continued)

<i>April 30, 2025</i>	City Audit	Social Security	Public Health	Coliseum	City Hall
Assets					
Cash, deposits and investments	\$ 87,996	\$ 20,636	\$ 113,258	\$ 90,705	\$ 680
Restricted cash	-	-	-	-	-
Property tax and other receivables, net	-	33,253	22,218	47,503	-
Prepaid items	-	-	-	-	-
Total assets	87,996	53,889	135,476	138,208	680
Liabilities, Deferred Inflows of Resources and Fund Balances					
Liabilities:					
Accounts payable	-	-	26,447	9,254	1,287
Payroll and related	-	-	281	-	-
Total liabilities	-	-	26,728	9,254	1,287
Deferred inflows of resources					
Deferred revenue - property taxes	-	33,253	-	47,503	-
Total deferred inflows of resources	-	33,253	-	47,503	-
Fund balances:					
Non-spendable	-	-	-	-	-
Restricted for:					
General government	87,996	20,636	-	-	-
Public safety	-	-	-	-	-
Culture and recreation	-	-	-	81,451	-
Debt service	-	-	-	-	-
Assigned	-	-	108,748	-	-
Unassigned	-	-	-	-	(607)
Total fund balances	87,996	20,636	108,748	81,451	(607)
Total liabilities, deferred inflows of resources and fund balances	\$ 87,996	\$ 53,889	\$ 135,476	\$ 138,208	\$ 680

City of Oregon, Illinois

Combining Balance Sheet - Nonmajor Governmental Funds (Continued)

<i>April 30, 2025</i>	City Hall Capital Improvements	Farmer's Market	Total
Assets			
Cash, deposits and investments	\$ 60,244	\$ 1,180	\$ 475,057
Restricted cash	13,283	-	13,283
Property tax and other receivables, net	-	-	322,594
Prepaid items	-	-	66,608
Total assets	73,527	1,180	877,542
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	1,440	54	46,003
Payroll and related	-	-	281
Total liabilities	1,440	54	46,284
Deferred inflows of resources			
Deferred revenue - property taxes	-	-	300,376
Total deferred inflows of resources	-	-	300,376
Fund balances:			
Non-spendable	-	-	66,608
Restricted for:			
General government	58,804	1,126	249,277
Public safety	-	-	9,734
Culture and recreation	-	-	88,616
Debt service	13,283	-	13,283
Assigned	-	-	108,748
Unassigned	-	-	(5,384)
Total fund balances	72,087	1,126	\$ 530,882
Total liabilities, deferred inflows of resources and fund balances	\$ 73,527	\$ 1,180	\$ 877,542

City of Oregon, Illinois

Combining Statement of Revenues, Expenditures and Changes In Fund Balances - Nonmajor Governmental Funds

<i>Year Ended April 30, 2025</i>	Street Lighting	Recreation	School Crossing	Tort Liability	Band
Revenues:					
Property taxes	\$ 26,550	\$ 10,197	\$ 10,122	\$ 141,201	\$ 3,335
Licenses and permits	-	-	-	-	-
Charges for services	-	-	-	-	-
Interest	-	-	-	-	-
Miscellaneous	-	-	-	-	-
Total revenues	26,550	10,197	10,122	141,201	3,335
Expenditures:					
Current:					
General government	-	-	-	159,191	-
Public safety	53,548	-	13,392	-	-
Public works	-	-	-	-	-
Culture and recreation	-	10,197	-	-	3,000
Debt service					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
Capital outlay	-	-	-	-	-
Total expenditures	53,548	10,197	13,392	159,191	3,000
Excess (deficiency) of revenues over (under) expenditures	(26,998)	-	(3,270)	(17,990)	335
Other financing sources (uses)					
Transfers in	29,000	-	-	64,800	-
Transfers out	-	-	-	-	-
Total other financing sources (uses)	29,000	-	-	64,800	-
Net change in fund balances	2,002	-	(3,270)	46,810	335
Fund balances, beginning of year	(6,779)	1	13,004	100,513	6,829
Fund balances, end of year	\$ (4,777)	\$ 1	\$ 9,734	\$ 147,323	\$ 7,164

City of Oregon, Illinois

Combining Statement of Revenues, Expenditures and Changes In Fund Balances - Nonmajor Governmental Funds (Continued)

<i>Year Ended April 30, 2025</i>	City Audit	Social Security	Public Health	Coliseum	City Hall
Revenues:					
Property taxes	\$ 14,752	\$ 56,529	\$ -	\$ 40,118	\$ -
Licenses and permits	-	-	20,805	-	-
Charges for services	-	-	308,584	-	-
Interest	-	-	280	-	-
Miscellaneous	-	-	229	-	-
Total revenues	14,752	56,529	329,898	40,118	-
Expenditures:					
Current:					
General government	21,500	13,300	-	-	23,343
Public safety	-	-	342,705	-	-
Public works	-	36,588	-	-	-
Culture and recreation	-	162	-	25,324	-
Debt service					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
Capital outlay	-	-	18,491	6,018	-
Total expenditures	21,500	50,050	361,196	31,342	23,343
Excess (deficiency) of revenues over (under) expenditures	(6,748)	6,479	(31,298)	8,776	(23,343)
Other financing sources (uses)					
Transfers in	-	-	-	-	47,000
Transfers out	-	-	-	-	(112,779)
Total other financing sources (uses)	-	-	-	-	(65,779)
Net change in fund balances	(6,748)	6,479	(31,298)	8,776	(89,122)
Fund balances, beginning of year	94,744	14,157	140,046	72,675	88,515
Fund balances, end of year	\$ 87,996	\$ 20,636	\$ 108,748	\$ 81,451	\$ (607)

City of Oregon, Illinois

Combining Statement of Revenues, Expenditures and Changes In Fund Balances - Nonmajor Governmental Funds (Continued)

<i>Year Ended April 30, 2025</i>	City Hall Capital Improvements	Farmer's Market	Total
Revenues:			
Property taxes	\$ -	\$ -	\$ 302,804
Licenses and permits	-	-	20,805
Charges for services	-	-	308,584
Interest	-	-	280
Miscellaneous	-	684	913
Total revenues	-	684	633,386
Expenditures:			
Current:			
General government	4,552	956	222,842
Public safety	-	-	409,645
Public works	-	-	36,588
Culture and recreation	-	-	38,683
Debt service			
Principal	30,000	-	30,000
Interest	1,090	-	1,090
Capital outlay	28,477	-	52,986
Total expenditures	64,119	956	791,834
Excess (deficiency) of revenues over (under) expenditures	(64,119)	(272)	(158,448)
Other financing sources (uses)			
Transfers in	172,779	-	313,579
Transfers out	-	-	(112,779)
Total other financing sources (uses)	172,779	-	200,800
Net change in fund balances	108,660	(272)	42,352
Fund balances, beginning of year	(36,573)	1,398	488,530
Fund balances, end of year	\$ 72,087	\$ 1,126	\$ 530,882

City of Oregon, Illinois

Schedule of Tort Expenditures

Year Ended April 30, 2025

Insurance	\$	96,072
Salaries		32,400
Miscellaneous		30,719
Total	\$	159,191

Other Information

City of Oregon, Illinois

Schedule of Long-Term Debt - Business-type Activities

	2010 - L172832		2022 - L175809		2018 - L175296		2019 - L174369	
	IEPA Loan Payable		IEPA Loan Payable		IEPA Loan Payable		IEPA Loan Payable	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 145,536	\$ -	\$ 19,828	\$ 3,526	\$ 47,207	\$ 11,167	\$ 60,368	\$ 9,918
2027	145,536	-	20,029	3,326	95,579	21,170	60,974	9,314
2028	145,536	-	20,231	3,123	97,153	19,596	61,584	8,702
2029	145,536	-	20,436	2,918	98,753	17,996	62,202	8,085
2030	145,536	-	20,644	2,712	100,380	16,370	62,825	7,461
2031	145,539	-	20,852	2,502	102,032	14,717	63,456	6,831
2032	-	-	21,063	2,291	103,712	13,037	64,092	6,195
2033	-	-	21,277	2,078	105,420	11,329	64,734	5,552
2034	-	-	21,492	1,862	107,156	9,593	65,383	4,903
2035	-	-	21,710	1,645	108,921	7,829	66,039	4,248
2036	-	-	21,929	1,425	110,714	6,035	66,700	3,586
2037	-	-	22,152	1,203	112,538	4,211	67,370	2,918
2038	-	-	22,376	979	114,391	2,359	68,044	2,242
2039	-	-	22,603	753	57,900	475	68,727	1,559
2040	-	-	22,831	523	-	-	69,415	870
2041	-	-	23,062	292	-	-	34,967	175
2042	-	-	11,620	59	-	-	-	-
2043	-	-	-	-	-	-	-	-
2044	-	-	-	-	-	-	-	-
Totals	\$ 873,219	\$ 0	\$ 354,135	\$ 31,217	\$ 1,361,856	\$ 155,884	\$ 1,006,880	\$ 82,559

City of Oregon, Illinois

Schedule of Long-Term Debt - Business-type Activities (Continued)

	2019 - L175543 IEPA Loan Payable		Series 2021B Bonds Payable		2022 - L175671 IEPA Loan Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 22,388	\$ 3,678	\$ 300,000	\$ 11,117	\$ 28,187	\$ 7,480
2027	22,612	3,454	300,000	7,427	28,611	7,055
2028	22,839	3,227	190,000	3,287	29,042	6,625
2029	23,068	2,998	-	-	29,479	6,188
2030	23,300	2,767	-	-	29,923	5,744
2031	23,533	2,533	-	-	30,373	5,293
2032	23,769	2,297	-	-	30,831	4,835
2033	24,008	2,060	-	-	31,295	4,371
2034	24,248	1,818	-	-	31,766	3,900
2035	24,491	1,575	-	-	32,244	3,422
2036	24,736	1,330	-	-	32,730	2,936
2037	24,984	1,082	-	-	33,222	2,444
2038	25,235	831	-	-	33,722	1,944
2039	25,488	578	-	-	34,230	1,436
2040	25,744	323	-	-	34,746	920
2041	12,967	65	-	-	35,271	398
2042	-	-	-	-	-	-
2043	-	-	-	-	-	-
2044	-	-	-	-	-	-
Totals	\$ 373,410	\$ 30,616	\$ 790,000	\$ 21,831	\$ 505,672	\$ 64,991

City of Oregon, Illinois

Schedule of Assessed Valuations, Rates, Extensions and Collections

Fund	2024 Levy		2023 Levy		2022 Levy	
	Rate	Extended	Rate	Extended	Rate	Extended
General	0.27320 %	\$ 176,233	0.28725 %	\$ 165,672	0.31095 %	\$ 165,671
Police protection	0.41238	266,014	0.34873	201,131	0.32418	172,720
Recreation	0.01861	12,005	0.01739	10,030	0.01882	10,027
Coliseum	0.07364	47,503	0.06928	39,957	0.07318	38,990
Illinois Municipal Retirement	0.09819	63,339	0.17269	99,599	0.18694	99,600
Audit	-	-	0.02529	14,586	0.02738	14,588
Liability insurance	0.25528	164,673	0.24458	141,062	0.26476	141,062
Social security	0.05155	33,253	0.09774	56,372	0.10580	56,369
Band	0.00471	3,038	0.00549	3,166	0.00594	3,165
Street Lightning	0.04222	27,235	0.04575	26,386	0.04952	26,384
School Crossing Guard	0.01964	12,669	0.01726	9,955	0.01868	9,953
Totals	1.24942	\$ 805,962	1.33145	\$ 767,916	1.38615	\$ 738,529
Valuations		\$ 64,506,893		\$ 57,675,174		\$ 53,279,128
Collections		\$ 0		\$ 1,293,374		\$ 1,150,151

Included in the collections is the City's share of Road & Bridge & TIF property taxes.

City of Oregon, Illinois

Schedule of Information Required by Alternate Revenue Source Bonds

Insurer	Coverage Period From/To	Coverage/ Amount
Illinois Municipal League Insurance Company	1/1/25-12/31/25	Crime - Forgery/ Theft/ Computer Fraud/Employee Dishonesty \$100,000 - each occurrence
Illinois Municipal Insurance Company	1/1/25-12/31/25	General Liability \$1,000,000 - each occurrence
Illinois Municipal League Insurance Company	1/1/25-12/31/25	Umbrella \$8,000,000 - each occurrence
Illinois Municipal League Insurance Company	1/1/25-12/31/25	Automobile Liability & Uninsured Motorist \$1,000,000 & \$300,000
Illinois Municipal League Risk Fund	1/1/25-12/31/25	Worker's Compensation/Statutory
Illinois Municipal League Insurance Company	1/1/25-12/31/25	Property & Inland Marine \$250,000,000 - each occurrence & \$50,000 - extra expense

Compliance

Independent Accountant's Report on Compliance with State of Illinois Public Act 85-1142

Honorable Mayor and Members of the City Council
City of Oregon, Illinois
Oregon, Illinois

We have examined management's assertion that the City of Oregon, Illinois, (the "City") complied with the provisions of subsection (q) of the Illinois Compiled Statutes 65 (ILCS) 5/11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended April 30, 2025. The City's management is responsible for its assertion. Our responsibility is to express an opinion on management's assertion about the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the management's assertion about compliance with the specified requirements is fairly stated, in all material respects. An examination involves performing procedures to obtain evidence about whether management's assertion is fairly stated, in all material respects. The nature, timing, and extent of the procedures selected depends on our judgment, including an assessment of the risks of material misstatement of management's assertion, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the City's compliance with the specified requirements.

In our opinion the City of Oregon, Illinois, complied, in all material respects, with the provisions of subsection (q) of the Illinois Compiled Statutes (ILCS) 5/11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended April 30, 2025.

This report is intended solely for the information and use of the Mayor and Members of the City Council, management of the City, the Illinois State Comptroller's Office and the joint review boards and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Wipfli LLP".

Wipfli LLP
Sterling, Illinois

September 4, 2025

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and Members of the City Council
City of Oregon, Illinois
Oregon, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the basic financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of City of Oregon, Illinois, as of and for the year ended April 30, 2025 and the related notes to the basic financial statements, which collectively comprise the City of Oregon, Illinois' basic financial statements, and have issued our report thereon dated September 4, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the basic financial statements, we considered City of Oregon, Illinois' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Oregon, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of City of Oregon, Illinois' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies in internal control, such that there is reasonable possibility that a material misstatement of City of Oregon, Illinois' financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a deficiency in internal control described in the accompanying Schedule of Findings and Responses as item 2025-001 that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Oregon, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Oregon, Illinois' Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City of Oregon, Illinois' response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City of Oregon, Illinois' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Oregon, Illinois' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Wipfli LLP". The signature is written in a cursive, flowing style.

Wipfli LLP
Sterling, Illinois

September 4, 2025

City of Oregon, Illinois

Schedule of Findings and Responses

Section I - Audit Findings in Relation to Financial Statements

2025-001

Improper Segregation of Duties

Criteria or Specific Requirement: Internal controls should be in place that provide reasonable assurance that not one individual handles a transaction from its inception to its completion.

Condition: There is inadequate control over the functions of processing and recording the financial transactions due to the inadequate segregation of duties.

Context: The City should have adequate staffing to properly segregate duties.

Effect: As a result of this condition, there is a higher risk that errors or irregularities could occur and not be detected and corrected within a timely period.

Cause: The City has a limited number of staff to allow for adequate segregation of duties.

Auditor's Recommendation: Management and the City Council's close supervision and review of accounting information appears to be the most economical and appropriate manner to help prevent and detect errors and irregularities in the City's accounting and financial reporting.

View of responsible officials: We agree with this finding and have developed a corrective action plan.



Our Mission: *To foster an environment of economic growth and opportunity through effective partnerships with our citizens, businesses, and visitors while maintaining a high standard for quality of life in a progressive community which embraces its heritage.*

CITY OF OREGON

115 N. 3rd St., Oregon, IL 61061

Phone: 815-732-6321 / website: cityoforegon.org

Corrective Action Plans

Finding 2025-001 – Segregation of Duties

Corrective Action Plan

It is not economically feasible to hire additional personnel to help segregate the accounting functions. The City Council will closely supervise and review accounting information as it is the most economical and appropriate manner to help prevent and detect errors and irregularities in the City's accounting and financial reporting processes.

Person(s) Responsible: Ken Williams, Mayor

Timing for Implementation: There is no anticipated completion date for this item.

City Manager: Darin DeHaan
City Clerk: Cheryl Hilton
City Attorney: Paul Chadwick
Chief of Police: Matt Kalnins
Public Works Director: Bill Covell

Mayor: Ken Williams
Council Member: Terry Schuster
Council Member: Melanie Cozzi
Council Member: Tim Krug
Council Member: Josiah Flanagan

City of Oregon, Illinois

Summary Schedule of Prior Audit Findings

Year Ended April 30, 2025

The following summarizes the prior audit findings and corrective action taken:

- | | |
|-------------------------|---|
| Finding 2024-001 | TIF Non-Compliance: The City did not hold a joint review board meeting. - Implemented |
| Finding 2024-002 | Improper Segregation of Duties: There is inadequate control over the functions of processing and recording the financial transactions due to the inadequate segregation of duties. - Not Implemented |